

Notice of Meeting

Cabinet

Date: Wednesday 12 June 2019

Time: 5.30 pm

Venue: Conference Room 1, Beech Hurst, Weyhill Road, Andover,
Hampshire, SP10 3AJ

For further information or enquiries please contact:

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Legal and Democratic Service

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This is formal notice under The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012 that part of this meeting may be held in private because the agenda and reports for the meeting may contain exempt information under Part 1 of Schedule 12A to the Local Government Act 1972 (as amended) and that the public interest in withholding the information outweighs the public interest in disclosing it.

PUBLIC PARTICIPATION SCHEME

If members of the public wish to address the meeting they should notify the Legal and Democratic Service at the Council's Beech Hurst office by noon on the working day before the meeting.

Membership of Cabinet

MEMBER

WARD

Councillor P North (Chairman)	Bourne Valley
Councillor N Adams-King (Vice-Chairman)	Blackwater
Councillor P Bundy	Chilworth, Nursling & Rownhams
Councillor D Drew	Harewood
Councillor M Flood	Anna
Councillor A Johnston	Mid Test
Councillor T Preston	Andover Romans
Councillor A Ward	Mid Test

Cabinet

Wednesday 12 June 2019

AGENDA

**The order of these items may change as a result of members
of the public wishing to speak**

- 1 Apologies**
- 2 Public Participation**
- 3 Declarations of Interest**
- 4 Urgent Items**
- 5 Minutes of the meeting held on 20 May 2019**
- 6 Recommendations of the Overview and Scrutiny Committee: None**
- 7 Housing Strategy Annual Progress Report 2018-2019 5 - 35**

Housing and Environmental Health
To consider the Housing Strategy Annual Progress Report and the updated Housing Strategy 2016-19 Action Plan.
- 8 North Wessex Downs Area of Outstanding Natural Beauty Management Plan 2019 - 2024 36 - 145**

Planning
To consider formal adoption of the revised management plan for the next five years.
- 9 Introduction of Debit/Credit Card and Contactless Payment Methods for Parking Tickets 146 - 156**

Planning
To consider the options for the introduction of debit/credit card and contactless payment methods, in addition to cash for the purchase of pay and display parking tickets.

- | | | |
|-----------|--|------------------|
| 10 | <u>Member Champions</u> | 157 - 159 |
| | Leader
To consider the appointment of Member Champions for 2019/20. | |
| 11 | <u>Exclusion of the public</u> | 160 |
| | The following items are confidential. | |
| 12 | <u>Valley Housing Outturn and Business Plan Update</u> | 161 - 180 |
| | Finance
To review the activity of Valley Housing Ltd in 2018/19 and receive an updated business plan for 2019/20 to 2021/22. | |
| 13 | <u>Introduction of Debit/Credit Card and Contactless Payment Methods for Parking Tickets - Exempt Annexes</u> | 181 - 186 |
| | Planning
Exempt information in relation to Item 9. | |

ITEM 7 Housing Strategy Annual Progress Report 2018-2019

Report of the Housing and Environmental Health Portfolio Holder

Recommended:

That the Housing Strategy 2016 – 2019 Action Plan Update as shown in the annex to the report, be approved.

SUMMARY:

- Housing is high on the national policy agenda, and it remains a key priority for Test Valley Borough Council.
- The Council's Housing Strategy sets out its plans for delivering effective and efficient housing services that meet the needs of local residents. It is concerned with all housing tenures and aims to meet locally identified need.
- The Housing Strategy 2016 – 2019 Action Plan has been updated to take account of the progress achieved in 2018/19 and over the lifetime of the strategy.
- The Housing Strategy has ensured that the objectives of the outgoing Corporate Plan priority "LIVE: where the supply of homes reflects local needs" have been delivered and that the Council is actively working to address the housing needs of Test Valley, including in the context of the new Corporate Plan for 2019 - 2023.
- During 2019/20, the Housing Service will develop and recommend a new Housing Strategy for Test Valley. This will be developed in consultation, and with the intention to set out plans to grow the potential of our housing services in the borough from 2020 onwards.

1 Introduction

- 1.1 The Housing Strategy 2016 – 2019 and associated Action Plan were adopted by Cabinet in November 2016. The Action Plan is monitored and reviewed, and a report provided to Cabinet annually regarding progress against the set targets.
- 1.2 The Action Plan has, therefore, been updated to reflect the work that has been undertaken and in light of emerging priorities, including new legislation and guidance, changes in funding regimes and new initiatives.
- 1.3 The Action Plan sets out how we deliver against our housing priorities in a practical way, and demonstrates how the Council has progressed across the

life of the strategy itself. This progress is achieved in partnership with a range of other organisations and stakeholders.

- 1.4 The Housing Strategy is an overarching strategic document informing the way the Council's Housing Services are delivered. Key related documents that contribute to the Housing Strategy are:
- (a) The Preventing Homelessness Strategy 2016 – 2019.
 - (b) The Hampshire Home Choice Allocations Policy.
 - (c) The Tenancy Strategy.
 - (d) The Home Energy Conservation Act Action Plan.
 - (e) The Private Sector Housing Renewal Policy.

2 Background

- 2.1 Following the adoption of the Housing Strategy 2016 - 2019, the Council determined that a progress review would be undertaken each year and an annual Housing Strategy Update would be published.
- 2.2 The Annex to this report provides the 2019 progress report, detailing work to date, including revisions and deletions proposed to the Action Plan, and setting out short explanatory notes for any amendments.
- 2.3 Key highlights include:
- 2.3.1 Delivering Homelessness Reduction Act compliance and a successful developmental pilot in Housing Options, including securing approx. £270,000 in recent MHCLG funding rounds to support homelessness services in the local area.
 - 2.3.2 The draft Affordable Housing Supplementary Planning Document was approved for public consultation by Cabinet in April 2019.
 - 2.3.3 Demolition of Nightingale Lodge completed in May 2018 in order to develop a new 54 unit extra care scheme in partnership with Hampshire County Council, Ashley Homes plc, Places for People and Test Valley Borough Council.
 - 2.3.4 The introduction of the Local Authority Enhanced Shared Equity Programme (LA ESEP).
 - 2.3.5 An Energy Company Obligation (ECO) Funding Flexible Eligibility: Statement of Intent, was adopted by Cabinet in April 2019 to widen the eligibility for those households who are on low income and fuel poor.
 - 2.3.6 Over the three years of the Housing Strategy:
 - (a) 100 households were accepted as statutorily homeless and 1,132 households were either prevented from becoming homeless or had their homelessness relieved through proactive work with affected households.

- (b) 733 new affordable homes were delivered, against a target of 600. The Affordable Housing Programme has delivered 35 rural homes, 32 wheelchair adapted properties and 24 lifetime homes properties.
- (c) A total of 658 Help to Buy: Equity Loans were provided to Developers by Homes England for first time buyers purchasing a new home in Test Valley, representing a total investment of £26,188,362.
- (d) 153 households were assisted to access and sustain accommodation in the private rented sector through the Rent Deposit Loan Scheme.
- (e) Awarded £1,926,500 Disabled Facilities Grants together with Housing Renovation and Minor Work Grants provided in the sum of £58,000.

2.3.7 The timescale to develop a new Private Sector Housing Renewal Policy has been revised to ensure it is realistic in light of the complexity of this piece of work and to ensure it is aligned to the new Corporate Plan. New legislative powers and options for delivering against our priorities using the Better Care Fund will also be fully explored following recent developments in national policy. The draft Private Sector Renewal Policy is being progressed with a revised timescale for completion in 2019/20.

3 Corporate Objectives and Priorities

- 3.1 The Housing Strategy fully supports and complements the Council's Corporate Plan. It will be reviewed during the course of 2019/20 to inform a new forward looking strategy.
- 3.2 The Council will publish a new Housing Strategy in 2020 that, in keeping with the new Corporate Plan 2019 – 2023, will seek to grow the potential of our Housing Services and build on our partnerships to deliver new housing and continue to meet locally identified needs.

4 Consultations/Communications

- 4.1 Extensive consultation took place throughout the development of the Housing Strategy and further consultation was undertaken during 2018 as part of the development of a new Corporate Plan. Targeted consultation will also take place during 2019/20 as part of the development of an emerging Housing Strategy for the borough from 2020.
- 4.2 Key responsible officers involved in the delivery of the Action Plan have been consulted and contributed to the updates that have been included within the Action Plan.

5 Options

- 5.1 The report and associated Annex are intended to set out progress towards meeting the aims of the current Housing Strategy. The report seeks approval for the Action Plan for the remaining period of the Strategy, and provides an opportunity for members to recommend amendments as part of Cabinet's consideration of this report.

- 5.2 The options are to approve the Action Plan as it has been presented, and/or to propose any amendments as Cabinet may consider appropriate Option Appraisal

- 5.3 The recommended option is to approve the Housing Strategy Action Plan Update as presented in the annex.

6 Risk Management

- 6.1 An evaluation of the risks indicate the existing controls in place mean that no significant risks have been identified at this time.

7 Resource Implications

- 7.1 There are no additional resource implications beyond the approved Capital Programme 2016/17 to 2019/20. Any additional activity identified as part of the Action Plan will be considered for feasibility within the normal yearly budgeting activity.
- 7.2 The Action Plan Update will not be printed but will be published on the TVBC website.

8 Legal Implications

- 8.1 There are no direct legal implications arising from this report, albeit the Council has a range of legal duties associated with the delivery of its housing services.
- 8.2 The Housing Strategy and associated Action Plan support the Council to ensure it is meeting all necessary and relevant legal obligations.

9 Equality Issues

- 9.1 An EQIA was completed when the original Housing Strategy was approved in November 2016.

10 Other Issues

- 10.1 Community Safety: the Action Plan emphasises the need for social cohesion and integration to develop balanced communities.
- 10.2 Environmental Health Issues: The Action Plan seeks to improve the environmental quality of homes and reduce fuel poverty. Energy efficiency improvements are incorporated within the HECA Action Plan.
- 10.3 Sustainability and Addressing a Changing Climate: The key aim of the HECA Action Plan is to improve the energy efficiency of domestic properties and Housing Development Officers are working with our Registered Provider partners to ensure new homes are built to high quality and energy efficiency standards.

10.4 Property Issues: none

10.5 Wards/Communities Affected: all wards are affected.

11 Conclusion and reasons for recommendation

11.1 The Housing Strategy is an overarching document, both informing and co-ordinating a number of other housing related strategies and policies. It contributes to the Council's key priorities as expressed in the Corporate Plan 2019 – 2023.

11.2 The updated Action Plan provides a detailed appraisal of the work to date in delivering the current Housing Strategy.

<u>Background Papers (Local Government Act 1972 Section 100D)</u>			
None			
<u>Confidentiality</u>			
It is considered that this report does not contain exempt information within the meaning of Schedule 12A of the Local Government Act 1972, as amended, and can be made public.			
No of Annexes:	1	File Ref:	N/A
(Portfolio: Housing and Environmental Health) Councillor Bundy			
Officer:	Jane Windebank	Ext:	8620
Report to:	Cabinet	Date:	12 June 2019

Housing Strategy Action Plan Update

March 2016 – May 2019

ANNEX

PRIORITY 1 : The Economy and Responding to New Legislation and Guidance				
WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
Responding to Policy Changes	<p>Once the new definition of Registered Provider and Affordable Housing is known, develop a new Affordable Housing Supplementary Planning Document detailing TVBC's policies, requirements and priorities in relation to:-</p> <ul style="list-style-type: none"> Tenure mix, affordable housing distribution (pepper-potting) and partnership and community involvement. Affordability in terms of income and prices Seeking to substitute Affordable Rent or Shared Ownership homes for Starter Homes, where the latter are unlikely to be affordable and/or insufficient market interest from would be purchasers. Flexibility on affordable tenure split to enable cross subsidy on a scheme by scheme basis, to ensure developments are financially viable and reflect local housing need 	New AH SPD provides clear guidance to Developers on the requirements for affordable homes in Test Valley	Draft circulated Dec-2018: Feb 2019 (Timescale reviewed due to revised NPPF Jul 2018 and outcome of the Local Plan Housing & Issues Paper consultation)	<p>The draft AH SPD responds to:-</p> <ul style="list-style-type: none"> Revised National Planning Policy Framework received Jul 2018 with revised definition of Affordable Housing Implementation of Housing White Paper – Fixing our Broken Housing Market. Housing & Issues consultation for the Local Plan. Corporate Plan consultations. Social Housing Green Paper – Nov 2018 <p>Draft AH SPD and accompanying Housing Advice Note approved for public consultation by Cabinet 17th April 2019.</p>
Housing & Planning Act 2016 Starter Homes	Monitor the impact that Starter Homes have on the traditional forms of affordable housing	A report outlining the impact of the new tenure on delivery of affordable rent and shared ownership	April -2019 2020 (Awaiting technical guidance)	<p>The NPPF includes Starter Homes as an affordable housing option but <u>still</u> no technical guidance has been issued.</p> <p>Timescale also reviewed as no Starter Homes have been built as yet.</p>

PRIORITY 1 : The Economy and Responding to New Legislation and Guidance

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
Extended Right to Buy	Work closely with RPs to invest their capital receipts from the extended Right to Buy to fund replacement affordable homes in Test Valley	No of affordable housing stock lost to RTB replaced on a one for one basis in Test Valley	2017 - 2019	<p>No implementation date for full roll-out has been announced. A large regional pilot scheme will begin in the Midlands in 2018 which will last for one year.</p> <p>In relation to Secured Right to Buy, the number of homes sold:- 2016 – 2017 = 10 2017 – 2018 = 7 2018 – 2019 = 10</p> <p>Right to Acquire home sold:- 2016 – 2017 = 1 2017 – 2018 = 4 2018 – 2019 = 1</p> <p>No of Funded Replacement Affordable Homes these capital receipts provided in Test Valley 2016 – 2017 = 62 2017 – 2018 = 75 2018 – 2019 = 20</p>
Promoting apprenticeships, training and job opportunities	Maximise training and employment opportunities via S106 Planning Agreements (Employment and Skills Plan) to deliver construction jobs, training, work placements, careers guidance and work experience on new developments	Number of Employment and Skills Plans secured through S106 Agreements	On going	<p>The milestone has been reviewed as it is not possible to obtain this data on an annual basis as the figures are reported upon completion of the Employment & Skills Plan which is over the construction period which can cross several years.</p> <p><u>Employment & Skills Plans</u> 2016 - 2017 Fen Meadows – Bloors (draft)</p>

PRIORITY 1 : The Economy and Responding to New Legislation and Guidance

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				<p>Ganger Farm - Barratts (draft)</p> <p>2017 - 2018</p> <p>Andover Leisure Centre – Pellikann Construction (draft)</p> <p>Picket Twenty – Persimmon Extension (draft)</p> <p>2018 – 2019</p> <p><u>Hoe Lane – Ashfield Partnership (Draft)</u></p> <p><u>Parkers Farm – Taylor Wimpey (Agreed and being implemented)</u></p> <p><u>West of Cupernham Lane – Stratland Estates Ltd (Draft)</u></p> <p><u>Picket 20 Extension – Persimmon (Agreed and implemented)</u></p> <p><u>Walworth Road – Bellway Homes Ltd (Wessex) (Draft)</u></p> <p><u>Granger Farm – Barratts (Agreed and being implemented)</u></p> <p><u>Goch Way (Peake Meadows) Foreman Homes/Vivid – No ESP agreed as Appeal Case but are undertaking employment and skills activities</u></p> <p><u>10 Walworth Road – Foreman Homes – (Draft)</u></p> <p><u>Adanca Park – MSC Group – (Agreed and implemented)</u></p>
Welfare Reform & Work Act 2016	Implement the actions in the Preventing Homelessness Strategy and Action Plan and adjust as necessary within the changing economic and legislative priorities. Annual review to be carried out	More residents supported and where appropriate, alternative housing options identified	2016 - 2019	<p>2016 - 2017</p> <p>63 decisions on homelessness applications</p> <p>43 households accepted as statutorily homeless</p> <p>427 households prevented from becoming homeless through prevention and early intervention work.</p>

PRIORITY 1 : The Economy and Responding to New Legislation and Guidance

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				<p>2017 - 2018 70 decisions on homelessness applications 53 households accepted as statutorily homeless 382 households prevented from becoming homeless through prevention and early intervention work.</p> <p>2018 – 2019 <u>4 households were accepted as statutorily homeless.</u> <u>323 households were prevented from becoming homeless through prevention and early intervention work.</u></p>
	Work closely with RPs and monitor the impact of Universal Credit and adjust the Council's development and investment priorities accordingly	A Report, if required, to request the adjustment of the Council's development and investment priorities	Dec 2019	<p><u>Rollout of the Universal Credit full service for new claims is due to complete in Test Valley in July 2018.</u></p> <p><u>Once this has been operational for 12 months, a review can take place.</u></p> <p><u>Universal Credit Full Service was extended in July 2018 to cover residents living in the Andover area. All working age customers can now claim Universal Credit unless they are in receipt of a Severe Disability Premium. Customers living in Supported Accommodation or Temporary Accommodation will continue to have their housing costs met via Housing Benefit. The managed migration of existing Housing Benefit customers to Universal Credit has</u></p>

PRIORITY 1 : The Economy and Responding to New Legislation and Guidance

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				been delayed until 2020.
	Work with RPs to safeguard, where possible, for Supported Housing which will hopefully be exempt from the 1% rent reduction now and in future. (NOTE: Government confirmed on 8th August 2018 social housing tenant's housing benefit, including supported housing tenants, will not be capped in line with Local Housing Allowance, which is used to set benefit rates for tenants of private landlords. This would have caused problems for supported housing providers as rents pay for enhanced services which are above rents paid by private tenants.	Progress stalled supported housing developments	2016 - 2017	In progress - 54 unit Extra Care Scheme – 2017/2018 OJEU Contract awarded and start on site scheduled for Spring 2018 2018/19 Property demolished: May 2018, Site Surveys and Investigations: May - Dec 2018 Commencement works : Apr 2019

PRIORITY 2: Housing Need

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
Downsizing Opportunities	Negotiate with Developers and RPs for a range of house types and sizes with particular emphasis on smaller sized homes to offer real alternatives to those households who wish to downsize	Number of smaller 2 and 3 bed homes being built per annum (all tenures – private and affordable homes)	2017 - 2019	2016 - 2017 COMPLETED Total number of all new homes completed : 891 homes of which:- Total No. of all 2 beds = 277 Total No. of all 3 beds =291 TOTAL = 568 51 of these units provided elderly accommodation such as Chantry Street in Andover (provided by Churchill), Duttons Road in Romsey (Renaissance Retirement) and former Hilliers site on Tadburn Road

PRIORITY 2: Housing Need

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				<p>Romsey (McCarthy & Stone). The figure also includes some annexe accommodation.</p> <p>2017 - 2018 Total number of all new homes completed : 826 homes of which:-</p> <p>Total No. of all 2 beds = 215 Total No. of all 3 beds = 281 TOTAL = 496</p> <p>9 of the two bed units have been referred to as providing elderly accommodation in relation to Chantry Street in Andover (provided by Churchill). This figure also includes some annexe accommodation.</p> <p>Data Source: Statistical data (HCC Housing Completion Monitoring).</p> <p>2018 – 2019 Statistical data from HCC will not be available on all housing completions (affordable and market) until June/July 2019.</p>
Accommodation for Under 35's	Work in partnership with schools and colleges in the borough to educate young people and their parents about their housing options and the risks of leaving home in an unplanned way	School/College projects set up	Spring 2017	<p>COMPLETED</p> <p>Completed two days training and awareness with Year 10 students at Test Valley School on 30th March 2017 and 1st December 2017 as part of a multi-agency approach to the Personal, Social, Health</p>

PRIORITY 2: Housing Need

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				and Economics (PSHE) Education Curriculum.
	Investigate Home Share schemes for under 35s in the borough such as 'RentaRoom'	Publicise details of organisations and groups	Autumn 2018	Action revised to correspond with the work being undertaken as part of the Homelessness Prevention Action Plan adopted in March 2018.
Homelessness Prevention	Consult and progress the Action Plan set out in the Prevention of Homelessness Strategy	Action Plan updated, progress report completed	2017	COMPLETED Cabinet approved the Revised Preventing Homelessness Strategy 2018-2019 Delivery Plan on 14 th March 2018 and a Rough Sleeping Action Plan was approved in March 2019.
	Actively promote a positive message about the need for new homes and the community and economic benefits they bring	Press releases and consultation events completed	2017 - 2019	On going 2016 - 2017 Press releases produced for completion of:- <ul style="list-style-type: none"> • Dauntsey Drove, Andover – July 2016 • Ringbourne Copse in Barton Stacey – finalist in CPRE Sustainable Buildings Category of its Countryside Awards Events: <ul style="list-style-type: none"> • Rural Housing Week – July 2016 • Chilbolton Neighbourhood Plan Public Meeting – Sept 2016 • Parish Pathfinder Meeting - Oct 2016 2017 - 2018 Press releases produced for completion

PRIORITY 2: Housing Need

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				<p>of:-</p> <ul style="list-style-type: none"> • The Landings, Over Wallop – July 2017 • Rural Housing Week - July 2017 • Peel Close, Romsey- Nov 2017 • Empty Homes Week – Nov 2017 <p>Events</p> <ul style="list-style-type: none"> • Community Planning Event – Oct 17 • Broughton Open Evening – School Lane scheme. <p>Note also that School Lane, Broughton scheme identified by national publication “Inside Housing” as their “Development of the Week” for week commencing 29th March 2018.</p> <p><u>2018 – 2019</u></p> <p><u>Press releases produced for completion of:-</u></p> <p><u>Fen Meadows, Nursling – July 2018</u></p> <p><u>Empty Homes Week Oct 2018</u></p> <p><u>Baroona, Romsey – Oct 2018</u></p> <p><u>Goch Way, Andover – Oct 2018</u></p> <p><u>Video Interview with a Housing Association Tenant as part of the draft Local Plan Consultation</u></p> <p><u>https://www.youtube.com/watch?v=DGHjGAEKfxY</u></p> <p><u>Article in Andover Advertiser Aug 2018 – Social Homes waiting times fall (but shortfall continues).</u></p>

PRIORITY 2: Housing Need				
WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				Events <ul style="list-style-type: none"> Housing Neighbourhood Plan Event – April 2018 Andover & District Older Persons Forum – July 2018 Rural Housing Week – July 2018 Opening Ceremony for Goch Way, Charlton – Oct 2018 CPRE Affordable Housing Conference – Nov 2018 (HARAH) Kit Malthouse MP visit to HARAH scheme in Grateley – Nov 2018 Hampshire's Community Led Housing Hub Launch – Feb 2019 Opening Event at Luzborough Green, Romsey Mar 2019 New Neighbourhoods Community Evaluation Event – March 2019
Adequate Supply of Temporary Accommodation	Ensure there is an adequate supply of good quality temporary accommodation including within the private rented sector by working	Deliver up to 100 properties for temporary accommodation.	2017 - 2019	COMPLETED Signed Service Level Agreement with Aster to provide 100 units of temporary accommodation. Currently up to 71 properties. To date, 101 properties have been provided.
	Aster Communities to ensure the replacement arrangements for the private sector leasing scheme reach their full potential			
Supporting Older People	Develop an Extra Care Scheme in Romsey	Extra Care Scheme completed	Summer 2020 – original preferred	Development & Management Contract awarded for 54 unit extra care scheme in Romsey to Ashley Homes Ltd and Places for People .

PRIORITY 2: Housing Need				
WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
			developer withdrew and contract retendered	Demolition: May 2018 Start on Site: April 2019
	Research options for equity release schemes which assist residents to move from family accommodation to smaller properties	Provide information on housing options	Dec 2018 July 2019	Timescale reviewed due to revised definition of Affordable Housing in NPPF.
Rural Housing Need	Work in partnership with Parish Councils, HARA and private developers to deliver affordable housing in rural areas. This may include: rural exception sites, community led development, neighbourhood planning, Community Land Trusts etc	10 new rural homes delivered	2016 - 2019	<ul style="list-style-type: none"> 22 rural homes delivered 2016 – 2017 14 rural homes delivered 2017 – 2018 6 rural homes delivered 2018 – 2019 Working with Community Benefit Society to deliver affordable housing scheme in North Test Valley. Two informative events organised via HARA during Rural Housing Week in July 2017. 2 Neighbourhood Plan Housing Need Surveys completed 2016 – 2017 (Chilbolton and Kings Somborne) 1 RES Housing Need Surveys completed 2017 – 2018 (East Tytherley) 1 Neighbourhood Plan Housing Need Surveys completed 2018 – 2019 (Houghton) HARA Land Owners Event – Feb 2018
Objectively Assessed Housing Need Survey for Local Plan	Clearly set out the level of housing required in the borough to meet housing need and demand through an Objectively Assessed Housing Need figure as part of the Review of the Local Plan	Consultants Instructed	Autumn 2018 – timescale reviewed	A standard method of calculating housing requirements has been published by MHCLG. This sets out the housing requirement based on household

PRIORITY 2: Housing Need				
WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
			due to consultations on methodology.	<p>projections. This will help inform the creation of a shared evidence base with other authorities. This will be used to inform the next local plan.</p> <p>A standard method of calculating housing requirements was proposed in the 'Planning for the Right Homes in the Right Places' consultation which closed in November 2017. The draft Planning Policy Guidance (March 2018) sets out the methodology for local assessed housing need and is the same as that consulted on in November 2017.</p>
Provision of Gypsy and Traveller permanent pitches in accordance with the Local Plan	To refresh the Gypsy & Traveller Accommodation Assessment and amalgamate the Gypsy & Traveller Development Plan Document as part of the Local Plan. To review approach and progress with the Gypsy & Traveller DPD through early stages of consultation.	Gypsy & Traveller Accommodation and Assessment completed Completed Scoping Report	Dec 2017 2018	COMPLETED Updated GTAA completed May 2017 On going
	Additional permanent pitches to be delivered through the planning system and through the development of the identified site at Bunny Lane, Timsbury	Review on completion of above	2018	On going
	In partnership with neighbouring local authorities consider the transit arrangements to be delivered on a wider geographical basis		2018	On going
Supporting Vulnerable People	Working in partnership with the Aids & Adaptions Panel to consider the building of specially adapted properties to accommodate those with specific needs	Lifetime and/or wheelchair adapted homes developed	2016 - 2019	<p>2016 – 2017 12 wheelchair adapted properties and 22 lifetime home properties were developed.</p> <p>2017 - 2018 14 wheelchair adapted properties and 8</p>

PRIORITY 2: Housing Need

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				lifetime home properties were developed. <u>2018 – 2019</u> <u>7 wheelchair adapted properties and 0 lifetime home properties were developed</u> <u>:</u>
	Working in partnership with HCC to re-commission key housing related support services, including extra care	Delivery of housing related support services beyond 2018	2018	The Government announced a the new funding system on 31 st October 2017 introducing a 'sheltered rent' from April 2020, funding for other long term supported housing schemes and short term supported housing. <u>In August 2018, the Government confirmed that housing costs for supported housing will continue to be paid through Housing Benefit. There will be no introduction of a 'sheltered rent' which means there will be no cap on service charges in sheltered and extra care schemes.</u> Partnership working with HCC will continue to deliver local planning and commissioning for supported housing e.g. extra care and social inclusion services.
Sustainable Communities	Ensuring that housing delivered is attractive and meets the needs of residents, creating neighbourhoods and communities which are sustainable	All new open and low-cost market homes are sold.	On going	2016 - 2017 Advertising Help To Buy South roadshow events:- <u>22 April 2017 – Guildhall, Salisbury</u> <u>2017 – 2018</u> <u>Advertising Help to Buy South roadshow events:-</u>

PRIORITY 2: Housing Need				
WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				17 June 2017 – St Mary's Stadium 2018 – 2019 Advertising Help to Buy South roadshow events:- 13 Oct 2018 – Southampton 21 Feb 2019 – Basingstoke

PRIORITY 3 : Housing Supply and Maximising Affordable Housing Development				
WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
Maximise the supply of affordable homes on new developments	Implement TVBC's Local Plan Policy COM 7 which seeks a varied percentage of all new homes to be affordable on sites over 10 homes in urban and rural areas and a financial contribution on rural sites of 6 to 10 homes to provide a range of affordable housing tenures to meet housing need	200 new affordable homes per annum	Annually	<p>2016 – 2017</p> <ul style="list-style-type: none"> 266 new affordable homes delivered (highest level of affordable housing delivery in the County). <p>2017 – 2018</p> <ul style="list-style-type: none"> 217 new affordable homes delivered <p>2018 – 2019</p> <ul style="list-style-type: none"> <u>250 new affordable homes delivered</u> <p><u>OVER THE HOUSING STRATEGY PERIOD (3 YEARS) 733 NEW AFFORDABLE HOMES HAVE BEEN DELIVERED</u></p>
	Work with Registered Providers to <u>seek Homes England (formerly the Homes & Communities Agency)</u> funding to help deliver more affordable units on new schemes	Total HCA funding allocation for Test Valley <u>including the number and value of Help to Buy: Equity Loans provided to Developers to First Time Buyers¹</u>	Annually	<p><u>2016 – 2017</u> Nil HCA grant funding for 2016- 2017</p> <p><u>2017 – 2018</u> <u>£11,000 Homes England Funding</u></p> <p><u>2018 – 2019</u> <u>£33,000 Homes England Funding</u></p> <p><u>No. of Help to Buy: Equity Loans</u> <u>2016 – 2017 : 247 loans at a total of £13,517,100</u></p> <p><u>2017 – 2018 : 259 loans at a total of £16,600,847</u></p>

¹ MHCLG, Help to Buy (Equity Loan Scheme) and Help to Buy: NewBuy statistics: data 30 Sept 2018, England

PRIORITY 3 : Housing Supply and Maximising Affordable Housing Development

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				2018 – 2019 (to Sept 2018) : 152 loans at a total of £9,573,998
	Where appropriate provide TVBC Affordable Housing Grant to our partnering RPs to ensure highly valued strategic schemes are viable	Report on outturn to Cabinet	June each year	2016 - 2017 COMPLETED Capital Programme Outturn Report to Cabinet on 21 June 2017. 2017 – 2018 COMPLETED Capital Programme Outturn Report to Cabinet 16 May 2018 2018 – 2019 COMPLETED Capital Programme Outturn Report to Cabinet on 15 May 2019
	To develop the way in which data collected through Hampshire Home Choice and Help to Buy South can be used to inform future affordable housing developments	Reports which identify all affordable housing need at Ward level	2018 - 2019	COMPLETED Data reports available from HHC and HTBS to illustrate Ward level need.
	Continue to investigate innovative methods and best practice conducted elsewhere together with keeping a review on the best use of the resources available to the Council	Consider piloting RentPlus scheme	2018 - 2019	On going – pursuing Rent to Buy scheme on new Major Development Areas (MDA) developments.
	Publicise and support national initiatives which seek to bridge the gap between affordable rented and outright home ownership	Advertise events and new products as and when available	On going	2016 - 2017 Advertised and promoted Help to Buy South events in Hampshire: 22 nd April 2017 – Guildhall, Salisbury 17 th June 2017 – St Mary’s Stadium, Southampton.

PRIORITY 3 : Housing Supply and Maximising Affordable Housing Development

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				<p>2017 - 2018 Help to Buy South events in Hampshire/Wiltshire 24th March 2018 – Guildhall, Salisbury 21st April 2018 – St Mary's Stadium, Southampton.</p> <p><u>Drafting an Information Leaflet on the various affordable housing products including low cost home ownership which will be available for publication on our website shortly.</u></p>
Smaller Family Homes	Establish a Developers' Forum with RPs to ensure new housing responds to the demographic change and household growth as detailed in the Evidence Base	Developers' Forum established	Mar <u>Sept</u> 2019	<p>Timescale reviewed to enable the new Household Projection Forecasts and Objectively Assessed Housing Need survey results to be utilised and to take account of the Issues and Options raised under the Local Plan review process.</p> <p><u>To be set up as part of the Housing Strategy Consultation process.</u></p>
New Ways of Working	Investigate development opportunities, for example, via Joint Venture Agreements, Project Enterprise and more innovative approaches		On going	<p>Enhanced Shared Equity Scheme approved by Cabinet on 18th April 2018.</p> <p>Opportunities considered on a site by site basis.</p>
Private Rented	Improve access for those who traditionally face barriers to the private rented sector by ensuring funding for the	Budget secured for Rent Deposit Loan	2016 - 2019	Assisted 42 (2016 - 2017); 47 (2017 - 2018) <u>and 58 (2018 – 2019)</u>

PRIORITY 3 : Housing Supply and Maximising Affordable Housing Development

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
Sector	Rent Deposit Loan Scheme is adequate	Scheme No of households assisted through the RDLS (Revised performance indicator to show the number of households assisted rather than the amount of funding as this is more meaningful).		households to access and sustain accommodation in the private rented sector through RDLS. Total of 147 households assisted via the RDLS during the lifetime of this Housing Strategy.
	Provide advice to private landlords and ensure they are aware of the priorities within the Housing Strategy and housing need in the Borough	Private Sector Landlord Forum – attend 1 meeting per annum	Mar or Oct each year	2016 - 2017 COMPLETED Attended Private Sector Landlords Forum October 2016 to consult on the Housing Strategy 2016 – 2017. 2017 - 2018 COMPLETED Attended Private Sector Landlords Forum October 2017 2018 - 2019 COMPLETED Attended Private Sector Landlords Forum June 2018 and 9 May 2019
	Seek out development opportunities for increasing the supply of private rented accommodation through Project Enterprise and Valley Housing Limited	Property Portfolio increased	On going	5 properties secured by Valley Housing Limited in the private rented sector to assist the Council to meet statutory homelessness duties.

PRIORITY 3 : Housing Supply and Maximising Affordable Housing Development

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
Housing Associations	Monitor the Registered Providers Partnership to ensure good practice, collection of enabling fee and that there is the capacity and resources to continually develop in the Borough	Annual RP Review Meeting	Apr each year	2016 - 2017 COMPLETED Annual Review of RP Partners completed April 2017. 2017 – 2018 COMPLETED Annual Review of RP Partners completed May 2018 2018 – 2019 COMPLETED Annual Review of RP Partners completed June 2018
	Encourage Registered Providers to promote their tenant incentive schemes to encourage tenants who are under-occupying to move to a home that better meets their needs	RP Partnership Meeting	On going	Registered Providers are continually encouraged to periodically promote their incentive schemes via the Preferred Registered Providers Meeting.
	Promote the use of mutual exchange to better meet tenants needs, including a mutual exchange fair where tenants from all landlords in Test Valley can be matched to more suitable properties.	Mutual Exchange Event held Introduced links to HomesFinder via Hampshire Home Choice website.	Spring 2019	Timescale has been reviewed due to the introduction of the Homelessness Reduction Act and limited staff resources. COMPLETED

PRIORITY 4 : Neighbourhood Planning and Community Benefits

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
Brokering	Work with HARA and the National Community Land	Investigate benefits	Jan 2017	2016-197

Partnerships	Trust Network to support Parish Councils who wish to start up a Community Land Trust	of Associate Membership of the National CLT Network		<p>Working with Abbots Ann Vision to set up a Community Benefit Society with assistance from the National CLT Network. This is on going.</p> <p><u>2018 - 2019</u></p> <ul style="list-style-type: none"> Working with the Hampshire Community Housing Fund Group as to whether the partnership / hub can be extended to include all Hampshire LAs (including Test Valley). Member of the National CLT Network
	Investigate supported community self build opportunities and options	Information Leaflet developed on Self Build Guidance on Self Build incorporated with the draft AH SPD	Jul 2018 April 2020	<p>In progress – researching information currently available and level of demand.</p> <p><u>COMPLETED</u></p> <p>Provisions for self build incorporated within revised AH SPD and awaiting provisions within the new Local Plan</p>
Neighbourhood Planning	Through working with communities, ensure the need for affordable housing is recognised and understood with meeting other community aspirations and benefits through Neighbourhood and Parish Plans	Attending Parish Council and Open Meetings on Neighbourhood Planning	On going	<p>2016 - 2017</p> <ul style="list-style-type: none"> Attended Kings Somborne and Chilbolton Parish Council meetings to discuss Neighbourhood Plans Parish Pathfinder Meeting - Oct 2016 <p>2017 - 2018</p> <ul style="list-style-type: none"> Community Planning Event – Oct 17 Houghton NP Steering Group Meeting <p><u>2018 – 2019</u></p>

				<ul style="list-style-type: none"> • Attended Houghton Parish Council meeting to adopt the Housing Need Survey Report Sept 18 • Attended East Tytherley Steering Group meeting to discuss NP Survey. • Working with Nether Wallop and Wherwell on Housing Need Surveys
	Support Members, parish councils and community groups in developing neighbourhood plan and identifying the housing needs of the village by carrying out Neighbourhood Plan Housing Need Surveys	Neighbourhood Plan Housing Need Surveys carried out for Pathfinder Parish Councils	2016 - 2017	<p>2016 - 2017 NP Housing Need Surveys completed for Chilbolton and Kings Somborne Parish Council.</p> <p>2017 – 2018 NP Housing Need Surveys completed for Houghton Parish Council. Working with Wherwell Parish Councils on drafting a Housing Need Survey</p> <p>2018 – 2019 Working with Nether Wallop Parish Councils on drafting a Housing Need Survey</p>
	Assist with and promote the Community Planning Toolkit	Attend All Parish Community Planning Event	Oct 2016	<p>COMPLETED Attended Parish Pathfinder Event in October 2016. Community Planning Toolkit published on TVBC website.</p>
Rural Housing and Housing Need Surveys	Encouraging communities to consider their housing need within the context of the long term sustainability of their villages	Rural Housing Exception Site or Community Led Development	On going	<p>2016 - 2017</p> <ul style="list-style-type: none"> • Kings Somborne Housing Need Survey – Jan 2017 • Chilbolton Housing Need Survey –

		commenced		<p>April 2017</p> <p>2017 -2018</p> <ul style="list-style-type: none"> • <u>East Tytherley Housing Need Survey – Sept 2017</u> <p><u>2018 - 2019</u></p> <p><u>Working with 3 parish councils who are considering developing a CLT scheme.</u></p>
	Conducting Housing Need Surveys to identify the housing need within the village and details of hidden households aspirations			<p>Community led development commenced at:</p> <ul style="list-style-type: none"> • The Landings, Over Wallop • School Lane, Broughton • <u>Dauntsey Drove, Amport</u>

PRIORITY 5 : Improving Housing Quality				
WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
Decent, Warm & Healthy Homes	Encourage developers to exceed Part M of the Building Regulations to promote accessible and adaptable homes and Part L, conservation of fuel and power in new homes	Promote at Developers Forum	Mar - Sept 2019	Timescale reviewed as establishing Developers Forum has been postponed awaiting the new National Planning Policy Framework and will now form part of the Housing Strategy Consultation Programme .
	Engage with partner services to identify opportunities for joint working and service delivery to tackle housing as a long term barrier to health	Continue to review at Aids & Adaptations Panel, HAG and SHOG Meetings	2016 – 2019	Continue to review opportunities at Aids and Adaptations Panel , HAG and SHOG meetings.
	Implement the updated Private Sector Housing Policy	Updated Private Sector Housing Policy on website and implemented	Jan 2017	COMPLETED – Private Sector Housing Renewal Policy update approved by Cabinet Nov 2016. Changes implemented January 2017 and published on website.
	^{New} Develop new Private Sector Housing Renewal Policy to incorporate new legislation, enforcement powers and changes to the funding regime	Private Sector Housing Renewal Policy adopted by Cabinet	Summer 2019/2020	On going – consultation events being arrangedUndertaking review of new legislative powers and options for spending Better Care Funding.
Financial Assistance	Undertake targeted activity to support the most vulnerable members of the community who live in the poorest quality housing through campaigns and joint working with The Environment Centre and working closely with Occupational Therapists and the Home Improvement Agency	Facilitate quick and ready access to services which resolve property-related barriers to returning/staying home	On going	Fuel poor households are targeted through Hitting the Cold Spots service via trusted referral agents, promoting the service at community groups, providing training for frontline staff and use of existing data and mapping. The service is delivered by The Environment Service and households are supported through a Freephone advice line, home visits and events to access help to reduce energy bills and

PRIORITY 5 : Improving Housing Quality

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				<p>funding for home energy efficiency works.</p> <p>Information Leaflet completed to promote the availability of Disabled Facility Grants.</p>
	Provide advice on welfare benefits to older people to help them maximise their income and remain in their own home via assessments, telephone enquiries and attending public events	Increase in older people being able to remain in their own home	On going	<p>Private Sector Housing Caseworker and Occupational Therapist actively creating promotional material and booking visits to promote service including potential downsizing options where this may be appropriate.</p> <p>Events Attended Carers Day – Nov 18, Andover</p>
Addressing Fuel Poverty	To implement the actions from the Home Energy Conservation Act Update Report and carry out a further review in two years	Actions reviewed and Update Report completed	May 2018	<p>COMPLETED</p> <p>HECA Update Report approved by Cabinet 15 Nov 2017.</p> <p>HECA Update Report to be submitted end of May 2019</p>
	Signpost customers to Eco Funding offers and other government schemes when available	Providing advice and advertise offers as and when available.	As and when available	<p>On going – articles in TV News and on TVBC Energy Efficient webpage. Hitting the Cold Spots project is promoted on a variety of different platforms accessible to TVBC residents including social media, TVBC and HCC websites, Hampshire Now and Discover Magazine as well as council staff bulletins.</p> <p>Facebook campaign for Hitting the Cold Spots undertaken Winter 2018/19</p>

PRIORITY 5 : Improving Housing Quality

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
	Target energy efficient advice and assistance to the least energy efficient homes including mobile park homes	External Wall Insulation for Park Homes Campaign	On going	Through Hitting the Cold Spots, TVBC work in partnership with The Environment Centre to signpost or refer Test Valley residents to the scheme. Currently reviewing loans and grants to low income owners of mobile homes to provide external insulation as part of the HECA Action Plan. Statement of Intent approved by Cabinet 17th April 2019
	Utilise the EPC Maps produced by The Environment Centre to influence future service planning and delivery activities	Evidence base targeting of resources for budget requests	On going	EPC Maps were utilised to inform the HECA Action Plan Update and will assist the new Private Sector Housing Renewal Policy.
Mobile Homes Parks	To inspect and license all the mobile homes parks in Test Valley	License Mobile Home Parks	Jan 2017	COMPLETED All mobile home parks inspected and Licenses issued.
Regulating the Private Sector	Encourage private landlords and managing agents to provide good quality and well managed properties	Promote at Private Sector Landlord Forum	Mar 2017	COMPLETED
	Work with landlords to improve the sometimes poor image of the sector and investigate the benefits of implementing a TVBC accreditation scheme Rent Deposit Bond Scheme .	TVBC Rent Deposit Bond Accredited Scheme discussed at the Private Sector Landlords Forum	Dec 2018	New regulations to grant power to ban rogue landlords and agents from renting, rogue landlord database, minimum energy efficiency standards for PRS came into effect in April 2018. Working with Landlords on Rent Deposit Bond Scheme, and this forms

PRIORITY 5 : Improving Housing Quality

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
				part of the MHCLG Private Rented Sector Access Fund project with TVBC as lead authority working with Winchester City Council. .
Licensing Houses in Multiple Occupation	Develop a database to identify the number and location of private HMOs in Test Valley	Database completed	Feb 2017	COMPLETED Current mandatory HMOs on database.
	Undertake statutory duty to licence all mandatory HMOs under the provisions of the Housing Act 2004 Part	All mandatory HMOs licenced	On going	From 1 October 2018 all HMOs with 5 or more occupants in 2 or more households will require licensing. Review of Council Tax and Electoral Roll to identify potential unlicensed HMOs to visit and inspect. 20 additional HMO applications have been received.
	Use enforcement powers to raise standards where landlords refuse to work with TVBC or where landlords fail to license properties as necessary	Enforcement action and prosecution of non compliant/criminal landlords.		Operating from a position of working together with landlords to encourage improvements so that enforcement action is a last resort, one Improvement Notice was served for defects in property – Nov 17.
Empty Homes Action Plan	To update the Empty Homes Action Plan to include the revised Compulsory Purchase Order procedure and attracts and allocates resources to refurbish empty properties for those in housing need	Revised Empty Homes Action Plan	Mar 2018Autumn 2019	On-going Empty Homes Policy being developed and due to proceed to Cabinet by the end of the year
	Offer financial assistance as per the Private Sector Housing Renewal Policy to enable empty properties to being brought back into use wherever possible, or to reduce the affect of the property on the neighbourhood.	Provision of Grants/Loans in accordance with the Private Sector Housing Renewal Policy	On going	On going as part of the consultation on the revised Private Sector Renewal Policy and Financial Assistance.

PRIORITY 5 : Improving Housing Quality

WHAT WE WANT TO ACHIEVE	ACTIONS	MILESTONE	TIMESCALE	PROGRESS
	Respond to enquiries regarding long term empty properties and take informal or formal action as appropriate	Enquiries responded to and appropriate action taken		<p>2016 - 2017 Two enquiries received and appropriate action taken.</p> <p>2017 - 2018 One enquiry received and appropriate action taken.</p> <p>2018 – 2019 Two enquiries received and appropriate action taken.</p>
Maximise resources available for Aids and Adaptations work	Continue to fund a capital programme for Disabled Facilities Grants and housing renewal grants to assist residents whose independence may be at risk to remain in or return to their home in both private and public sector properties.	Disabled Facility Grants and Loans Budget sufficiently funded	On going	<p>2016 - 2017 £745,100 spent on DFGs and Housing Renewal Grants.</p> <p>2017 - 2018 £682,200 spent on DFGs, Disabled Facility Loans and Housing Renewal Grants.</p> <p>2018 – 2019 £557,400 spent on DFGs, Disabled Facility Loans and Housing Renewal Grants</p>
	Review the options available regarding the renewal of the service contract with the Home Improvement Agency. The current contract expires on 31 st March 2017.	Report to Cabinet on Options		COMPLETED Report to Cabinet on 21 Dec 2016 and new post of Private Sector Housing Caseworker established from April 2017.
	Work with Registered Providers to develop a protocol which sets out their financial contributions towards adaptations in the properties they own for their tenants.	Protocol agreed	Sept 2017	It has not been possible to develop a protocol as each Registered Provider has their own policy varying from nil contributions to £3,500 per property per annum.

ITEM 8 North Wessex Downs Area of Outstanding Natural Beauty Management Plan 2019-2024

Report of the Planning Portfolio Holder

Recommended:

That the North Wessex Downs Area of Outstanding Natural Beauty Management Plan 2014 – 2019 (Annex to the report), in accordance with the duty under Section 89 Countryside and Rights of Way Act 2000, be adopted.

SUMMARY:

- Following public consultation on a revised management plan to cover the next five years, a final version has been submitted to the Council for adoption, prior to its formal submission to the Secretary of State for Environment, Food and Rural Affairs for approval.
- Once adopted by all the local authority partners within the designated area of the AONB and approved by the Secretary of State, the management plan will replace the existing management plan adopted in 2014.
- It is considered that the revised management plan is in a form which is acceptable for adoption. Such adoption will meet the statutory duty on the Council to prepare a management plan for the AONB, under the Countryside and Rights of Way Act 2000.

1 Introduction

- 1.1 The Council adopted the first management plan for the North Wessex Downs Area of Outstanding Natural Beauty (AONB) in 2004. This was in line with the requirements of the Countryside and Rights of Way (CRoW) Act 2000, which strengthened and brought together previous legislation regarding AONBs. Section 89 of the Act placed a duty on local authorities within a designated AONB area to prepare and publish a management plan.
- 1.2 It is a statutory requirement that management plans are reviewed every five years. This is to ensure that they remain relevant to key partners in the light of changing circumstances, new knowledge and feedback from implementation. A new fourth revised management plan has been prepared for the period 2019 – 2024. This would supersede the current 2014 – 2019 management plan.
- 1.3 The Council is required to formally adopt the new revised management plan, prior to its submission to the Secretary of State for Environment, Food and Rural Affairs for approval, in order to fulfil its duty under the CRoW Act. Each of the other constituent local authorities within the designated area must also do likewise.

2 Background

2.1 AONB status is a nationally important landscape designation for areas of high scenic quality that have protection in order to conserve and enhance the natural beauty of their landscapes. This includes: landform and geology, flora and fauna, landscape features and the rich history of human settlement over the centuries. They differ from national parks due to their more limited opportunities for extensive outdoor recreation, although have the same status and the landscape qualities are equivalent. Together the 34 AONBs and 10 national parks in England provide a 'family' of protected landscapes, which collectively cover 23% of the country's land area. AONBs have two purposes of designation:

- Conserving and enhancing the natural beauty of the AONB, and
- Increasing the understanding and enjoyment by the public of the special qualities of the AONB.

If it appears that there is a conflict between these two purposes, greater weight is to be attached to that of conserving and enhancing natural beauty.

2.2 Unlike national parks, recreation is not in itself an objective of designation, although AONBs should be used to meet the demands for recreation as far as this is consistent with the conservation of natural beauty. Account should also be taken of the need to safeguard agriculture, forestry and other rural industries and of the economic and social needs of local communities.

2.3 The North Wessex Downs AONB was designated in 1972, it the third largest AONB in England and covers a significant area of Test Valley to the north of Andover, including the parishes of: Facombe, Hurstbourne Tarrant, Linkenholt and Vernham Dean, and also parts of the parishes of Smannell and Tangley; approximately 26 square miles in total. The designated area extends into Basingstoke and Deane, Wiltshire, West Berkshire and Oxfordshire. A formal joint management structure for the AONB the 'Council of Partners' was established in 2001, of which the Council is a funding member. The body comprises each of the nine local authorities within the designated area, together with Natural England and representatives of the following interests: local communities, farming and rural business community, nature conservation, heritage and landscape interests, and recreation interests.

2.4 The Council's then Executive resolved on 10 October 2001, that the Council's statutory duty to prepare a management plan for the AONB should be undertaken jointly by the Council of Partners on its behalf. Such joint working mechanisms between local authorities on the preparation of management plans are recommended by Government.

2.5 The Council of Partners undertook public consultation on a revised management plan (attached as the Annex) which was approved and endorsed on 5 March 2019. It has now been submitted to the Council for its formal adoption. It is intended to guide the activity of all who live, work and visit the protected landscape, in order to help conserve and enhance its natural

beauty. Natural England's Position Paper on Protected Landscapes, 2010, states that;

"The most important document for AONBs...is their management plan which, through its development engages and gains support from all relevant stakeholders, importantly including local communities. It co-ordinates and integrates other plans, strategies and actions, sets the vision and objectives for the area, frames policy and activity and indicates how the social, economic and environmental agendas will be delivered through sustainable development."

2.6 The management plan will:

- Seek to support a viable rural economy, so as to provide resources for those who manage the area's landscapes,
- Outline the principles regarding development that may affect the beauty and tranquillity of the North Wessex Downs,
- Identify priorities for resources, including staff and money, that will maximise conservation and minimise damage, and
- Inform people about the unique landscapes of the area and how best to enjoy these beautiful landscapes and support their conservation.

2.7 Taking the above principles into account, the management plan is divided by topic into the following chapters: Landscape, Rural Land Management, Biodiversity, Historic Environment, Natural Resources, Development, Communities, Tourism, Leisure and Access and Stakeholder Responsibilities.

2.8 The management plan is supported and accompanied by an Appropriate Assessment (AA) document, as is required by the Habitats Regulations (and European Directives).

2.9 Once adopted by all the local authority partners and approved by the Secretary of State, the revised management plan will replace the previous one adopted in 2014, and provide the policy context and framework for management of the AONB until 2024, but will not override other statutory plans or strategies prepared by the Council, such as the Local Plan. However, as a statutory document in its own right and formally approved as guidance to inform relevant decision making, it should be a material consideration in the planning process and an instrument for securing consistency across the AONB in planning matters.

2.10 Successful implementation of the management plan will require collaborative working and the participation of all those involved in management of the AONB and who play a role in shaping its future. The document is therefore designed for the designated area as a whole and not for any single organisation within it.

- 2.11 Section 85 of the CRow Act requires that in exercising or performing any functions affecting land in the designated area, that the Council 'have regard to' the purposes of conserving and enhancing the natural beauty of the AONB and provides the powers to take action in order to achieve this objective. The management plan will assist in assessing the significance of such decisions and the need to consider an AONB-wide perspective where this is appropriate and in satisfying this duty.

3 Corporate Objectives and Priorities

- 3.1 The Corporate Plan 2019 – 2023 priority of growing the potential of the local environment for current and future generations will be furthered through adoption of the management plan. Working together through the Council of Partners should assist in promoting the protection of the landscape and other environmental assets, and the wellbeing of communities across the AONB as a whole. The management plan presents an agreed agenda for the AONB, setting out objectives and policies for the partner organisations that are believed to be realistic and deliverable in the next five years.

4 Consultations/Communications

- 4.1 The revised management plan was subject to public consultation as is required by the CRow Act and guidance prepared by Natural England. The consultation period was for 12 weeks, ending on 23 November 2018. The Council submitted comments on November 21 2018 suggesting a number of minor amendments and points of clarification. These have been taken into account in the final version of the revised management plan, which has been approved by the Council of Partners, prior to its submission to the local authority members for their formal adoption.

5 Options

- 5.1 In considering the revised management plan, the only option to assess is whether or not it is appropriate that it should be adopted by the Council.

6 Option Appraisal

- 6.1 Option 1 – Adopt the management plan – This would satisfy the statutory duty on the Council to prepare and publish a management plan for the AONB. The current 2014 – 2019 management plan needs to be reviewed, as five years have now passed.
- 6.2 Option 2 – Do not adopt the management plan – Failure to adopt the revised management plan would lead to non-compliance with the statutory duty on the Council to prepare and publish a management plan for the AONB under the CRow Act.
- 6.3 Option 1 is recommended, as it is considered that the management plan has been prepared in line with the requirements of CRow Act and relevant guidance, it has been the subject of appropriate public consultation, such that it is in a form and standard eligible to be put forward for adoption, and with this established, as the statutory duty ought to be complied with.

7 Risk Management

- 7.1 Option 2 – An evaluation of the risks associated with the matters in this report indicate that further risk assessment is not needed because the issues covered do not represent significant risks for the Council.

8 Resource Implications

- 8.1 The Council is a local authority funding member of the Council of Partners of the AONB and currently contributes 1.5% of the total core activity costs. For the currently financial year 2019/20, this equates to funding of £3,938.66 and provision is made for this in the Planning Service budget. Overall, 25% of costs are split between the nine local authority members, with the remaining 75% met by the Department for Environment, Food and Rural Affairs (DEFRA).
- 8.2 The costs associated with the preparation and publication of the management plan are included within the budget of the Council of Partners and there are therefore no additional direct costs to the Council as a result of its adoption.

9 Legal Implications

- 9.1 Adoption of the management plan will fulfil the Council's statutory duty under Section 89 CROW Act to prepare and publish such a plan for the AONB and which should be reviewed every five years.

10 Equality Issues

- 10.1 Option 3 – An EQIA screening has been completed in accordance with the Council's EQIA methodology and no potential for unlawful discrimination and/or low level or minor negative impact have been identified, therefore a full EQIA has not been carried out.

11 Other Issues

- 11.1 Community Safety – None
- 11.2 Environmental Health Issues – None
- 11.3 Sustainability and Addressing a Changing Climate – Sustainable development includes protecting the environment assets of the AONB, whilst meeting the social and economic needs of its communities. This is in line with the overall purpose and aims of designation. Managing and adapting to the impacts of climate change on the natural environment of the AONB is one of the issues the management plan seeks to address.
- 11.4 Property Issues – None
- 11.5 Wards/Communities Affected – Bourne Valley Ward. The parishes of: Facombe, Hurstbourne Tarrant, Linkenholt, Vernham Deam and parts of Smannell and Tangle.

12 Conclusions and reasons for recommendation

- 12.1 It is considered that the revised management plan for the AONB is in a form which is appropriate for adoption by the Council. Adoption is required in order to fulfil the statutory duty under Section 89 Countryside and Rights of Way (CROW) Act 2000 to prepare a management plan, prior to its submission to the Secretary of State for approval.
- 12.2 The management plan has been the subject of public consultation, has been prepared in line with the CROW Act and relevant guidance and is supported and accompanied by an Appropriate Assessment (AA) document, as is required by the Habitats Regulations (and European Directives).
- 12.3 The management plan provides a valuable assessment of AONB-wide key issues of importance, identifies the objectives and policies to protect this nationally importance landscape and guide the actions to be taken by the Council of Partners and member organisations over the next five years.

Background Papers (Local Government Act 1972 Section 100D)

Countryside and Rights of Way Act 2000

Areas of Outstanding Natural Beauty Management Plans: A Guide (CA23), Countryside Agency, 2001

Areas of Outstanding Natural Beauty: A Guide for AONB Partnership Members (CA24), Countryside Agency, 2001

Guidance for the Review of AONB Management Plans (CA221), Countryside Agency, 2006

Position Paper on Protected Landscapes, Natural England, 2010

Confidentiality

It is considered that this report does not contain exempt information within the meaning of Schedule 12A of the Local Government Act 1972, as amended, and can be made public.

No of Annexes:

1

File Ref:

pt4.6

(Portfolio: Planning) Councillor Adams-King

Officer:

Timothy Goodridge

Ext:

8612

Report to:

Cabinet

Date:

12 June 2019

Management Plan 2019-2024

The North Wessex Downs Area of Outstanding Natural Beauty

Version for approval by
Council of Partners
Adoption Draft
January 2019



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acknowledgements
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Foreword

by defra secretary of state



Page 4 The Rt Hon Michael Gove MP
DEFRA Secretary of State

Page 5 People image tbc, X Jones

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“The slopes of the downs, if they have general form, are continually changing and interchanging in localities, assuming new and strange shapes, charming and surprising with their grace and exquisiteness, forever reflecting the mood of the heavens”

Quote from the foreword

Introduction

by Chairman of NWD CoP

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This statutory plan has been drawn up after wide consultation and sets out objectives for the next five years. As well as informing the work of the AONB Unit, we hope it will guide the relevant activities of local authorities, agencies, businesses and individuals.

The North Wessex Downs landscape and the AONB Partnership face greater pressure than ever before. As the restrictions on public finances tighten, it is important that we do our utmost to protect the huge benefit that such a high quality landscape brings. Our society benefits from its influence on our good health and the cultural value that it represents. The economy relies on the processes performed by the natural environment and benefits from it being an attractive place in which to do business.

Through our Management Plan, the AONB Partnership and Unit are actively involved in a range of delivery projects. Over the past five years, the North Wessex Downs AONB has increased the amount of non-government and local authority funding by almost 600%. We have found significant benefit in partnerships with other protected landscapes, joining bids such as the Our Land project, promoting tourism in the AONB and 1SW, which aims to increase access to the countryside. We retain a Sustainable Development Fund that has distributed £0.5m in small grants to over 150 local projects to date, bringing match contributions in excess of £1.5m.

The North Wessex Downs LEADER programme 2009-13 was hosted by the AONB. It awarded £1.419m to 65 different projects - to farmers, foresters, small businesses and rural communities across the North Wessex Downs. The grants have



Page 6 Poppy field at Lambourn,
Robert Albright; Chairman of NWD
XXXXXXXXXXXX

Page 7 Water vole, Shutterstock



facilitated a total investment in the area of more than £3 million since 2009. Money awarded will help grow the economy, developing business, creating and supporting jobs, improving competitiveness and sustainability and encouraging tourism.

We have worked with landscape-scale conservation projects including the successful farmer-led Marlborough Downs Nature Improvement Area and the Stepping Stones Project and Winning Ways for Wildlife projects. We also contributed to the development of county-based Local Nature Partnerships where we have been working more closely with nearby AONBs.

This commitment to conservation of the natural environment has led the International Union for the Conservation of Nature to re-affirm the Category V status of the North Wessex Downs as “an area of distinct character with significant ecological, biological, cultural and scenic value”.

I would like to thank all the people who have contributed to the work of the North Wessex Downs Partnership and the development of this Plan, in particular our nine local authority partners. I hope that everyone who reads this Plan will be able to contribute in some way to its success

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AONBs
have great
potential to
help us establish
a coherent and
resilient ecological
network



Double-page spread - quotes and photos here; room for third col of txt

Introduction

context and framework

Setting the Scene

Providing a vision and long-term ambitions for the North Wessex Downs from 2014-2019

1.1 The first two chapters of the 2019-24 Area of Outstanding Natural Beauty (AONB) Management Plan set out a vision and long-term ambitions for the North Wessex Downs and the legal and policy framework for the Plan.

1.2 This is followed by thematic chapters which describe and explain the special qualities that make this landscape unique: Landscape, Rural Land Management, Biodiversity, Natural Resources, Historic Environment, Development, Communities, and Tourism, Leisure & Access. At the end of each thematic chapter is a summary of the Special Qualities relating to that theme; the key issues relating to the theme; Strategic Objectives for the Plan period; and the AONB Policies to support these objectives and which are intended to guide and inform the policies and actions of all members of the North Wessex Downs Partnership.

1.3 Final chapters of the Plan will cover implementation and monitoring of the Plan, including an outline of how stakeholders are expected to contribute to delivering Strategic Objectives and Policies. The Management Plan is supported by an AONB business plan that sets out the priorities for action on an annual 'review and revise' cycle.

About the North Wessex Downs

1.4 From their western tip at Calne in Wiltshire, the North Wessex Downs reach across central southern

England in a broad eastward arc through southern Swindon and Oxfordshire and West Berkshire. They abut the Chilterns AONB along the River Thames in the Goring Gap area north-west of Reading, dipping south and then sweeping west along the River Kennet valley then south to encircle Newbury, encompassing the northern reaches of the rolling chalk hills of the Hampshire Downs. They then stretch back towards Devizes, across the northern fringes of the high chalk upland of Salisbury Plain and the low-lying Vale of Pewsey.

1.5 The North Wessex Downs is the third largest Area of Outstanding Natural Beauty in the country. This protected landscape extends to 1,730 km² (668 square miles), an area equivalent to a medium-sized English county. Its resident population is just over 100,000 people (an average density across the AONB of 58.3 residents/km²); the two largest settlements inside the AONB boundary, Hungerford and Marlborough, have a total population of 13,100¹. In contrast, in the immediate setting of the North Wessex Downs lie the significant urban centres of Reading, Newbury, Basingstoke, Andover, Swindon and Didcot, with a combined population of 615,000. An estimated 1.1 million residents live within 20 minutes' drive time of the AONB.

1.6 Two major highways, the M4 and A34 pass through the area, aligned east-west and north-south, respectively; the twin-track railway from London Paddington to Exeter and the South West passes through the centre of the AONB, following, successively, the Kennet, Dun and Avon river valleys and the broader, the larger four-track Great Western Railway route to Bristol and South Wales cuts through the north-eastern extremity of the area along the River Thames valley,

The North Wessex Downs is the third largest Area of Outstanding Natural Beauty in the country

Map page - positioning and detail (figs 1&2)

site name

Page 50

Test Valley Borough Council - Cabinet - 12 June 2019

A Vision for the North Wessex Downs

Vast, dramatic, undeveloped and distinct chalk downlands with nationally significant areas of semi-natural chalk grassland, contrasting with well-wooded plateaux, arable lands and intimate and secluded valleys, all rich in wildlife and cultural heritage; a high quality landscape of national and international significance which persists in increasingly urbanised surroundings; where people live, work and relax; where visitors are welcomed and contribute to a vibrant rural economy; and access to which supports the health and wellbeing of local residents and visitors alike.

then follows the northern boundary, outside the AONB but within its setting and clearly visible from the northern scarp.

1.7 The North Wessex Downs was designated an Area of Outstanding Natural Beauty in 1972 under the National Parks and Access to Countryside Act 1949. Following the introduction of the Countryside and Rights of Way Act 2000, the government confirmed that the landscape qualities of National Parks and AONBs are equivalent.

1.8 The North Wessex Downs AONB contains all or part of 173 parishes, straddling the boundaries of two counties, three unitary authorities and four district/borough councils. It sits on a regional divide, with roughly half of the area in the South East and half in South West England, occupying a central position along the line of chalk-dominated landscapes from the Dorset coast to the northern edge of the Chiltern Hills.

1.9 The North Wessex Downs is one of a family of nationally protected landscapes across England comprising 34 AONBs and ten National Parks. Together, these finest, most outstanding English landscapes cover over 23% of the country. The importance of these designated landscapes is also recognised at international level and North Wessex Downs is one of the UK's Category V Protected Landscape, as defined by the International Union for the Conservation of Natureⁱⁱ.

-
- i (3 All population data are based on the 2011 Census unless stated otherwise.
 - ii (4 IUCN –officially the 'International Union for the Conservation of Nature and Natural Resources'– is a global intergovernmental organisation. The IUCN maintains a database of the world's protected areas, categorised using definitions based upon management objectives.

The long-term goal is that the North Wessex Downs AONB will be a place:

- ▶ where land use, management and development are driven by an overarching principle of stewardship of the protected landscape; where people have the imagination, skills and energy to accommodate and adapt to change in ways that respect the unique qualities of the North Wessex Downs and deliver wider environmental, economic and social benefits.
- ▶ where the highest environmental quality is seen as a key economic driver; where all economic activity is in harmony with maintenance of the landscape and its special qualities; where new buildings and other forms of development display high quality design worthy of one of England's designated finest landscapes.
- ▶ with thriving land based and other rural enterprises where conserving and enhancing the special qualities of the North Wessex Downs is core to these businesses, ensuring a countryside rich in wildlife, heritage and recreational opportunities while producing high quality products, including sustainable farming that benefits the local economy and surrounding countryside.
- ▶ with high quality habitats reflecting the distinctive character of the North Wessex Downs and stable and recovering populations of key species; landscapes that are protected, expanded, linked and under beneficial management resilient to the pressures of climate change.
- ▶ with a rich and conserved cultural landscape where the pervasive historic landscape character is understood, appreciated and informs future change; where iconic monuments, both designated and undesignated heritage areas, archaeological sites, buried archaeology and historic landscapes and historic settlements and their settings remain as indelible and visible footprints in an evolving scene, managed to the very highest standards.
- ▶ where the integrated management of land conserves high quality soils and water resources whilst retaining the distinctive seasonal winterbourne flows and the nationally and internationally significant chalk streams of the AONB.
- ▶ where a sense of remoteness and tranquillity predominates and where vast night skies can thrill the eye, unaffected by light pollution; where these special qualities are recognised in development decisions within in the setting of the AONB, so that the natural beauty of the North Wessex Downs is protected.
- ▶ where development responds to genuine local need and where new buildings show continuity with the past, respecting and complimenting the beauty of the landscape and the character of local vernacular building materials and styles.
- ▶ where the integrated approach to transport and travel satisfies local needs and minimises negative effects on the environment; where the dominance of roads and clutter are reduced.
- ▶ with vibrant rural communities, where villages and market towns meet the needs of local communities and visitors; where there is great local pride in the landscape and positive local contribution to the stewardship of the its special qualities.
- ▶ that is a nationally recognised centre for responsible tourism and enjoyment of the countryside, developed and promoted in ways that are in harmony with the high environmental quality and local community, helping to underpin the broader rural economy.
- ▶ that is recognised as a vital community resource, with potential benefits to physical and mental wellbeing of both local residents and visitors arising from access to nature and the countryside, to a tranquil environment, and the opportunities presented for social interaction and volunteering.
- ▶ where there is wide public recognition of the protected status and special qualities of the North Wessex Downs in among communities in and around the AONB; where all responsible bodies understand and respect the protected status of the area and their duties towards the AONB in their plans and proposals.



Page 10 Roundway, Devizes, Andrew Perrott

Page 11 Wittenham Clumps, Wilton windmill, Cow at Wansdyke Way, all Blueskyimages

A0NB general infographic full page

Legal and Policy Framework for the Management Plan

The primary purpose of AONB designation is “conserving and enhancing the natural beauty of the area”

AONB Purpose and the Meaning of ‘Natural Beauty’

2.1 The primary purpose of AONB designation is set out in the Countryside and Rights of Way Act 2000 as “*conserving and enhancing the natural beauty of the area.*”ⁱⁱⁱ The Act elaborates on this primary purpose, stating that any reference “*to the conservation of natural beauty of an area includes a reference to the conservation of its flora, fauna and geological and physiographic features.*”^{iv}

2.2 Natural beauty goes well beyond scenic or aesthetic value. The natural beauty of the North Wessex Downs is a function of the relationship between people and place over time. It encompasses everything that makes the area distinctive: the area’s geology and landform, its climate, soils and rivers, its wildlife and ecology; the rich history of human settlement and land use over millennia, its archaeology and buildings, cultural associations; the people who have occupied the area in the past and those who live and work here now.

2.3 This relationship is encapsulated in a policy position set out 25 years ago, stating that “*In pursuing the primary purpose of designation, account should be taken of the needs of agriculture, forestry and other rural industries and of the economic and social needs of local communities. Particular regard should be paid to promoting sustainable forms of economic and social development that in themselves conserve and enhance the environment. Recreation is not an objective of designation, but the demand for recreation should be met so far as this is consistent with the conservation of natural beauty and the needs of agriculture, forestry and other uses.*”^v More recent legislation in defining ‘Natural beauty in the countryside’ establishes that “*land used for agriculture or woodlands, ... as a park ... or whose flora, fauna*

or physiographical features are partly the product of human intervention ... [may be] treated as being an area of natural beauty (or of outstanding natural beauty).”^{vi}

2.4 The North Wessex Downs is thus an ancient, evolved cultural landscape, managed and nurtured by people over time. Those who manage the land are central to the future of this landscape. The North Wessex Downs Partnership is committed to long-term conservation of nature with associated ecosystem services and cultural values in the protected landscape, contributing to a wider network of protected areas. It is inevitable and appropriate that this cultural landscape will continue to change and develop but this needs to be in ways that conserve and enhance its special qualities.

Why is this Management Plan Important?

2.5 This AONB Management Plan presents an agreed agenda for the North Wessex Downs for the next five year period, 2019-2024. It sets out strategic objectives for AONB partners that are judged to be realistic and achievable during the Plan period and policies which support the long term goals set out in the Vision Statement. Working together, the Partners can realise these targets to the benefit of the landscapes and communities of this nationally designated, and internationally recognised, Area of Outstanding Natural Beauty.

2.6 Responsible local authorities are required to prepare an AONB Management Plan and review the Plan no less than every five years. The North Wessex Downs Council of Partners have prepared this plan on behalf of the relevant local authorities of the AONB.

2.7 The Partnership comprises representatives of the constituent local authorities; the local communities; the farming and rural business community; nature conservation, heritage and landscape interests; and recreation interests.

2.8 All relevant authorities are legally obliged, “*in exercising or performing any functions in relation to, or so as to affect, land in an area of outstanding natural beauty*” to “*have regard to the purpose of conserving and enhancing the natural beauty of*

Page 16 Cycling along the Swindon to Marlborough Railway Path, X Jones



Local authorities

must prepare an AONB Management Plan and review it at least every five years

This Plan sets out strategic objectives for AONB partners that are realistic and achievable in the Plan period

the area. "Relevant authorities" include all statutory bodies and all tiers of government, including parish councils and holders of public office.

In addition to obligations under national legislation, the UK is a signatory to the European Landscape Convention (ELC) a multinational treaty which is devoted exclusively to the protection, management and planning of landscapes throughout Europe^{vii}. The ELC seeks to ensure that enhanced landscape planning, protection and management are achieved through 'quality objectives and an effective policy framework'.

2.9 In particular, the Convention highlights the need to:

- ▶ recognise landscape in law;
- ▶ develop landscape policies dedicated to the protection, management and creation of landscapes;
- ▶ and establish procedures for the participation of the general public and other stakeholders in the creation and implementation of landscape policies.

2.10 The ELC encourages the integration of landscape into all relevant areas of policy, including cultural, economic and social policies, with a particular emphasis on the need for co-operation when administrative boundaries are crossed. The North Wessex Downs AONB Management Plan is a significant contribution to the UK's implementation of the Convention.

2.11 Successful implementation of this Management Plan is beyond the resources of the Council of Partners and AONB team alone. It requires the active collaboration and participation of all those involved in its scope. This is a Plan for the North Wessex Downs in its entirety; it is not for any single organisation within it. Implementation requires the support and involvement of the many organisations and individuals who play key roles in the future of the area, many of whom have been involved in preparation of the Plan.

2.12 One way of satisfying the 'Section 85' duties placed on Government and other public bodies through the CRoW Act is by

supporting the implementation of this Plan. Local parish councils, statutory agencies and local bodies acting individually or through partnerships can all contribute to fulfilling the Management Plan vision.

Planning for Change

2.13 This Management Plan sits alongside other plans and strategies prepared at national and local levels and a range of environmental legislation and policies and international commitments. The Plan period will be a time of transition as the UK adjusts domestic policy and legislation following its withdrawal from the European Union (EU).

2.14 The areas of EU policy and law which have greatest impact on the North Wessex Downs AONB's primary purpose to conserve and enhance natural beauty are the Common Agricultural Policy (CAP) and the canon of EU environmental policy and legislative instruments. The UK government has committed to maintain existing environmental protection arising from EU policy and law, so the objectives of, for example, the Water Framework Directive, the Birds Directive and the Habitats Directive are to be retained under national legislation. Agricultural support payments, including incentives to enhance biodiversity of the farmed environment, are also guaranteed to continue at least for the first years of this Management Plan. However, it is very clear from, for example, DEFRA's 25 Year Environment Plan launched in January 2018, the consultation on future of food, farming and the environment launched in February and the Glover review of National Parks and AONBs announced in May this year, that significant reform of support mechanisms and incentives for agriculture – the predominant land use in the North Wessex Downs – and of wider countryside policy and protected landscape can be expected. While the precise time frame for any changes cannot be predicted, it is quite possible that new opportunities will arise during this Plan period to benefit the North Wessex Downs.

Successful implementation of this Plan requires the participation of all those involved in its scope.



2.15 In response to the opportunities and challenges presented through the process of the UK's withdrawal from the EU, the draft Management Plan has included proposals for priorities of a new environmental land management system (ELMS) which would support the special qualities of the AONB landscape types (Table 1, pages 25-27). These proposals will be kept under review and adjusted as the proposed new ELMS develops.

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- iii (5 Countryside and Rights of Way (CROW) Act 2000; Section 82.
 - iv (6 CROW Act 2000; Section 92.
 - v (7 Countryside Commission (1991) 'Areas of Outstanding Natural Beauty: A policy statement. CCP 356; p. 5.
 - vi (8 Natural Environment and Rural Communities (NERC) Act, 2006; Section 99.
 - vii (9 The European Landscape Convention (ELC) is a treaty of the Council of Europe. The UK's participation in the ELC is unaffected by its withdrawal from the European Union.

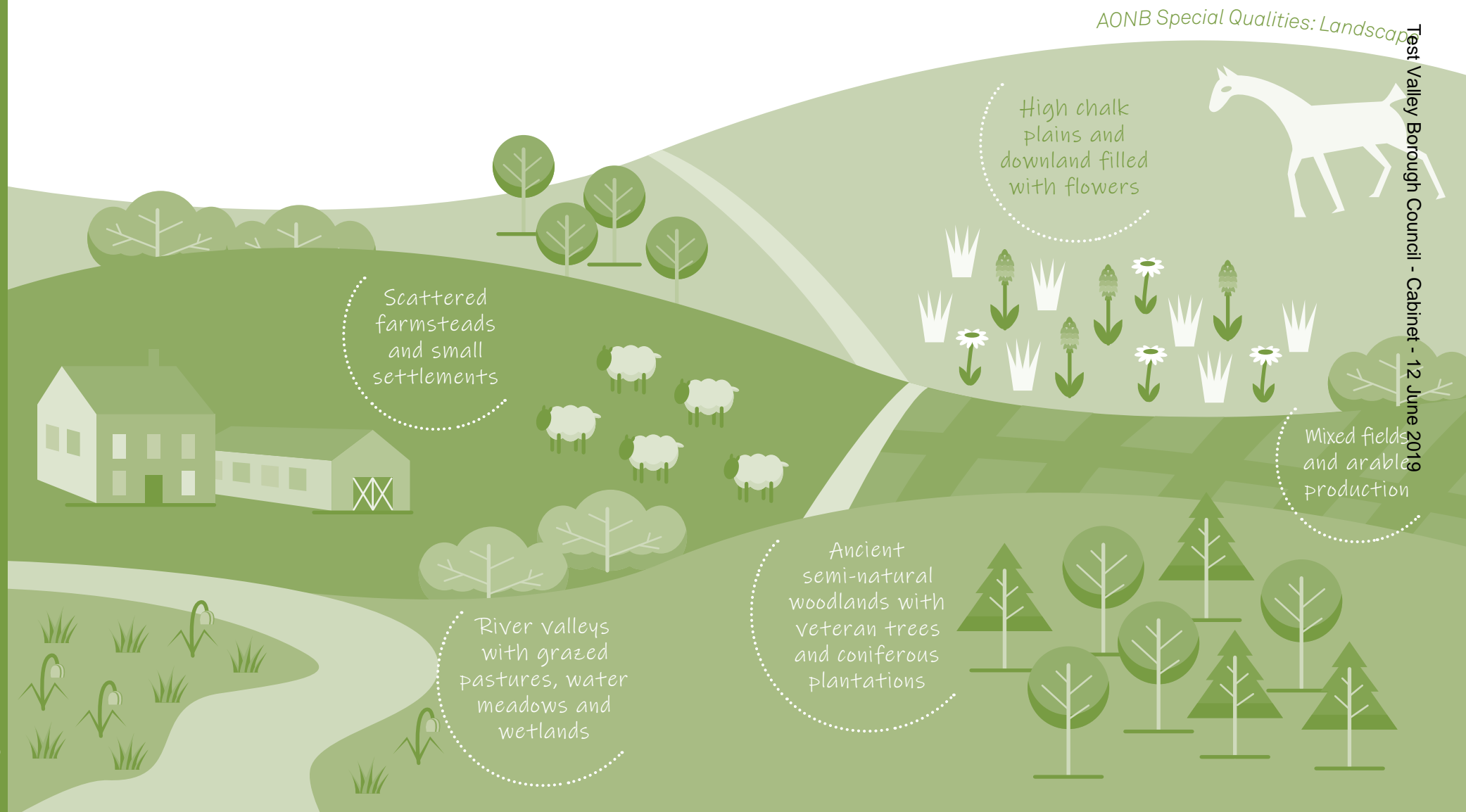



Page 15 Horse-drawn barge near Kintbury, Peter Orr; Combine harvester, Beacon Hill, Lord Carnarvon; Short-eared owl, a Birds Directive species, David White

theme 1 Landscape

AONB Special Qualities: Landscape

Test Valley Borough Council - Cabinet - 12 June 2019





“The slopes of the downs, if they have general form, are continually changing and interchanging in localities, assuming new and strange shapes, charming and surprising with their grace and exquisiteness, forever reflecting the mood of the heavens.”

Alfred Williams (1877–1930)

Walbury Hill in Berkshire is the highest chalk hill in southern England and is topped by an Iron Age fort

The Ridgeway has been in use since prehistoric times and is the oldest road in England

Page 17 Downs landscape, Peter Orr
Page 18 Avebury church, Blueskyimages
Page 19 Sarson Stones, Fyfield Down, Peter Wakely/Natural England



An Ancient Landscape

The North Wessex Downs form a surprisingly remote, expansive and tranquil landscape in the heart of southern England

3.1 The North Wessex Downs is a visibly ancient landscape of great beauty, diversity and size. It embraces the high, open arable sweeps of the chalk downs and dramatic scarp slopes with their prehistoric monuments and beech knolls, the moulded dip slopes, sheltered chalk river valleys; intimate and secluded wooded areas and low-lying heaths with a rich mosaic of woodland, pasture, heath and commons. The North Wessex Downs form a surprisingly remote, expansive and tranquil landscape in the heart of southern England.

3.2 The depth of history can still be seen in these landscapes, including the World Heritage Site of prehistoric Avebury; the royal hunting forest of Savernake, the Uffington White Horse, and the Ridgeway – the oldest road in England. The built environment makes a strong contribution to the beauty of the landscape, with historic towns and villages, churches, spectacular barns, manor houses with their parks and gardens, and the industrial heritage of the Kennet and Avon Canal. The Saxon name of Wessex reveals the area's literary connections, revived by Thomas Hardy and used as the setting for many of his novels. Around a century later, Richard Adams provided a vivid evocation of this area in *Watership Down*.

Geology, Landform and Land Use

3.3 Geology, landform and the uses that humans have made of the land have together created the distinctive and beautiful landscapes of the area. The chalk forms an arc of high ground – the northern, western and southern parts of the AONB, cut through by the Vale of Pewsey to the west, and including, at Walbury Hill, the highest chalk hill in southern England. From this great rim, the land generally falls down the dipslope of the chalk, to the central basin of the east-flowing Rivers Kennet, Lambourn and Pang.

The North Wessex Downs is a visibly ancient landscape of great beauty, diversity and size

3.4 The greater part of the area is underlain by chalk, resulting in the dramatic scarps and beautiful gentle rolling topography so characteristic of the North Wessex Downs. The steep scarp slopes of the chalk and Upper Greensand, with their expansive viewpoints, and the gentle rolling open chalk plateau are very obviously influenced by the underlying geology. These chalk landscapes were traditionally in sheep grazing – the wool being the source of much of England's historic wealth. However, much of the chalk grassland has since been ploughed, and the resulting extensive, open arable land is now the most frequent land use and landscape of the chalk downs. Herb-rich chalk grassland remains in fragments on the steeper scarps.

3.5 Where the chalk has a thick capping of clay-with-flints, the topography is softer, with smaller hedged fields and much greater woodland cover – a very different, enclosed and intimate, landscape from the open sweep of the downs. Overlying the chalk are patches of more recent sediments, particularly in the lower part of the basin. These contrast with the chalk scenery by producing more acidic soils, with their associated heathland landscapes.

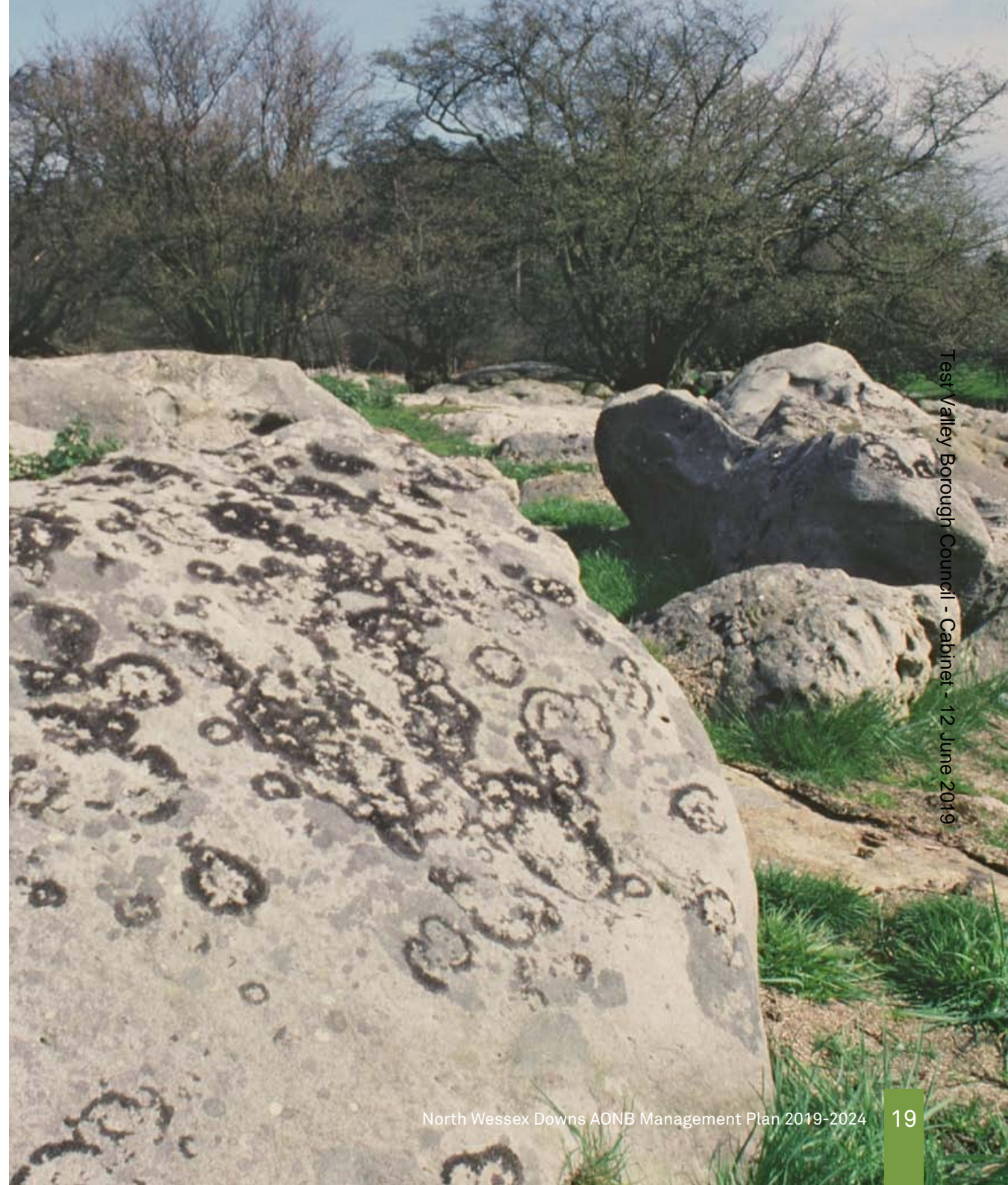
3.6 Some of the more impressive features of the landscape are the dry valleys or coombes, found across the chalk plateau and often forming deep rounded valleys. They are the result of torrents of water flowing over the surface of the chalk during cold periods when permafrost (frozen ground) made the chalk impermeable. The coombes are often associated with terrace features along the valleys, such as those at White Horse Hill in Oxfordshire. These result from the movement downhill of frost-shattered chalk during times of partial thaw. Large amounts of material moving down the slope of the valley can accumulate in the valley bottom, forming a deposit known as head. Sarsen stones are one of the most identifiable and well-known features of the North Wessex Downs, forming the great stone circle and avenues at Avebury and the fields of 'grey wethers' (because they look like sheep) at Fyfield Down. Sarsens are silica-cemented sand or pebble deposits, often moved by natural processes a considerable way from their source.

3.7 Whilst many of the chalk valleys are dry, some have characteristic 'bournes', generally dry, but flowing when the ground water is high. England has 85% of the world's chalk streams and a large proportion of this resource is located within or near the North Wessex Downs. These have a rich and highly characteristic ecology, and frequently support rich biodiversity.

3.8 Settlement is also strongly related to the underlying physical setting. The high, dry chalklands have no water to support settlement, so have remained open, remote, and tranquil, with farmsteads and villages on the spring lines and in the more sheltered and fertile valleys. Traditional building materials include bricks from local clays, flints, Melbourn Rock, Chalk Rock (not the soft chalk), cob, sarsens, thatch, and timber from the forests.

3.9 Designation as an Area of Outstanding Natural Beauty recognises the character, value and quality of the North Wessex Downs. The National Planning Policy Framework gives the highest level of protection to the overall diversity of landscape and scenic beauty of the area.ⁱ The North Wessex Downs are of high scenic quality and with their wildlife and cultural heritage an integral part of their character and value. Although almost entirely a chalk landscape, the character differs markedly across the AONB, depending on local surface geology, soils, landform, land use, vegetation and settlement patterns. The greatest contrast, for example, is between the open arable chalk downs and the acid heathlands of the lower river valleys. Natural England has set out a 'landscape character assessment' (LCA) methodology to formally identify what it is that makes one landscape different from another. The landscape character assessment for the North Wessex Downs identifies the overall diversity of the landscape, recognising eight 'Landscape Types' across the AONB, each with its own distinct sense of place. These eight Landscape Types can be further subdivided into 'Landscape Character Areas'; there are a total of 33 Character Areas across the AONB. Landscape character assessment draws out the special qualities of the landscape, traces its evolution over the centuries and identifies the main issues that will need to be addressed to conserve its special character and outstanding qualities.

ⁱ (10 Department of Housing, Communities and Local Government (2018) National Planning Policy Framework; paragraph 172.





Page 20 Bluebell Wood, Cobham Frith, Cedric Cottrell

Page 21 Chalk downland flowers, Chris Gomersall/Natural England

North Wessex Downs AONB Landscape Types

Landscape Type : 1. Open Downland

3.10 The Open Downland forms the backbone of the North Wessex Downs as an elevated plateau of the hard Middle and Upper Chalks. The landscape is of open, smoothly rounded downland dissected by dry valleys and long sinuous steep scarps, and is devoid of surface water. Tree cover is limited to distinctive Beech clumps crowning summits and occasional linear shelter belts.

3.11 This is a remote, tranquil landscape of panoramic views where the sky forms a key part of the landscape, including the effect of cloud shadows on the ground and the wind creating swells through the crops. The dominant land use is of vast sweeping arable fields with small remnant patches of chalk grassland on steeper slopes. Settlement is extremely sparse and limited to scattered farmsteads and racing stables.

Landscape Type : 2. Downland with Woodland

3.12 This landscape is distinctly different from the Open Downland. It is of lower elevation and has a thick capping of clay-with-flints over the chalk. It has softer contours and considerably greater woodland cover.

3.13 The scale is smaller, with field patterns a mixture of small irregular medieval enclosures and larger regular Parliamentary enclosures.

Landscape Type : 3. Wooded Plateau

3.14 Centred on the woodland tracts of Savernake Forest and West Woods, the extent of this largely wooded area reflects the bounds of the medieval royal hunting forest of Savernake, established by the time of the Domesday survey. Throughout this gently dipping plateau, a thick covering of clay-with-flints and Tertiary deposits mask the solid chalk and results in damp and heavy soils.

3.15 Today, the Forest consists of extensive tracts of semi-natural ancient woodland, wood pasture with majestic veteran trees, and 18th and 19th Century Beech plantations, as well as more recent coniferous plantations. Reflecting its origins as a royal hunting forest, the countryside remains undeveloped, with settlement limited to villages in the valley of the River Dun – Great and Little Bedwyn.

Landscape Type : 4. High Chalk Plain

3.16 This is the northernmost tip of Salisbury Plain. The open rolling landform of the Upper Chalk creates a bleak, spacious landscape under arable production and devoid of settlement, with long views and a strong sense of remoteness and isolation.

3.17 A dramatic escarpment forms the northern boundary, as at Pewsey Hill and Fyfield Down, and provides panoramic views across the Vale of Pewsey to the north.

Landscape Type : 5. Downs Plain and Scarp

3.18 The landscape of the Downs Plain and Scarp extends along the entire length of the northern boundary of the North Wessex

Downs. The plain is formed by the eroded surface of the Lower Chalk, creating a low level surface extending as a wide ledge at the foot of the high Open Downland. The distinctive northern scarp plunges down from the chalk plain to the Vale of White Horse, creating a dramatic recognisable horizon when viewed from the north.

3.19 This area is characterised by some of the most emblematic features of the North Wessex Downs: The Ridgeway, the oldest road in England – running along the top of the scarp; the Uffington White Horse on the scarp face; and Avebury on the open Downs Plain, forming part of the Stonehenge and Avebury World Heritage Site.

3.20 The Downs Plain is characterised by vast arable fields, lack of surface water and a general absence of settlement. Conversely the dramatic scarp slope, cut by springs, creates a convoluted edge alternately under woodland and pasture, including significant areas of remnant chalk grassland. This is a landscape that feels as though it has hardly changed over the centuries, although it is increasingly affected by development at its foot, outside the AONB boundary.

Landscape Type : 6. Vales

3.21 The Vale of Pewsey separates the two main upland chalk blocks that dominate the North Wessex Downs. The towering shapes of the adjacent chalk scarps contain and enclose this Greensand vale. Numerous springs issue from the chalk and Greensand boundary where the water table comes to the surface, their streams meandering across the Vale floor.

3.22 Rich loamy and alluvial soils create a productive agricultural landscape with a mix of arable, orchards and pasture now replacing a once predominantly pastoral scene important for dairying – hence the saying ‘chalk and cheese’, identifying the very different landscapes of the downs and the vale. The concentration of settlements is a defining feature of the Vale, including compact nucleated villages and hamlets, with widespread scattered farmsteads. The Vales character type also occurs at the north-eastern edge of the North Wessex Downs, with the sections of the Thames valley floor that lie within this AONB. The eastern part of the Thames valley floor here lies within the adjoining Chilterns AONB.

Landscape Type : 7. River Valleys

3.23 The chalk rivers that cut through the chalk uplands form very distinct linear landscapes, characterised by a rich mix of grazed pastures, water meadows, wetland and woodland. The valleys are enclosed by steeply rising slopes, limiting views and creating an intimate and enclosed character.

3.24 Historically, the main settlements of the chalk were concentrated in these river valleys, as the only source of accessible water in an otherwise dry downland landscape. These settlements took a long linear form, following the bottom of the valley, and this remains the dominant pattern to this day. The chalk uplands (in other character areas) are also cut by numerous dry valleys, which sometimes contain ephemeral ‘winterbournes’ only flowing when the chalk water table rises to the surface during the winter and early spring.

Landscape Type : 8. Lowland Mosaic

3.25 This is the lowest part of the ‘bowl’, curving around Newbury and the lower Kennet valley. This landscape, of largely Medieval origins has a varied geology of clays, silts and sands giving rise to a diverse mix of soils and, in turn, a mosaic of ancient semi-natural woodlands, plantations, remnant heathland and more open farmland areas.

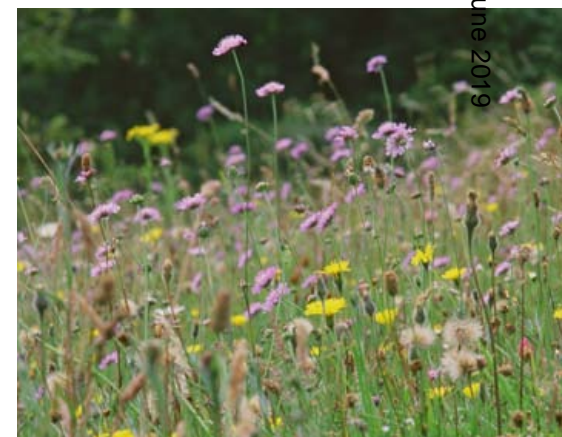
3.26 This is a small-scale and intimate landscape, where lanes are frequently overhung by deep grassy and wooded banks, heightening the sense of seclusion. There are some limited longer views, as at Bucklebury Upper Common. The network of ancient semi-natural woodland, connecting hedgerows, areas of parkland, including wood pasture and veteran trees, create considerable ecological interest.

3.27 Former Medieval deer parks are a particular feature, as at Englefield, Highclere and Hampstead, with a number of these having been re-fashioned in the 18th Century as formal designed landscapes. This is one of the most densely inhabited areas of the North Wessex Downs, with large manor houses, a network of hamlets, and lines of houses and villages that have grown along the network of lanes.

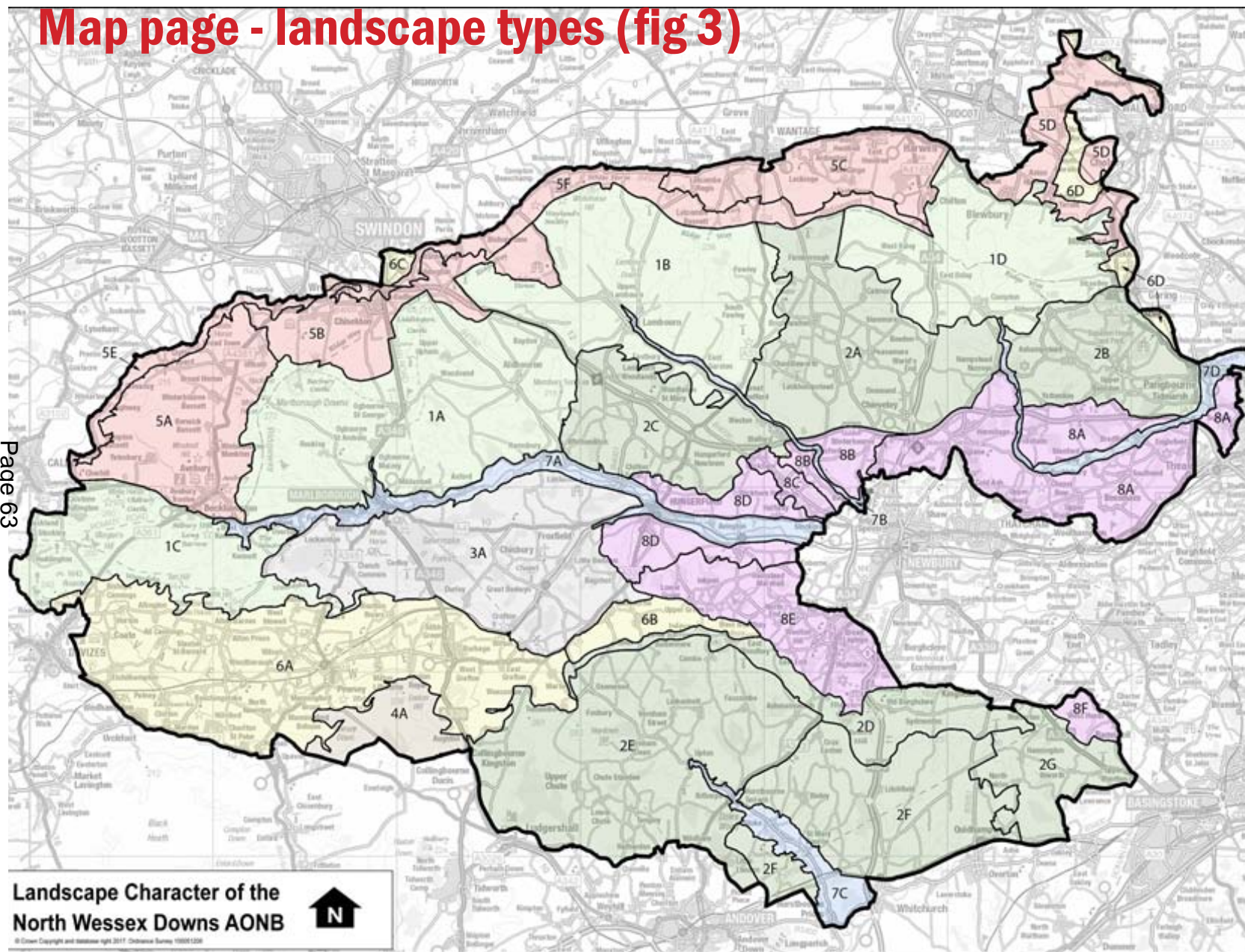
Savernake Forest

is a medieval royal hunting forest, established before the Domesday survey

Avebury *on the open Downs Plain forms part of the Stonehenge and Avebury World Heritage Site*



Map page - landscape types (fig 3)



KEY

- 1. Open Downland**
 - 1A - Marlborough Downs
 - 1B - Lambourn Downs
 - 1C - Horton Downs
 - 1D - Blewbury Downs
 - 2. Woodland with Downland**
 - 2A - Brighthelm Downs
 - 2B - Ashmapstead Downs
 - 2C - Lambourn Wooded Downs
 - 2D - Walbury Hill - Watership Down Scarp
 - 2E - Chute Forest - Faccombe
 - 2F - Uitchfield Downs
 - 2G - Hannington Downs
 - 3. Wooded Plateau**
 - 3A - Savernake Plateau
 - 4. High Chalk Plain**
 - 4A - Salisbury Plain
 - 5. Downs Plain and Scarp**
 - 5A - Avebury Plain
 - 5B - Chiseldon - Wanborough Plain
 - 5C - Hendred Plain
 - 5D - Moreton Plain
 - 5E - Clyffe Pypard - Badbury Wooded Scarp
 - 5F - Liffington - Latcombe Open Scarp
 - 6. Vales**
 - 6A - Vale of Pewsey
 - 6B - Shalborne Vale
 - 6C - Wanborough Vale
 - 6D - Thames Floodplain - Benson
 - 6E - Thames Floodplain - Moreton
 - 6F - Thames Floodplain - Streetley and Basildon
 - 7. River Valleys**
 - 7A - Kennet Valley
 - 7B - Lambourn Valley
 - 7C - Bourne Valley
 - 7D - Pang Valley
 - 8. Lowland Mosaic**
 - 8A - Heritage Wooded Commons
 - 8B - Winterbourne Fairland
 - 8C - Wickham Wooded Heath
 - 8D - Hungerford Fairland
 - 8E - Highclere Parklands
 - 8F - Ewhurst Parklands
- AONB Boundary

AONB Special Qualities: the Landscape

- 3.28 **Open Downland** extending from Roundway Down near Devizes to Lardon Chase overlooking the Thames at Streatley is dissected by dry valleys and long steep scarps, with limited tree cover and sense of remoteness and tranquillity.
- 3.29 **Downland with Woodland** on the dipslope descending to Kennet Valley and south across the Hampshire Downs; offering softer contours, woodland cover and a mix of field patterns.
- 3.30 Centred on Savernake Forest and West Woods, the **Wooded Plateau** consists of extensive tracts of semi-natural ancient woodland, wood pasture with majestic veteran trees, and 18th and 19th Century Beech plantations, as well as more recent coniferous plantations.
- 3.31 At the northernmost tip of Salisbury Plain, the open rolling landform of the **High Chalk Plain** creates a bleak, spacious landscape under arable production and devoid of settlement, with long views and a strong sense of remoteness and isolation.
- 3.32 The distinctive northern **Downs Plain and Scarp** plunges down from the chalk plain to the Vale of White Horse, creating a dramatic recognisable horizon.
- 3.33 The **Vales** of Pewsey and sections of the Thames Valley floor adjoining the Chilterns AONB offer productive loamy and alluvial soils where springs issue from the chalk and compact settlements contrast with scattered farmsteads.
- 3.34 The **River Valleys** of the Kennet, Lambourn, Pang and Bourne form very distinct linear landscapes, characterised by a rich mix of grazed pastures, water meadows, wetland and woodland. Steeply rising slopes create an intimate and enclosed character.
- 3.35 The **Lowland Mosaic**, curving around Newbury and the lower Kennet valley has a varied geology of clays, silts and sands giving rise to a diverse mix of soils and, in turn, a

mosaic of ancient semi-natural woodlands, plantations, remnant heathland and more open farmland areas where sunken lanes heighten the sense of seclusion.

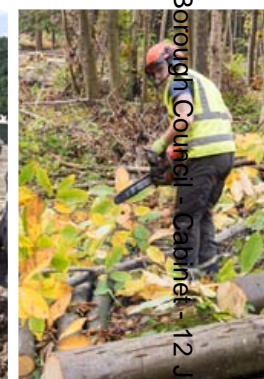
The Landscape: Key Issues, AONB Strategic Objectives and Policies

The North Wessex Downs landscape faces a range of challenges which this Plan will address through the implementation of key objectives and policies

3.38 Key Issues

Key issues with the potential to have significant influence on the AONB's Landscape Special Qualities:

- a) The potential for development beyond the AONB boundary to visually damage or undermine the scale and critical qualities of landscape character areas.
- b) Managing the Ridgeway National Trail and other rights of way to maximise enjoyment by responsible users protect wildlife and cultural heritage and minimise conflicts.
- c) The need to maintain and, where possible, extend chalk grassland habitat.
- d) The need to conserve and enhance the remoteness and expansive open scale of the downland landscape.
- e) The need for viable agriculture and forestry to continue to contribute to AONB purposes.
- f) Availability of sufficient resources for management and understanding of archaeological sites.
- g) The need to conserve and enhance the remote, secluded and relatively undeveloped character of more enclosed and intimate landscapes, including the character of the lanes.
- h) The need for appropriate woodland management, including the viable use of timber products, particularly for fuel.



Page 25 Arable production, Blueskyimages; Archaeological resources, X Jones; Woodland management, X Jones



- i) Encouraging restoration of wood pasture landscapes, husbandry and ecology and ensuring future veteran tree succession.
- j) The dominance of roads, in particular the impact of traffic noise, external lighting, road signs, insensitive materials and clutter on landscape character and people's experience of the landscape as they travel through it.
- k) The need to maintain the pattern of discrete villages set within a quiet rural landscape and ensuring that the views to the surrounding dramatic scarps are undamaged.
- l) The need to ensure continued improvement of water quality and water resources in rivers, supporting river managers and riparian landowners in river restoration and enhancement projects for fisheries and wildlife.
- m) The need to maintain and enhance adjacent seasonal flood meadows, grazed pastures, fen, damp woodlands and historic parkland.
- n) The need to conserve and enhance the small-scale, secluded and rural character of the lowland mosaic, including the fragile lowland heaths.
- o) Intense pressure for development throughout the AONB and its setting that threatens the character and quality of its landscape and risks merging of small settlements, encroachment by larger settlements and changes to the scale and nature of development boundaries.
- p) The need to protect and enhance historic sites, buildings and landscapes and their setting.
- q) The significant impact on the characteristic habitats in the AONB resulting from climate change, including increased extreme weather events and a potential increase in pests and diseases.

Page 24 Downland view, X Jones

Page 25 River, X Jones; Flooding, X Jones

3.39 AONB Strategic Objectives for 2019-2024: the Landscape

- S.01 Maintain and enhance the tranquillity and distinctive landscape character of the North Wessex Downs and its setting with a focus on the contribution from agriculture and forestry, development and infrastructure.
- S.02 Promote understanding, appreciation and participation in the AONB by local communities, visitors and those making decisions affecting its distinctive character.



Extreme weather

events due to climate change will have a significant impact on the habitats of the Downs

Development

pressure threatens the character and quality of the AONB landscape

3.40 AONB Policies: the Landscape

LA 01	Encourage all partners and other stakeholders to have regard for AONB purposes across all relevant policies, programmes and activities.
LA 02	Seek to identify and address the main factors that threaten the special qualities of the AONB landscape: e.g. water abstraction, agricultural practices including diffuse pollution of watercourses; lack of woodland management; damage to historic sites, built development.
LA 03	Use the North Wessex Downs Integrated Landscape Character Assessment to inform policy and decision making across the AONB and its setting.
LA 04	Support and promote good practice across all sectors that conserves and enhances the character and qualities of the North Wessex Downs landscape.
LA 05	Support and encourage efforts to conserve and explain the rich heritage of the North Wessex Downs, including archaeological sites.
LA 06	Ensure that all development in or affecting the setting of the AONB conserves and enhances the character, qualities and heritage of the North Wessex Downs landscape.
LA 07	Raise the policy profile of the North Wessex Downs locally, regionally and nationally to secure the co-ordination and resourcing of policies and programmes for the benefit of the AONB.

theme 2

Rural Land Management

illustration - including tractors, forestry,
horseriding, small fields/mixed fields, hedgerows,
arable production, farmsteads, fishing/field sport



“I like to look at the winding side of a great down, with two or three numerous flocks of sheep on it, belonging to different farms; and to see, lower down, the folds, in the fields, ready to receive them for the night.”

William Cobbett (1763-1835)

84% of the Downs is classified as farmland; about 48% of this was under arable cultivation in 2017

12.4% of the total AONB area is woodland, just over a third of which is Ancient Woodland

A Working Landscape

Land-based enterprises play a significant role in acting as stewards of the landscape and contributing to economic balance

Agriculture

4.1 Farmland and woodland dominates the landscape of the North Wessex Downs. Changes in these land uses have a major influence on the natural beauty of the area. Land-based enterprises play a significant role in acting as stewards of the landscape and contributing to an economic balance for communities. Additionally, equine activities and field sports are significant in terms of land use and management.

4.2 With 84% of the North Wessex Downs classified as farmland (of which in 2017 about 48% was under arable cultivation), agriculture is the dominant land use and the major influence on landscape character and quality. The agricultural workforce totalled 2,426 which amounted to 4.9% of the actively employed people in the AONB (2011 Census). This appears to be a decline from 5.9% (reported in 2005), but remains a relatively high proportion compared with the average of 1.3% for South East England.

4.3 Annual farm census statistics since 1990 indicate land in the AONB in agricultural management appears to be fairly stable, with a slight net loss over time. This could be due to development but also changes in holding distributions may represent a move to other land uses not classified as agricultural. The total number of farms is also falling. The highest proportion of farms are over 100 ha, a number that has steadily increased over the last decade. DEFRA defines farm types for a holding as the crop or livestock enterprise (or group of enterprises) that contributes more than two thirds of the total standard gross margin for the holding. The North Wessex Downs have quite large areas of Grade 1 and 2 agricultural land, a high proportion of which is put down to potatoes and field scale

vegetables around the Pewsey Vale. Data from Natural England's 2018 'Provisional Agricultural Land Classification' indicates that most farms fall in the 'cereals' and 'lowland grazing livestock' categories.

4.4 Profitable agriculture can sustain the natural resources that have created rich diversity and natural beauty of the North Wessex Downs. Support for a sustainable farming sector is an important means of securing landscape management, as demonstrated through the North Wessex Downs Partnership support for initiatives such as the EU-supported rural development programme, 'Leader' (*Liaison entre actions de développement rural*).

4.5 Previous analysis of trends indicated a decline in livestock farming and greater sensitivity of arable production to prices of inputs. As with other sectors, consolidation will lead to larger farms and larger herd sizes to seek increases in efficiency. There have also been positive changes driven by the implementation of targeted agri-environment schemes.

4.6 A series of reforms of the Common Agricultural Policy have introduced an increasing emphasis on wildlife conservation through 'agri-environment' schemes and there is a strong commitment by farmers in the North Wessex Downs to utilise these schemes to support farmland bird populations, to protect and enhance habitats and to safeguard protect soil and water resources. The de-coupling of support payments from production has required farmers to respond more readily to world market conditions. Fluctuations in commodity prices and input costs are making future arable profitability hard to predict. There is a risk that such market influences could thwart initiatives designed to improve natural resource protection and environmental enhancement. An example in the North Wessex Downs has been the difficulty in promoting arable reversion to chalk grassland under higher-level stewardship schemes in the light of fluctuating, and occasionally very high, cereal prices. Issues concerning animal movement and the loss of skilled graziers compound this.

Farmland and woodland dominates the landscape of the North Wessex Downs



4.7 Added to the drive for sustainability, food security and low-carbon energy is the uncertainty introduced by the UK's decision to withdraw from the European Union. The Government's stated ambition, once outside the Common Agricultural Policy, is to promote 'a more dynamic, more self-reliant agricultural industry' and 'a reformed agricultural and land management policy' which will remain 'internationally competitive' and supply 'products of the highest standards to the domestic market' while 'increasing exports'. The impact that measures outlined in the 'Health and Harmony' consultation, or the introduction of a proposed new environmental land management system might have on the farming community in the North Wessex Downs cannot be predicted. A new farming support system based on "public money for public goods" supported by a ministerial view that "the most important public good we should pay for is environmental protection and enhancement" could benefit the AONB, particularly when farmers work collaboratively to provide benefits for wildlife, access to the countryside and resource protection at a landscape scale. Alongside the policy and market incentives, climate change is likely to be a key consideration in terms of the types and varieties of viable crops that are grown in on the North Wessex Downs. There are implications for sowing dates, irrigation, pests, diseases, water availability and soil erosion. Increased productivity needs careful management to maintain landscape character and the opportunity to expand wildlife habitats. There may also be diversification into novel crops and farming systems or change of use from agriculture to other land uses, such as equestrian businesses and leisure.

Forestry

4.8 The Forestry Commission's National Forest Inventory data show that the area of woodland within the North Wessex Downs has increased by 656ha over seven years and stands at 21,475ha (12.4% of the total AONB area). Just under a half of this woodland has some form of wildlife designation and a little over a third is Ancient Woodland. Broadleaf trees dominate, at just under 70% of all woodland. Despite an increasingly healthy market for timber and woodfuel, many woodlands in the AONB still suffer from a lack of management, often due to difficulties accessing the woodlands. The ageing beech woodlands no longer produce



Page 27 Farmland, X Jones
 Page 28 Woodland management, X Jones
 Page 29 Farmland across the Downs, X Jones

significant volumes of timber and are more valuable as places for recreation than as a productive part of the rural economy. The continued promotion of wood as a renewable fuel may stimulate improved management of some woodlands.

4.9 The National Forest Inventory shows that woodland within the AONB recorded as being managed has increased from 50% in 2013 to 62% in 2017. This is a positive change which probably reflects the increasing demand for woodfuel in particular. The timber quality of much of the woodland area within the AONB is not high; many of the woodlands are extremely small; a number of the woodlands comprise crops for which there is no longer a viable market. Consequently, the economics of forestry operations are problematic. There is a role for energy production in helping to manage small woodlands and partners have made progress in supporting the forestry sector through initiatives such as the EU-supported 'Leader' programme, ahead of an anticipated rise in demand for wood fuel and associated products.



4.10 The priority is to maintain and improve management of existing woodlands. Any new woodland should meet the objectives of the North Wessex Downs AONB Woodland Strategy. This values woodland designated for their nature conservation interest, and all ancient and semi-natural woodland. New woodlands can act as a buffer to protect this resource and create wildlife corridors between woodlands, and which may in turn benefit natural flood management and water quality. The AONB Partnership encourages woodland owners to produce management plans in accordance with the UK Forestry Standard and will promote the accreditation of woodlands under the United Kingdom Woodland Assurance Scheme.

4.11 The dangers to woodland from pests and diseases are growing, with 'ash dieback' (*Hymenoscyphus fraxineus*, also known as 'Chalara') and oak processionary moth (*Thaumetopoea processionea*) being two recent examples. Ash dieback is likely to have a major impact in woodlands across England, including in the North Wessex Downs, and it will be prudent to consider promoting measures to mitigate the consequences of the loss of this important tree species for wildlife and the landscape. Damage to woodlands from increasing deer populations or from squirrels is an ever-increasing problem, especially since it makes growing native broadleaved trees for timber difficult in spite of strong market demand. This highlights the need for the collaborative landscape-scale protection of our woodlands. The North Wessex Downs Partnership is working with the Forestry Commission and woodland owners and operators to raise awareness and, where appropriate, prevent or mitigate the effects of activity.

4.12 Climate change may lead to drought and lower summer rainfall. This is likely to affect the North Wessex Downs woodlands. For example, the shallow rooting beech does not thrive on dry soils and is likely to decline but small-leaved lime needs warmth to set seed and will probably increase. Veteran trees of all species are more likely to be felled by storm force winds. However, in woods the impact of these storms can be positive, creating glades that species adapted to sunlight can occupy. The recreational value may increase as people seek shade in the hottest months.

Horse Industry

4.13 Horse owning and riding is a popular activity across the South of England and the North Wessex Downs is recognised as a nationally important horse-racing centre, second only to Newmarket. The equestrian sector is estimated to have contributed £4.3 billion of consumer spending to the national economy in 2015 (an increase from £3.8bn in 2011).ⁱ Owners of horses have an important role to play in maintaining the natural beauty of the North Wessex Downs. How horses are cared for and the developments associated with keeping and training horses can have a significant impact on the character and quality of the AONB landscape.

4.14 The North Wessex Downs is home to a range of important non-racing equestrian events, such as the annual Barbury Horse Trials. While there are no statistics to quantify horse ownership and riding in the AONB it is evident that the network of bridleways and routes linked to The Ridgeway National Trail are popular and well-used. A recent survey valued the non-racing horse industry in Hampshire at £313 million per annum to the Hampshire economy. A guide has been published in collaboration with Protected Landscapes in the South Westⁱⁱ to provide advice aimed at ensuring equine care and management makes a positive contribution to the landscape.

4.15 The Lambourn area and other racing yards in the AONB make a significant contribution to the local economy. Core horseracing businesses employ an equivalent of 1,370 full-time staff (just over 20% of employment in the agriculture and entertainment sectors in the AONB). A survey has identified 103 businesses within the area directly involved and a further 49 businesses associated with the racing industry in 2007. The horseracing industry contributes between £16-38 million per annum of direct GVA to the local economy.

Field Sports

4.16 The rise of large-scale commercial shooting in recent years has had a significant influence on the landscape, especially in the downland. Much of the management of some small-scale woodland has been motivated by shooting whilst the downs and valleys, notably the steep scarps, provides an ideal landscape for

partridge shooting. This has led to the planting of large blocks of maize cover crop and complemented grant-aided conservation plots such as wild birdseed mix. Shooting brings in substantial income, employment and revenue to local businesses within the rural economy, and is thus beneficial to the area. However, changes to the landscape may be viewed with mixed opinions, although the management of land for shooting brings significant wider benefits to wildlife in general.

4.17 Fly fishing is also an important feature of the AONB, especially the world famous chalk streams such as the Kennet and Lambourn. The income from let fishing helps to support the conservation and restoration of these rivers.

- i new ref British Equestrian Trade Association. National Equestrian Survey 2015. <http://www.beta-uk.org/pages/industry-information/market-information.php>.
- ii (11 South West Protected Landscapes Forum 'Horses, the landscape and you: Equestrian guide to keeping horses in protected landscapes.'



£16-38 million per annum is contributed to the AONB's local economy by the horse-racing industry

Shooting has become popular in recent years, bringing in substantial revenue for the rural economy

Page 30 Horse racing, X Jones
Page 31 Fly fishing, X Jones; Partridge, X Jones





Page 32 Brown trout, X Jones

Page 33 Barn owl over farmland, X Jones

AONB Special Qualities: Rural Land Management

- 4.18 A landscape under the influence of **agricultural management** with typically large farmed estates, a high proportion of which are engaged in agri-environment agreements.
- 4.19 **Varied field patterns**; the open downlands are characterised by large regular fields, largely the product of 18th Century parliamentary enclosure, with more recent boundary removals creating vast fields, as on the Marlborough Downs. By contrast, the Vale of Pewsey in the south west of the AONB is the product of Medieval clearance which created numerous, small, irregularly-shaped fields or assarts.
- 4.20 Stock fencing and extant **hedgerows** in the vales and river valleys containing some mature trees.
- 4.21 A growing forestry sector and different **types of woodland**, many with public access. Although oak and ash are the main forest canopy species there is a wide range of stand types including hornbeam coppice, oak/ash stands, hazel/oak stands, and birch and ash/wych elm coppice.
- 4.22 **Equestrian activity**, including the 'Valley of the Racehorse' in the Lambourn area that attracts visitors and businesses.
- 4.23 Significant land management for **field sports**, including highly valued game fishing which supports the native brown trout.

Rural Land Management: Key Issues, AONB Strategic Objectives and Policies

Rural land management in the North Wessex Downs faces a range of challenges which this Plan will address through the implementation of key objectives and policies

4.24 Key Issues

Key issues with the potential to have significant influence on the AONB's Rural Land Management Special Qualities:

- a) The need to manage resources to achieve sustainable consumption and production.
- b) Potential for significant investment of public funding to promote diversification and micro-enterprise in the land management sector which align with AONB objectives.
- c) Potential for farmers to work collaboratively to enhance the delivery of public goods and services.

4.25 Agriculture

- d) Effect of the UK withdrawal from the European Union, in particular opportunities which could arise to invest in the conservation and enhancement of the AONB, for example through an alternative environmental land management measures to deliver public goods with public funds.
- e) Market forces and major policy changes, such as demand for increased food security or biofuels, resulting in uncertainty regarding land management, influencing the mix of farming types and farm sizes.
- f) Impacts of changes in farming technology and energy prices.
- g) Shortage of livestock needed to graze downland pasture.
- h) Harnessing demand for locally produced food and drink in line

with AONB objectives, with increasing interest in producing and marketing local food in the North Wessex Downs.

- i) Climate change risk (increasingly identified by farmers in the North Wessex Downs as a key threat and opportunity for the future) and the opportunities for land managers to invest in climate change adaptation and to mitigation.
- j) Potential for improved co-ordination and consistency in the provision of agricultural land management advice to achieve AONB objectives.
- k) Poor agricultural land management practices, including livestock grazing and arable production, resulting in detrimental impacts on watercourses from nutrient run-off and silt pollution as a result of livestock damage to river banks.

4.26 Forestry

- l) Scope for more and better management of woodland in the AONB, especially smaller woods, to improve habitat for wildlife and provide an economic return.
- m) Risk of harmful impacts on wildlife, archaeology and recreation from increasing exploitation of woodland to meet demand for timber, if not done in an environmentally sensitive way.
- n) Opportunities for better co-ordination of forestry with agricultural land management under new environmental management schemes.
- o) Widespread threats from pests and disease (e.g. Phytophthora and Chalara).
- p) Rising deer numbers inhibiting the natural regeneration of some woodland. Deer Management Groups are helpful but are insufficient on their own to control deer numbers.

4.27 Horse Industry

- q) Small-scale changes to the smooth, rolling landform around new buildings, which cumulatively have an adverse effect on the character of the AONB.

- r) Opportunities to support the racing industry, ancillary businesses and local communities through diversification, e.g. in responsible tourism.
- s) Need to avoid the Loss of biodiversity arising from the creation of new fields and paddocks on open chalk downland by promoting opportunities for landscape enhancement through equine habitat management, such as creation of wildflower-rich grassland.
- t) Change in landscape character by the replacement of hedgerows with fencing, leading to the 'suburbanisation' of landscape.
- u) Pressure to widen and straighten minor roads to improve vehicle access leading to 'suburbanisation' and loss of sense of place.
- v) Loss of integrity of historic settlements/hamlets/farmsteads.

4.28 AONB Strategic Objectives for 2019-2024: Rural Land Management

- S.03 Focus, facilitate and support landscape-scale conservation and land management initiatives that support the purposes of AONB designation.
- S.04 Promote AONB priorities for targeting and investment in rural land management and development to take advantage of changes anticipated to follow the withdrawal of the UK from the European Union.
- S.05 Support the restoration of ancient woodland and wood pasture, improved management of unmanaged and under-managed woodland across the North Wessex Downs, promoting multiple benefits, including landscape character, wildlife, local economy and skills, recreation and climate change mitigation.
- S.06 Support traditional and emerging land-based enterprises and their markets that respect and promote the special qualities of the North Wessex Downs and its setting.

Food security

changes due to market forces may influence the mix of farming types and farm sizes

Demand for timber

may drive woodland exploitation and threaten wildlife, archaeology and recreation





Page 34 Conservation headland, X Jones;
Traditional sheep breed, X Jones; Wetland
work, X Jones

Page 35 Lapwing on farmland, X Jones

4.29 AONB Policies: Rural Land Management

RLM 01	Encourage national, regional and local land management policies to be consistent with the purpose of AONB designation.
RLM 02	Encourage and support joint working and expansion/replication of existing landscape-scale conservation and land management projects, both within and beyond the AONB, to assist in the delivery of AONB objectives.
RLM 03	Support sustainable farm diversification and multi-purpose woodland management where it achieves AONB objectives and accords with planning policy.
RLM 04	Support efforts to identify future land use options that are best able to assist farm viability and reflect the environmental objectives of the AONB.
RLM 05	Support local markets for local produce and the development of local supply networks.
RLM 06	Encourage management of sites in public and tenanted ownership within the North Wessex Downs to be examples of best practice in the delivery of AONB objectives.
RLM 07	Support and promote efforts across the North Wessex Downs to reduce invasive, non-native species or unsustainable populations of species where these threaten the biodiversity and sustainable management of woodland, watercourses and other habitats.
RLM 08	Encourage the active and environmentally sensitive use of woodland resources for viable products, helping to enhance biodiversity.
RLM 09	Support and help guide publicly funded investment in rural development.
RLM 10	Support investment in new agricultural infrastructure and redevelopment of farm buildings where it increases the sustainability of local businesses and aligns with AONB purposes.
RLM 11	Encourage awareness of the special qualities of the AONB among local businesses to help them understand and embrace their responsibilities alongside running a profitable enterprise.
RLM 12	Support improved co-ordination and consistency in provision of land management advice across the AONB.
RLM 13	Support efforts to identify and develop the skills required to care for the landscape and its special qualities, with opportunities for all to acquire such skills.
RLM 14	Encourage and support the local provision of practical training in traditional land management and the skills necessary to deliver enhanced rural land management and business diversification with clear landscape benefits.
RLM 15	Encourage good agricultural land management practices and adherence to good practice to contribute to resource protection, such as safeguarding watercourses from nutrient run-off and silt pollution.
RLM 16	Support the provision of advice on integrated management of grassland to enhance biodiversity as part of equine land management practices.
RLM 17	Support initiatives to achieve sustainable deer populations across the AONB through collaborative measures and partnerships among landowners and other stakeholders.

Future Land Management Support: Priorities for Funding and Advice by Landscape Character Type

4.30 The national family of AONBs has proposed that AONB Management Plans should serve as the framework within which future publicly and privately funded support mechanisms and other land management initiatives can be focussed and adapted to conserve and enhance the natural beauty of the designated landscapes and their settings.

4.31 The priorities set out in the following Table (pages 25-27) identify broad priorities for environmental land management in the North Wessex Downs AONB and its setting. More detailed guidance, covering for example desired outputs and prescriptions where necessary, based on reliable evidence and applicable to

individual Landscape Character Areas, will be required once the land management support arrangements to succeed the EU's Common Agricultural Policy have been defined.

4.32 The first column in the Table sets out a series of generic measures which could apply to more than one Landscape Type; subsequent columns set out measures which are aimed specifically at each of the eight Landscape Types (as described in Chapter 3).

Table 1: Priorities for future rural land management support to conserve and enhance the special qualities of the AONB by Landscape Type

Generic aims applicable to more than one Landscape Type in the AONB
Support a landscape-scale approach to restoring, managing, buffering, extending and connecting currently fragmented, locally characteristic habitats. These include species-rich chalk grassland, arable field margins, wet pasture and native riparian woodland in river valleys, remnant heathland and common land, chalk rivers and streams, ancient woodland (especially Plantations on Ancient Woodland Sites) and wood pasture.
Protect archaeological sites and features, including through removal from cultivation, reducing cultivation depth, scrub management, sympathetic woodland management and protection from livestock damage as necessary.
Adopt catchment-sensitive farming techniques across chalk river and stream catchments to reduce both diffuse and point-source pollution, minimise sediment run-off into watercourses and improve water quality.
Restore and maintain a coherent network of habitat corridors through sympathetic management of, in particular, the huge ecological resource represented by road verges and banks, public rights of way and national trails across the AONB, harnessing their potential to form links between wildlife sites and other important habitat patches.
Facilitate responsible public access to the landscape in places and in ways that are compatible with maintaining the special qualities of the AONB.
Encourage and support more wildlife-friendly management of public and private open spaces, including recreation, sports and school grounds, parks, playgrounds, greens, allotments and commons.

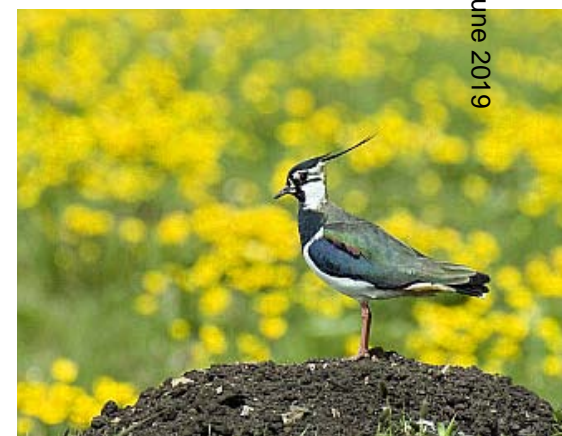


Table 1 continued: Priorities for future rural land management support to conserve and enhance the special qualities of the AONB by Landscape Type

Aims specific to AONB Landscape Types
OPEN DOWNLAND
Restore unmanaged relict grassland and encourage greater diversity through sympathetic management.
Maintain existing chalk grassland habitats.
Maintain and enhance the value of arable land and chalk grassland for priority farmland bird and arable plant species e.g. through spring sowing and winter stubbles, nesting plots, uncropped headlands, unsprayed field margins, pollen, nectar and seed mixes. Create and maintain wildlife corridors (e.g. buffer strips, beetle banks, track and byway verges), wherever possible linking a range of different habitats.
Increase the diversity of semi-improved permanent grassland, especially where adjacent or close to unimproved grassland.
Extend, link and buffer chalk grassland habitats e.g. through targeted arable reversion (linking existing grassland areas along ridgelines in particular), wildflower restoration of semi-improved grassland, scrub management and removal of inappropriate woodland planting.
Maintain the open, expansive, open landscape character by avoiding new tree and hedge planting, including small areas which can cumulatively erode the special qualities of openness and sweeping views.
Protect archaeological sites and features, including through removal from cultivation, reducing cultivation depth, scrub management and protection from livestock damage as necessary.
Wherever possible create and maintain wildlife corridors (e.g. buffer strips, track and byway verges) across intensively managed arable and grassland, linking a range of different habitats including unimproved grassland and woodland.
Support specific advice and options for sympathetic management of land used to keep and train racehorses to enhance its value for wildlife.



Aims specific to AONB Landscape Types

DOWNLAND WITH WOODLAND

Maintain the traditional pattern of field boundaries through sympathetic hedge management, restoration of historic hedge boundaries, creation of buffer strips and promotion and management of hedgerow trees.

Restore unmanaged relict grassland and encourage greater diversity through sympathetic management such as controlled grazing.

Maintain existing chalk grassland habitats.

Increase the diversity of semi-improved permanent grassland, especially where adjacent or close to unimproved grassland.

Maintain and enhance the value of arable land and chalk grassland for priority farmland bird and arable plant species (e.g. through spring sowing and winter stubbles, nesting plots, uncropped headlands, unsprayed field margins, pollen, nectar and seed mixes). Create and maintain wildlife corridors (e.g. buffer strips, beetle banks, track and byway verges), wherever possible linking a range of different habitats.

Extend, link and buffer chalk grassland habitats e.g. through targeted arable reversion, scrub management and removal of inappropriate woodland planting.

Manage existing ancient woodland sympathetically to increase structural diversity (e.g. by restoring coppice, controlling deer numbers and promoting natural regeneration).

Restore Plantations on Ancient Woodland Sites (PAWS) to conserve and enhance local landscape character and biodiversity.

Conserve existing veteran and ancient trees with careful management and support succession of veteran tree habitat (e.g. by pollarding, including creation of maiden pollards, and identification and management of future veterans).



Restore, conserve and enhance designed landscapes, other historic parkland and wood pasture.



Conserve the intricate network of sunken and other country lanes and tracks through sympathetic management of banks and verges.



Page 36 Open Downland, X Jones
Page 37 Downland with woodland, X Jones

Table 1 continued: Priorities for future rural land management support to conserve and enhance the special qualities of the AONB by Landscape Type

Aims specific to AONB Landscape Types	
WOODED PLATEAU	HIGH CHALK PLAIN
Conserve and enhance the intimate mosaic of woodland, farmland and hedges that surrounds Savernake Forest and West Woods.	Maintain existing chalk grassland habitats.
Manage existing ancient woodland sympathetically to increase structural diversity e.g. by restoring coppice, controlling deer numbers and promoting natural regeneration.	Restore unmanaged relict grassland and encourage greater diversity through sympathetic management.
Restore Plantations on Ancient Woodland Sites (PAWS) to conserve and enhance local landscape character and biodiversity.	Increase the diversity of semi-improved permanent grassland, especially where adjacent or close to unimproved grassland.
Conserve existing veteran and ancient trees with careful management and support succession of veteran tree habitat for lichens and invertebrates in particular, (e.g. by pollarding, including creation of maiden pollards) and identification and management of future veterans).	Extend, link and buffer chalk grassland habitats (e.g. through targeted arable reversion, scrub management and removal of inappropriate woodland planting).
Restore, conserve and enhance designed landscapes, other historic parkland and wood pasture.	Maintain and enhance the value of the mosaic of arable land and chalk grassland for priority farmland bird and arable plant species (e.g. through spring sowing and winter stubbles, nesting plots, uncropped headlands, unsprayed field margins, pollen, nectar and seed mixes). Create and maintain wildlife corridors (e.g. buffer strips, beetle banks, track and byway verges), wherever possible linking a range of different habitats.
Restore, extend/link and sympathetically manage relict areas of heathland.	
	

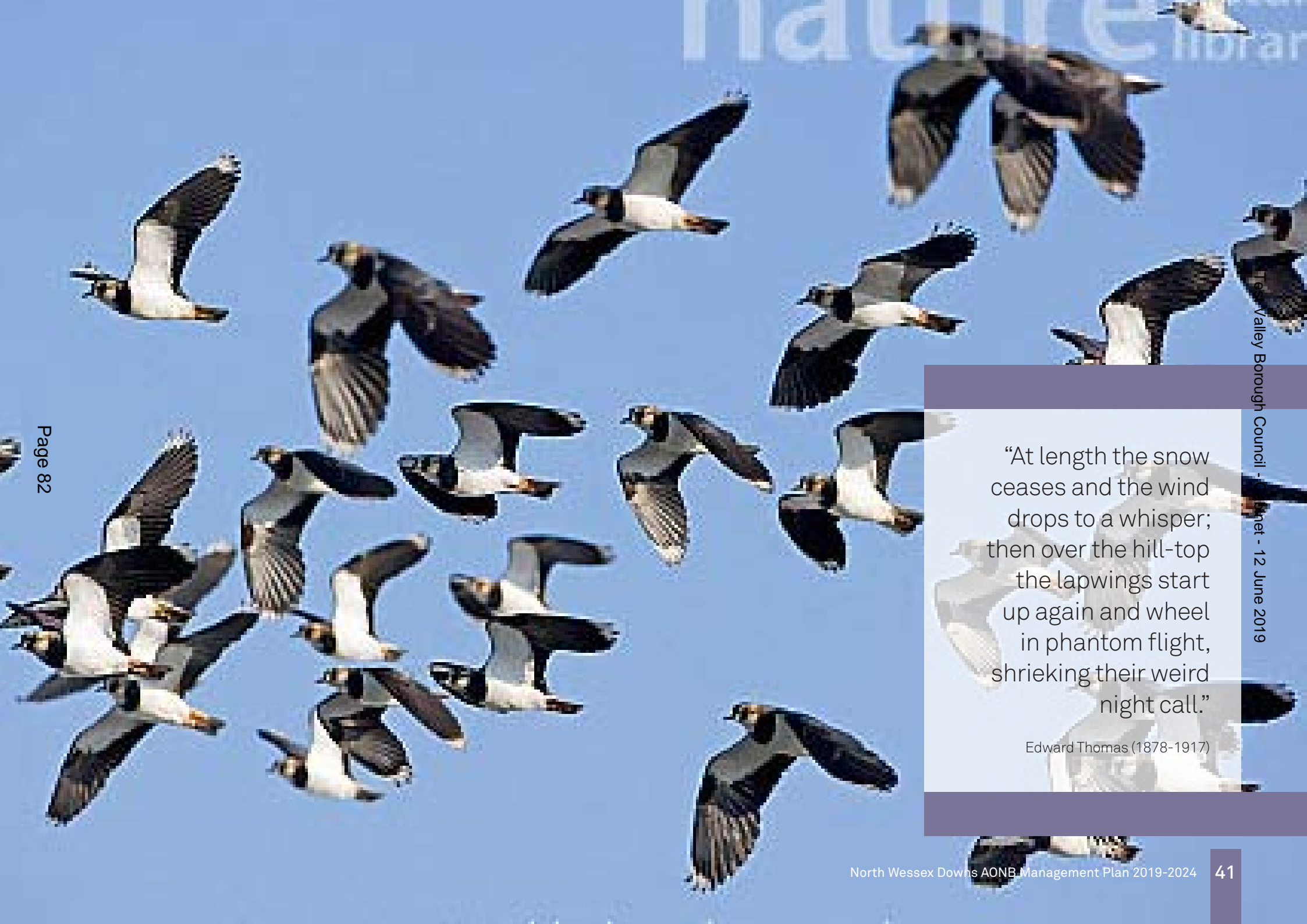
Aims specific to AONB Landscape Types	
DOWNS PLAIN AND SCARP	VALES
On the Plain, encourage restoration of historic hedge boundaries and improve existing boundaries through sympathetic hedge management, creation of buffer strips and promotion and management of hedgerow trees.	Restore unmanaged remnant waterside pasture and encourage greater diversity through sympathetic management, including grazing.
On the Plain, consider opportunities for sympathetic, small-scale tree-planting integrated within a network of well-managed hedges.	Extend existing and create new waterside pastures and wet meadows.
On the Plain, improve the value of the arable landscape for priority farmland birds, pollinators, arable plants and other wildlife (e.g. through spring sowing and winter stubbles, nesting plots, uncropped headlands, unsprayed field margins, pollen, nectar and seed mixes). Create and maintain wildlife corridors (e.g. buffer strips, beetle banks, track and byway verges) wherever possible linking a range of different habitats.	Maintain the traditional pattern of field boundaries through sympathetic hedge management, restoration of historic hedge boundaries, creation of buffer strips and promotion and management of hedgerow trees.
Along the Scarp, maintain and enhance the diversity and wildlife value of the farmland/woodland/chalk grassland/historic parkland mosaic.	Consider opportunities for sympathetic, small-scale, riparian native woodland creation along watercourses. This will both restore a feature of the historic landscape and help mitigate the warming effects of climate change on chalk stream ecology by providing shade.
Along the western Scarp, promote sympathetic management of the varied and distinctive linear wooded hangers and wooded combs.	Restore, conserve and enhance parkland, estate landscapes and other historic features, such as watercress beds.
Support realisation of the potential for The Ridgeway National Trail to serve as a conservation corridor through the landscape, encouraging ecological enhancement of land adjacent and close to The Ridgeway.	In the Pewsey Vale especially, promote new hedgerow trees as part of a landscape recovery strategy to counter the effects of Dutch elm disease and now ash die-back.
Conserve and enhance the monumental landscape of the Avebury World Heritage Site and its setting, including through targeted arable reversion, increasing the diversity of semi-improved permanent grassland, scrub management and removal of inappropriate woodland planting.	
	

Page 38 Wooded Plateau, X Jones; High Chalk Plain, X Jones
Page 39 Plain and scarp, X Jones; Vales, X Jones

theme 3

Biodiversity

illustration - including key species (butterflies, birds; species tbc) and habitats (chalk streams, arable fields, woodlands, wetlands)



“At length the snow ceases and the wind drops to a whisper; then over the hill-top the lapwings start up again and wheel in phantom flight, shrieking their weird night call.”

Edward Thomas (1878-1917)

There are 66 Sites of Special Scientific Interest (SSSIs), covering 3,330 ha, in the North Wessex Downs

29 SSSIs in the Downs contain chalk grassland, totalling 1,421 ha – just under half the total SSSI area



A Landscape Full of Life

The breadth of ecological diversity in the North Wessex Downs reflects its landscape character and is the product of centuries of human influence

5.1 The breadth of ecological diversity reflects the varied landscape character of the North Wessex Downs. It is the product of centuries of human influence and active management. Within the area, there are seven Special Areas of Conservation (SACs), part of the 'Natura 2000' ecological network of sites established under the EU Habitats Directive and designed to safeguard habitats and species threatened at a European level. Both the Pewsey Downs SAC and Fyfield Downs SSSI are also National Nature Reserves. They have an outstanding chalk grassland flora and fauna, including nationally important populations of rare species, such as the endemic early gentian. The North Wessex Downs contains 66 Sites of Special Scientific Interest (SSSIs) covering 3,330 ha (2% of the area).

5.2 The most important habitats for nature conservation in the North Wessex Downs are the remnant areas of chalk grasslands; semi-natural broadleaf woodlands and wood pasture; chalk rivers, streams and associated wetlands; and arable farmland managed for conservation.

5.3 Other habitats of particular significance within the AONB range from remnant heathlands on river gravel deposits in the east, such as areas of semi-natural acidic grassland around Inkpen, to the wide grassy verges of the droveways crossing the Downs. At a local level, the hedgerow network, springs, remnant water cress beds, road verges and dew ponds also provide important refuges and habitats. Chalk cuttings have magnificent displays of primroses and cowslips each year. This mosaic of habitats is especially important for bats, some species of which are known to commute 20 to 30 kilometres from their roosts in old trees or outbuildings to forage over a range of insect-rich habitats including wetlands, farmland, wood pasture and grassland.

Chalk grassland is one of the most biologically rich and diverse habitats in the UK

Chalk Grassland

5.4 Chalk grassland is one of the most biologically rich and diverse habitats in the UK. Over 40 species of flowering plants are found in a single square metre of the best quality turf. Around 9% of chalk grassland in the UK lies within the North Wessex Downs. Traditionally grazed by sheep, cattle and rabbits, the area's chalk grassland supports important populations of the early gentian, a scheduled protected species and one of Britain's few endemic plants. Unimproved chalk grassland is also important for the survival of many scarce invertebrate species such as the wart-biter cricket and the internationally threatened marsh fritillary butterfly. Other scarce chalk grassland butterflies include the Adonis blue, Duke of Burgundy, chalkhill blue and small blue; the habitat also supports good populations of skylarks.

5.5 Twenty-nine SSSIs in the North Wessex Downs contain chalk grassland, totalling 1,421 hectares – just under half the total SSSI area (and 0.8% of the AONB). A further suite of 249 Local Wildlife Sites (LWS) have a chalk grassland component. These sites total 2,163 hectares (1.3% of the AONB), but the precise area of chalk grassland habitat within the LWS network is not known.

5.6 Nationally, areas of chalk grassland are a shadow of their extent in the 1900s. In the North Wessex Downs the area of chalk grassland declined by 32% between 1968 and 1998. The remaining areas are suffering increasing fragmentation. Today small isolated blocks of chalk grassland are largely restricted to the steep scarp slopes, dry valleys and areas maintained as pasture around archaeological sites. The total area of chalk grassland in the North Wessex Downs now is not known but it is estimated that the Berkshire and Marlborough Downs Natural Area – which covers roughly two-thirds of the AONB – supports at least 1,250 hectares (about 3-5% of the total area of chalk grassland in England).

Woodland

5.7 According to the Woodland Trust, the North Wessex Downs

contain two nationally important ‘major concentrations’ of ancient woodland, centred on the Berkshire and Marlborough Downs and the Hampshire Downs; and areas of forest such as Savernake.

5.8 In the AONB:

- ▶ less than 0.1% of the total woodland area is designated as a National Nature Reserve;
- ▶ 0.5% is designated as Special Areas for Conservation (SAC);ⁱ
- ▶ 7.5% is designated as Site of Special Scientific Interest;
- ▶ 42.3% is designated as a Local Wildlife Site.

5.9 The diverse woodland types that make up these ancient woodlands include significant areas of wood pasture. They support a wide range of species, including important roosting sites for a number of bat species. Of particular importance are the calcareous woodlands that support a range of rare plants including herb paris and green hellebore and provide home to substantial populations of native bluebells (for which Britain has a global responsibility, supporting about half the world’s bluebell population).ⁱⁱ

Chalk Rivers and Streams

5.10 The spring-fed streams and rivers of the North Wessex Downs support an extremely diverse range of plant and animal communities. Pea mussels, freshwater white clawed crayfish and internationally rare floating vegetation of river water-dropwort can be found along their reaches. In turn, the rivers irrigate adjacent areas creating the distinctive valley landscape with its remnant fens and water meadows. The summer snowflake, a Red Data Book species, survives in seasonally flooded sites along the River Kennet. In recognition of their outstanding nature conservation value the Lambourn, Kennet and Hampshire Avon rivers are all designated SSSIs, while the River Lambourn, the Hampshire Avon, and the Kennet and Lambourn Floodplain – a series of discrete sites supporting the globally vulnerable Desmoulin’s whorl snail – are Special Areas of Conservation.



Page 41 Lapwings, X Jones
Page 42 Milkwort, X Jones
Page 43 Brown hares, X Jones

Enclosed Farmland

5.11 Arable cultivation is the dominant land management activity in the area. The North Wessex Downs support a wide range of nationally and regionally important species associated with arable farmland and adapted to colonise land disturbed through tillage. They include farmland birds like stone-curlew and tree sparrow; rare arable plants such as corn buttercup and shepherd’s needle; and mammals such as brown hare and harvest mouse. Many of these species are listed as ‘Species of Priority Importance’ under Section 41 of the Natural Environment and Rural Communities Act 2006 and are targets for the Government’s ‘Biodiversity 2020’

.....
i (12 SACs, originally designated to meet obligations under the EU Habitats Directive are defined in the new National Planning Policy Framework as falling “within the definition at regulation 8 of the Conservation of Habitats and Species Regulations 2017” (NPPF 2018, Glossary page 67).
ii (13 G. Vines (ed.) 2004 ‘Bluebells for Britain’ Plantlife, Salisbury.



strategy to implement commitments under the global Convention on Biological Diversity. An Arable Strategy was prepared for the AONB in 2008 to help protect and enhance the nationally important arable biodiversity found within the North Wessex Downs.

5.12 Although the downlands are essentially a large-scale landscape, traditional areas of mixed farming, responding to the underlying geology, have resulted in a range of habitats (grassland, scrub and arable lands) co-existing in close proximity. This complex of interlinked habitats provides some of the most favourable conditions for the characteristic birds and mammals of the North Wessex Downs, including brown hares, skylarks, lapwings, tree sparrows, corn buntings, linnets and grey partridges. Increased cover, nesting opportunities and a wider abundance of food supply occur where arable margins meet up with wildflower and insect rich downland and scrub. This supports an important community of ground-nesting birds and other species typical of arable and unimproved grassland which has been lost from many areas of arable farmland. The North Wessex Downs Farmland Bird Project has helped to target agri-environment resources to benefit these species and communities.

5.13 Changes to climate will alter the composition of the natural communities that are characteristic of chalk downland, woodland, streams and arable fields. Diverse natural communities of plants and animals are most likely to survive on soils and in streams with low nutrient status and in large patches of habitat. Given the pressures of climate change and the need for species migration, habitat corridors along rights of way and habitat networks are of increasing value.

Nature Conservation

5.14 A pivotal review of England's wildlife sites and its ecological network published in 2010 identified Areas of Outstanding Natural Beauty as having great potential 'to establish a coherent and resilient ecological network'. The key message from this report, which was adopted into policy through the 2011 'Natural Environment White Paper', was that to safeguard the country's wildlife habitats and species it was essential to 'make space for nature'. It advocated that this could be most readily achieved by making existing sites that are important for wildlife 'bigger, better,

and joined up' and by creating more such sites. The aim of this is to create a sustainable, resilient and more effective ecological network for England.

5.15 The North Wessex Downs Partnership encourages activities that:

- ▶ improve the quality of current sites by better habitat management;
- ▶ increase the size of current wildlife sites;
- ▶ enhance connections between or join up sites either through physical corridors, or through 'stepping stones';
- ▶ create new sites;
- ▶ reduce the pressures on wildlife by improving the wider environment, including through buffering wildlife sites.

5.16 These actions will help to establish an ecological network that meets the needs for wildlife and people today, and one that is more resilient to the future pressures, including climate change. There are trade-offs between these actions: the more we do to improve the quality of existing sites or to enhance the wider environment, the less we will need to do to create new sites. Our actions need to be adaptive, adjusting to what works as we progress.

5.17 'Biodiversity 2020: A strategy for England's wildlife and ecosystem services' sets out the strategic direction for biodiversity policy for a decade on land (including rivers and lakes) and at sea. Biodiversity 2020 Objectives are to be delivered through a more integrated, large-scale approach to conservation on land and at sea; putting people at the heart of biodiversity policy; reducing environmental pressures; and improvement of knowledge. DEFRA's 25 Year Environment Plan proposes to learn lessons from this existing strategy, to build on it with the stated aims to "... achieve a growing and resilient network of land, water and sea that is richer in plants and animals."ⁱⁱⁱ

5.18 The National Planning Policy Framework (NPPF) sets out measures to conserve and enhance the natural environment, including protecting and enhancing sites for biodiversity,

minimising impacts on and providing net gains for biodiversity including by establishing coherent ecological networks. Further, it makes clear that Local Plans should "take a strategic approach to maintaining and enhancing networks of habitats and green infrastructure and plan for the enhancement of natural capital at a catchment or landscape scale across local authority boundaries."^{iv} Green infrastructure is a "network of multifunctional green space, urban and rural, which is capable of delivering a wide range of environmental and quality of life benefits for local communities"^v and it helps address and mitigate the impacts of climate change. It helps address and mitigate the impacts of climate change.

5.19 Initiatives at local and regional levels have been taken to identify the areas which offer the best opportunities for habitat creation, connectivity and biodiversity enhancements. An initiative to define an ecological network of 'Biodiversity Opportunity Areas' (BOAs) in south east England was based on mapping key habitats and nature conservation sites identified at international, national and local levels. This identified 33 BOAs or equivalent sites in, or partly within, the North Wessex Downs boundary; they are considered to provide the best opportunities for targeted biodiversity enhancements and habitat creation at the landscape scale. Some local authorities have developed and embedded this concept into planning measures, such as the 'Conservation Target Areas' in Oxfordshire. North Wessex Downs Partnership is contributing to a more joined up approach through its involvement in and support for local landscape scale conservation projects. The Marlborough Downs Nature Improvement Area is an example of such initiatives. This successful pilot project continues as the Marlborough Downs 'Space for Nature' farmer group, facilitated through the Countryside Stewardship Facilitation Fund.^{vi}

[Our] actions will help to establish an ecological network that meets the needs of wildlife and people

iii (14 DEFRA 25 Year Environment Plan; pages 26 & 58.

iv (15 NPPF (2018) paragraphs 170 & 171.

v (16 NPPF (2018) Glossary, page 67.

vi new ref <https://www.gov.uk/government/news/countryside-stewardship-facilitation-fund-provides-conservation-boost>



Page 44 Chalk stream, X Jones

Page 45 landscape conservation work, X Jones; Marlborough Downs, X Jones; Green infrastructure, X Jones

Chalk grassland

in the Downs supports rare plants like field fleawort, musk orchid and Chiltern gentian

Arable habitats

in the Downs provide feeding and breeding grounds for rare farmland birds like skylarks

AONB Special Qualities: Biodiversity

5.20 Designated wildlife sites that are home to rare habitats and species, including:

- ▶ A nationally significant area of **chalk grassland** including rare flora such as field fleawort, bastard toadflax, musk orchid and burnt orchid, early gentian, chalk eyebright, Chiltern gentian, dwarf mouse ear, tuberous thistle and round-headed rampion; invertebrates such as the wart-biter cricket and important butterfly populations including: Adonis blue, silver studded blue, marsh fritillary, chalkhill blue, small blue, silver spotted skipper and Duke of Burgundy fritillary;
- ▶ Substantial areas of **broadleaved woodland and wood pasture**, including a significant concentration of ancient woodlands, which provide roosting and/or feeding sites for bats species including Bechstein's bat, barbastelle, greater horseshoe bat and noctule; long rotation hazel coppice provides important habitat for mammals such as dormice; concentrations of calcareous bluebell woods; and a number of nationally scarce moss species;

- ▶ Rare **chalk streams and rivers** with a high diversity of aquatic plants, and invertebrate species including those that are nationally scarce, such as the white-clawed crayfish; supporting nationally and locally scarce bird species; mammals including otters and nationally declining water voles; and healthy fish populations including brown trout, salmon, grayling, perch, chub and dace;
- ▶ **Arable habitats** which are home to rare and colourful arable weeds, such as dense flowered-fumitory, slender tare and shepherd's needle, which are dependent on a regular cropping regime. Arable land use also provides feeding and breeding habitat for a number of rare and declining farmland birds including skylarks and stone-curlews;
- ▶ A rich mosaic of associated **wetland habitats** creating distinctive valley landscapes including fens, floodplains, water meadows, carr and wet woodland. As an example, the Red Data Book plant summer snowflake survives in seasonally flooded woodlands along the Kennet Valley.

5.21 Opportunities for landscape scale conservation projects, working across a significant area and administrative boundaries.



Biodiversity: Key Issues, AONB Strategic Objectives and Policies

Biodiversity in the North Wessex Downs faces a range of challenges which this Plan will address through the implementation of key objectives and policies

5.22 Key Issues

Key issues with the potential to have significant influence on the AONB's Biodiversity Special Qualities:

- a) General lack of knowledge about the full biological resource of the North Wessex Downs and how to manage it most effectively for biodiversity, including the management of sites that may support habitats and species of principal importance and other wildlife features of local significance.
- b) Habitat fragmentation degrading ecosystem functionality (dispersal and colonisation potential of wildlife populations constrained, leading to loss of genetic diversity and risk of local extinctions).
- c) Impacts of climate change on habitats and species with both losses and gains. In addition to direct impacts on habitats (e.g. drying out of wetlands) there are likely to be indirect effects such as those caused through colonisation by non-natives responding to climatic change. The resilience and response of species to climate change, such as shifts in distribution, will be strongly influenced by habitat availability and connectivity.
- d) Uncertainties over future land use and land management patterns following UK's withdrawal from the European Union, in particular the impact on opportunities to deliver significant biodiversity improvements across the farmed landscape, and retention of improvements secured through past land management support schemes.
- e) Direct and indirect effects of agricultural intensification and land management changes having continued negative impacts on farmland wildlife.



- f) Continued decline of species, in particular those with narrow habitat requirements that have responded negatively to changes in land management practices.
- g) Nesting success and productivity is often insufficient to reverse declines or even to sustain current populations of many ground nesting birds.
- h) Loss of once-common species of chalk streams and rivers such as the water vole and the white-clawed crayfish (both priority target species).
- i) Negative impacts of invasive non-native species on native wildlife.
- j) Economic fragility of low input/extensive farming systems and cost of replacement infrastructure (fencing, water supplies etc) leading to loss or deterioration of semi-natural habitats through both undergrazing and overgrazing.

Page 46 Marsh fritillary, X Jones; hazel dormouse, X Jones

Page 47 Wetland, X Jones

Fragmentation

of habitats is a key issue, causing the degradation of ecosystem functionality

Poor habitat management

and changing practices are resulting in declines in biodiversity

- k) Bovine tuberculosis testing and movement regulations reducing the availability of cattle for conservation grazing.
- l) Lack of grazing livestock to manage remaining areas of semi-natural chalk grassland.
- m) Problems, where grazing is still practised, from recreational pressures including dog worrying and trespass.
- n) Increasing erosion of remnant areas of chalk grassland as a result of recreational activities.
- o) Degradation and loss of river and wetland habitats through inappropriate management, development, increasing water demand, pollution, eutrophication and climate change.
- p) Lack of or poor management of much ancient woodland, causing a decline in biodiversity.
- q) Lack of resources to maintain biodiversity and secure enhancements of the existing green infrastructure network, including road verges.
- r) Erosion of lane and byway verges by increased traffic use and larger vehicles.
- s) Change from the use of grass gallops (some of which retain remnant areas of chalk grassland) to artificial surfaces in the racing industry.
- t) The need for access restrictions to areas supporting vulnerable ground-nesting species, such as stone-curlew.
- u) The effect of development within the AONB Setting on species, habitats and wildlife sites within the AONB.



Page 48 Orchids on chalk grassland, X Jones

5.23 AONB Strategic Objectives for 2019-2024: Biodiversity

- S.07 Identify and promote action to safeguard and to enhance habitats and species which are characteristic of the North Wessex Downs and are not at a favourable conservation status, in particular chalk downland, chalk rivers and streams, broadleaved woodlands, and populations of farmland birds and plants.
- S.08 Explore opportunities to promote the ‘net gain to biodiversity’ principles as elaborated in the revised NPPF and DEFRA’s 25 Year Environment Plan across the AONB and its Setting, taking account of lessons learned from the benefits arising from the Biodiversity 2020 strategy in the local area.

5.24 AONB Policies: Biodiversity

B 01	Resist proposals which have a likely significant effect (either alone or in combination with other plans and projects) upon a European site unless it can be ascertained following an appropriate assessment that they will have no significant adverse effect on the integrity of the site(s) concerned.
B 02	Support the delivery of Biodiversity 2020 objectives, and DEFRA's 25 Year Environment Plan along with landscape-scale strategies, catchment management and forestry plans to ensure effective management of all priority habitats and species in the AONB landscape.
B 03	Encourage a co-ordinated and consistent approach to biodiversity conservation across the AONB and its Setting.
B 04	Support and encourage work to conserve and enhance the biodiversity of the North Wessex Downs through support for landscape-scale projects for habitat management, restoration and creation, particularly where they deliver identified priorities within areas identified as offering the best opportunities for investment in biodiversity, including through management of existing wildlife sites and valuable habitat to the highest standards.
B 05	Support land managers in restoring, creating and maintaining habitats for key species, including threatened arable plants, invertebrates and farmland birds.
B 06	Support the development of initiatives to safeguard and develop habitat corridors and ecological networks throughout the AONB, and in particular to enhance the ecological value of road verges and similar linear features such as public rights of way and National Trails.
B 07	Support partnerships with key stakeholders to promote and deliver projects that contribute to the achievement of good ecological status for water bodies in the AONB.
B 08	Encourage the improvement of connections between people and the natural environment and promote access to nature throughout the AONB.
B 09	Support efforts to communicate the benefits of the local natural environment and its value to society.
B 10	Encourage innovative use of initiatives such as Environmental Land Management schemes to deliver biodiversity benefits and the provision and protection of ecosystem goods and services.
B 11	Support research into causes of declines in ground nesting birds and support appropriate projects that aim to rebuild populations.
B 12	Encourage and support efforts to identify the extent of spread and damage caused by invasive non-native species (INNS), to eradicate or contain their spread, and to restore habitats and wildlife populations damaged by them.
B 13	Seek to secure readily accessible baseline biodiversity data across the North Wessex Downs.
B 14	Support the County Biological Record Centres and Historic Environment Records Centres serving the North Wessex Downs as the main repositories for information on the biodiversity and cultural heritage of the AONB and support initiatives to engage the public in biological recording/monitoring.
B 15	Support and encourage measures to enable grazing on all the main grassland areas of the AONB.
B 15	Support and encourage the implementation measures to deliver net gain to nature to minimise the effects of development and to address key issues affecting biodiversity resources in the AONB and its Setting.

theme 4

Historic Environment

illustration - standing stones & monuments; castle;
church and thatched cottages; railway/canal, country
park/gardens



“What is truly remarkable about the White Horse [at Uffington] is not that people at some time in the ancient past took the trouble to cut it into the hillside ... but that continuously for over twenty centuries others have made the effort to maintain it. Whatever religious or ritualistic significance the White Horse may have had to its creators has long since faded away. For most of its existence – through plague,

5,000 years ago

evidence of human influence on the area appeared with the creation of barrows at Avebury

3,000 years ago

the Uffington White Horse was carved into the chalk of the North Wessex Downs

A Landscape Woven with Time

The cultural heritage of the North Wessex Downs makes a powerful and fundamental contribution to the present-day landscape and to our own lives

6.1 The North Wessex Downs is an ancient man-made landscape. This cultural heritage makes a powerful and fundamental contribution to the present-day landscape and to our own lives, as Bill Bryson neatly describes. Evidence of human influence on the area extends back at least 5,000 years when the long barrows at Avebury were constructed.

6.2 In the three thousand years since the Uffington White Horse was carved the landscape of the North Wessex Downs has constantly evolved to serve the changing needs of the successive generations of the people who have lived and worked here. What we see today is a rich and many-layered patchwork of features that record different stages in its evolution. Together they contribute an irreplaceable sense of time and personality to the present day scene. Past human influence is etched in every facet of the landscape – in the shape of fields and woods, the alignment of tracks and lanes, the form and texture of villages and hamlets. In years to come the landscape of the North Wessex Downs will continue to evolve, but hopefully in ways that will allow the ingrained reminders of its past to add meaning and value to the lives of its future residents and visitors.

6.3 The importance of the historic environment is clearly recognised in the planning system. The National Planning and Policy Framework (NPPF) confirms that significance of heritage assets lies not only in their interest and value to people today but also to future generations.¹ That interest may be archaeological, architectural, artistic or historic. The significance of an asset derives not only from physical presence, but also from its setting – in other words, its relationship to nearby historic places and within the wider landscape.

Many of the area's archaeological sites have national or even international recognition

Features of the North Wessex Downs

6.4 A wide range of features of differing scale, visibility and significance make up the historic environment. Many of the area's archaeological sites have national or even international recognition. The landscape that includes the complex of Neolithic and Early Bronze Age monuments around Avebury (and including Silbury Hill, West Kennet long barrow, the causewayed enclosure on Windmill Hill, dozens of Bronze Age barrows and many other important sites) is of such global significance that it has been inscribed by the United Nations Educational, Scientific and Cultural Organisation (UNESCO) as a World Heritage Site.

6.5 There are 479 Scheduled Monuments in the North Wessex Downs AONB; one of the densest concentrations in the country. These include:

- ▶ Neolithic long barrows of Waylands Smithy high on the chalk ridge overlooking the Thames Valley and Adam's Grave above the Vale of Pewsey;
- ▶ Bronze Age barrow cemeteries such the Lambourn Seven Barrows;
- ▶ the Uffington White Horse and its adjacent Iron Age hillfort, (one of a string of major late prehistoric defensive sites that occupy prominent positions on the higher downs);
- ▶ the small Roman town at *Cunetio* near Mildenhall and Roman villas such as Littlecote; and
- ▶ the medieval motte and bailey castles at Hamstead Marshall and Marlborough College.

6.6 One Registered Battlefield is included within the AONB: Roundway Down, near Devizes. This site was the location of a major encounter fought in July 1643 when a Parliamentary army was heavily defeated by a significantly smaller Royalist force.

6.7 In addition to designated archaeological features, the local Historic Environment Records (HERs) maintained by the County Councils in Hampshire and Oxfordshire and the unitary



authorities in Wiltshire, Swindon and West Berkshire, contain records of more than 11,000 sites, monuments and finds of archaeological and historic interest within the boundary of the North Wessex Downs. Even though they may not yet have been designated as scheduled monuments, many of these sites are of national importance. Many others are of local significance and make a real contribution to local distinctiveness and sense of place. The information contained on the HERs is a vital part of the jigsaw of information that allows us to understand how our communities have developed and our landscapes have evolved over more than six millennia.

6.8 Another important part of the local heritage is the extensive network of footpaths, bridleways and byways, including the ancient ridgeway paths along the Marlborough Downs to the Chilterns and beyond. These historic communication routes are a characteristic feature of the AONB and are now a valuable recreational resource.

6.9 The built environment also makes a fundamental contribution to the landscape. The North Wessex Downs contain 4,069 Listed Buildings. More than 250 of these are listed at Grade I or II*, the two highest levels of importance. Buildings protected through

listing take many different forms and reflect nearly a thousand years of human settlement. As well as grand country houses, the market towns in the AONB are enriched by the town houses of wealthy merchants and its villages by many splendid medieval parish churches. Listed buildings in the North Wessex Downs also include some spectacular and very early barns; locks and other structures associated with the Kennet and Avon Canal; milestones, roadside pumps and signs related to turnpike roads; and pillboxes built as part of the planned defence of Britain in the early phase of the Second World War.

6.10 The North Wessex Downs include 15 Registered Parks and Gardens. One of these, Highclere Castle, is registered at Grade I, and four examples, Tottenham House, Purley Hall, Ashdown House and Inkpen House, are registered as II*. Although not on the national Register, many other areas of designed landscape, including historic parkland, gardens and cemeteries add significant local value, especially within and around some of the AONB's towns and larger villages.

i (9 NPPF paragraph 184.

Page 51 Avebury stone monuments, X Jones

Page 52 Archaeological dig, X Jones

Page 53 Uffington White Horse, X Jones



Page 54 Ashdown House, X Jones;
Hungerford High Street, X Jones; Country
cottages, X Jones

Page 55 Church at Aldbourne, X Jones;
Whitchurch Silk Mill, X Jones

6.11 As with the archaeological resource, many local buildings and structures remain unprotected through the listing mechanism. None the less, they contribute to the landscape or to our understanding of historic events or processes. Some of these lie within the 109 Conservation Areas designated by local authorities in settlements of particular historic character or significance. Many others, especially isolated structures or farm buildings, receive little or no formal protection.

6.12 A further heritage asset, often overlooked in terms of importance to the historic landscape, is managed woodland, including deer parks, hunting forests, irreplaceable ancient woodland, ancient trees and veteran trees. These areas, managed sensitively, play a significant role in protecting archaeological earthworks from damage by cultivation.

Historic Landscape Character

6.13 Defining and mapping the Historic Landscape Character Areas for the North Wessex Downs has provided new insights in to the evolution of the landscape and the historic processes that have influenced the countryside. Historic Landscape Characterisation (HLC) is a way of analysing and recording how several millennia of human interaction with the land produces the rural landscape of today. It is nationally recognised as a means for understanding and managing the entire landscape and not just the isolated archaeological sites and buildings traditionally protected by scheduling or listing.

6.14 Better appreciation of how the landscape has evolved in relation to its underlying geology and changing socio-economic circumstances is vitally important. The methodology brings together a wealth of information, including semi-natural and living features (woodlands, hedges, etc) as much as archaeological features, with a clear recognition of the dynamic nature of the landscape, interpreting landscape on the basis of its 'time-depth' – the natural and cultural history that has produced the landscapes we find in the AONB today.

6.15 The main aims of the HLC process are to gain a fuller understanding of the whole AONB landscape; to raise awareness among local communities, visitors and the wider population of the unique cultural heritage of the North Wessex Downs, and to provide a tool for the integrated management of the area's historic environment. The resource informs planning decisions, provides a framework for policy making and research and improves the county-based Sites and Monument Records (SMRs) and Historic Environment Records (HERs).

6.16 Whilst confirming that the landscape of the North Wessex Downs has always been predominantly rural, HLC has begun to show how its detailed character has changed over time. One of the most significant statistics concerns the loss of open chalk downland. Of the 18% of the area that could be characterised as unploughed pasture in 19th century just 3% survives today.

6.17 The rate of agricultural change is also illustrated by the fact that around 75% of pre-18th century field enclosures have been lost during the 20th century. In addition, some two-thirds of medieval 'assart enclosures' (woodland clearances) have been lost or significantly modified in the same period.

Settlement Pattern

6.18 The pattern and distribution of settlement within the North Wessex Downs has evolved over millennia of human occupation. However, most of the current towns, villages, hamlets and farms are likely to have originated in medieval or post-medieval times. Some of the most characteristic features of the 'Downland' and 'Downland with Woodland' landscape character areas are the long linear settlements of the river valleys – the main concentrations of population in otherwise open uninhabited downland. Characteristically, these are loosely strung along a road on the first contour above the winter flood level, with the winterbourne or river forming an integral feature of the village. Examples are at St Mary Bourne in Hampshire, Collingbourne Kingston in Wiltshire and Hampstead Norreys in Berkshire.

*The landscape
of the North
Wessex Downs
has always been
predominantly
rural*

6.19 The pattern in the 'Lowland Mosaic' landscape character area is distinctly different. This reflects its medieval origins in a network of hamlets, lines of houses and villages along roads. Some villages have a clear nucleus, typically associated with a village green or church, while others have a more dispersed pattern, typical of post-medieval squatter settlements. This pattern is also reflected in the 'Downland with Woodland' landscape type, which has small clustered hamlets and villages sheltering in folds in the chalk, as in the Chutes in Wiltshire, or exposed on ridgetops, as at Faccombe in Hampshire. Evidence from the Domesday Survey of 1086 suggests that the creation of many of these settlements were during the Early Medieval (Saxon) period.

6.20 Another distinct settlement type of the North Wessex Downs is the string of attractive, small, springline villages that developed along the base of the lower north-facing scarp. Examples are Clyffe Pypard, Clevancy, Liddington, Letcombe, Ashbury and Bishopstone.

AONB Special Qualities: Historic Environment

- 6.21 **Neolithic and Bronze Age ritual and funerary monuments** including Knap Hill and Windmill Hill causewayed enclosures; West Kennet and Wayland's Smithy chambered tombs; Silbury Hill; Avebury stone circle and its surrounding ceremonial landscape; Bronze Age round barrows including Seven Sisters and Seven Barrows groups.
- 6.22 **Iron Age, Roman and post-Roman defences and settlements**, including Oldbury, Barbury Castle and Uffington Castle; Cunetio (Mildenhall) Roman town, Littlecote villa and the Roman road through Savernake Forest; Fifield and Overton Down field systems; Wansdyke, Grim's Ditch and Devils Ditch linear earthworks.
- 6.23 **Medieval and post-medieval settlements and buildings**, including castle earthworks; tithe barns; parish churches; the layouts and historic buildings of Marlborough, Hungerford, Ramsbury and many smaller villages
- 6.24 **Country houses and landscaped parks and gardens** such as at Basildon Park, Highclere Castle, Tottenham House and

Ramsbury Manor and Savernake Forest, many originating as medieval deer parks.

- 6.25 **Post-medieval buildings and infrastructure** including the Kennet and Avon Canal; extant and former railway lines and tunnels; watermills, windmills and pumping stations; water meadows; 18th–19th-century planned farmsteads; First and Second World War airfields, pillboxes, ammunition dumps and practice trenches.



Only 3% of the open chalk downland that existed as unploughed pasture in the 19th century is left today

Around 75% of the area's pre-18th century field enclosures were lost during the 20th century



Page 56 Waylands Smithy, X Jones
Page 57 Avebury stone monuments, X Jones



Historic Environment: Key Issues, AONB Strategic Objectives and Policies

The historic environment in the North Wessex Downs faces a range of challenges which this Plan will address through the implementation of key objectives and policies

6.26 Key Issues

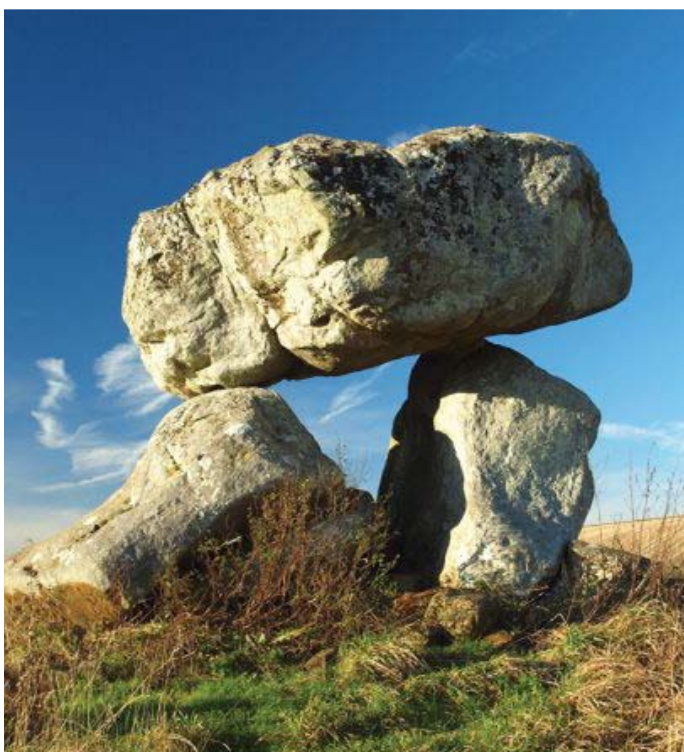
Key issues with the potential to have significant influence on the AONB's Historic Environment Special Qualities:

- a) Lack of knowledge about the broader historic landscape of the North Wessex Downs – the landscape speaks eloquently of its cultural history, but this needs to be better understood and more closely applied to management objectives.
- b) Many undiscovered archaeological sites, especially in wooded areas.

- c) Insufficient understanding of the historical evolution of individual settlements and how this should influence their future development.
- d) Need for more consistent approach to the designation and management of Conservation Areas, in particular the systematic use of Conservation Area appraisals and management plans.
- e) Development pressure threats to the historic fabric and visual character of traditional market towns.
- f) Impact on archaeological sites, their settings and integrity, of inappropriate development, including siting of large agricultural buildings, renewable energy infrastructure, road infrastructure, traffic and signage.
- g) Poorly sited and designed new development that fails to reflect the historic form of settlements and building groups, their character and setting.
- h) Infilling and over-expansion on small plots, which may erode the traditional mixed character of individual settlements.
- i) Loss of local vernacular architecture and traditional farmstead layouts, especially through the insensitive conversion of traditional agricultural buildings.
- j) Loss of grazing animals, which is threatening the important archaeological sites with damage from uncontrolled scrub encroachment.
- k) Poorly managed recreational access to sensitive archaeological/cultural sites, including damage caused by inappropriate, irresponsible or illegal use of off-road motorised vehicles.
- l) Continued deep ploughing over archaeological sites and remains, and damage from burrowing animals.
- m) Impact of planting trees or biomass crops either directly on archaeological features, or on the character of the historic landscape through poor design and siting.
- n) Impact of modern farming practices on the character of the historic landscape.

6.27 AONB Strategic Objectives for 2019-2024: Historic Environment

- S.08 Promote wider use and understanding of Historic Landscape Characterisation to inform and guide strategic planning, development decisions, land management practices and other forces for change.
- S.09 Protect archaeological and historic features, sites and their landscape setting against inappropriate development and management practices.
- S.10 Support the inclusion of measures in neighbourhood plans to conserve and to enhance the character of settlements.



6.28 AONB Policies: Historic Environment

HE 01	Support efforts to ensure that sites, features and landscapes of historical importance are appropriately identified, recorded and managed.
HE 02	Encourage voluntary-sector research and collaboration on poorly understood aspects of the local historic environment.
HE 03	Encourage all stakeholders to use the English Heritage at Risk Register to focus on archaeological sites, historic buildings and conservation areas in special need of action.
HE 04	Work closely with the Stonehenge and Avebury World Heritage Site Partnership and other groups to develop shared objectives and deliver joint actions in support of the World Heritage Site Management Plan.
HE 05	Promote the production and publication of 'local lists' of heritage assets.
HE 06	Support initiatives that seek to provide long-term sustainable management of important heritage assets for social and economic benefits.
HE 07	Identify and promote opportunities to include the historic environment in community-generated Village Design Statements, Parish and Neighbourhood Plans etc., linked where appropriate to Conservation Area Appraisals.
HE 08	Promote and encourage the use of Historic Landscape and Historic Settlement Characterisation to inform land management, policy making and planning decisions.
HE 09	Support more and better explanation, interpretation and promotion of the historic environment for residents and visitors.
HE 10	Support collaborative historic environment activity involving professional and voluntary sectors, such as research and advice from historic environment experts.

theme 5

Natural Resources

illustration - including Sarson stones/geology/
chalk & flint, trees/woodland & wood fuel, water
meadows, rivers & fish, mill, chalk grassland,

“Our wealth as a nation and our individual well-being depend critically upon the environment.

It provides us with the food, water and air that are essential for life and with the minerals and raw materials for our industry and consumption. Less obviously, it provides the processes that purify air and water, and which sequester or break down wastes.

It is also in our environment where we find recreation, health

Natural capital is the Earth's stock of natural assets like minerals, air, water and biodiversity

Ecosystem services are the benefits that we receive from natural assets, such as clean water and fuel

Page 59 Woodland, X Jones
Page 60 Honey bees, X Jones
Page 61 Chalk stream, X Jones



A Landscape of Opportunity

The components of the natural environment that provide us with benefits to our health and well-being are known as 'natural capital'

Accounting for Natural Benefits

7.1 Whether we live in towns or in the countryside, we are dependent on ecological systems (ecosystems) for our health and well-being. The components of the natural environment that provide us with these benefits are known as 'natural capital'. The benefits which society derives from natural capital assets ('ecosystem services') are commonly grouped into four core categories of services:

- ▶ **Supporting services** (for example the processes which form soil, cycle nutrients and the essential photosynthetic process in plants).
- ▶ **Provisioning services** (for example, woodland that provides timber for fuel, construction and manufacturing; plant communities which sustain populations of insects to pollinate crops).
- ▶ **Regulating services** (for example, soils and aquifers that absorb rainfall reducing flooding, and filtering water to give us healthy rivers and clean drinking water).
- ▶ **Cultural services** (for example, landscapes, wildlife and cultural heritage that give us a sense of identity, support tourism, offer recreational and learning opportunities, assist our physical and mental well-being and delight the soul).

7.2 The 2011 UK National Ecosystem Assessment (NEA) identified that inadequate consideration in decision-making of the full range of natural benefits and services that we derive from the natural environment is a significant factor contributing to the degradation of ecosystems. While we pay for some ecosystem

services, like food and fibre, we are often unaware of the importance of others, such as natural purification of water and air, and the attenuation of flood water. The cost of providing these artificially is considerable. In the years after the highly technical UK NEA reports were published, the environmental campaigner and writer Tony Juniper explained ecosystem services in an accessible and readily understandable format using a series of examples from around the world (in '*What has Nature Ever Done for Us?*') and more recently from around the UK (in '*What Nature does for Britain*'). These illustrate clearly the tendency to under-estimate the value of natural processes and the services and benefits we derive from the natural world. This leads to poorly informed decisions on how to safeguard these functions and utilise natural resources sustainably. The result is pollution, depletion of biodiversity, degraded ecosystems and substantial damage to the processes which are vital to life on Earth. There is a significant financial cost to restore ecosystem functionality or, if it is feasible to do so, to replace such functions with artificial alternatives.

7.3 Just as there are costs to restoring degraded ecosystems, there are benefits and savings from a healthy and naturally functioning environment. Degraded ecosystems present risks to businesses in terms of security of raw materials, waste disposal, insurance rates and brand image. In the North Wessex Downs, there are obvious direct links between ecosystems and the business activities of land-based industries such as farming and forestry (where soil health clearly underpins ecosystem function and the products from the land) and rural tourism. Associations can be less obvious or indirect for other businesses and relate, for example, to supply chains and investment choices.

7.4 In the rural landscape, sustainable agriculture and forestry could deliver widespread positive effects on ecosystems in the area. Grants, subsidies and advice can support and promote sustainable approaches to land use among farmers, foresters and other land managers.

There are benefits and savings from a healthy and naturally functioning environment

Conserving Resources and Maintaining Ecosystem Function

7.5 Protecting natural resources and the natural benefits arising from them by operating in a way that minimises damaging impacts is part of sustainable development. There is a particular need to conserve soil health, manage water and maintain clean air.

Soils

7.6 Soils are cultivated to produce essential items of food, clothing and fuel. Soils also deliver natural benefits, influencing water flows; storing carbon, and supporting wildlife habitats and nutrient cycling. The Government's strategy for soils in the DEFRA 25 Year Environment Plan sets out a case for improving soil health and protecting peatlands by addressing factors such as erosion, compaction and decline of organic matter. The stated policy objective is that *"By 2030, we want all of England's soils to be managed sustainably, and we will use natural capital thinking to develop appropriate soil metrics and management approaches."*

7.7 Chalk forms the underlying surface geological structure of the North Wessex Downs but the overlying soils influence vegetation cover and land use. Each soil type in the area has its own management requirements.

Sustaining Water Resources

7.8 The main rivers flowing through the Downs – the Pang, the Lambourn and the Kennet – drain eastwards to the River Thames. Watercourses flowing off the northern escarpment into the vales also feed the Thames catchment. The separate catchments of the Hampshire Avon and the Test flow south, draining the Vale of Pewsey and Hampshire Downs respectively. The escarpment in the west around Calne falls into the Salisbury Avon catchment, flowing west.

7.9 The status and condition of both surface waters and groundwater in terms of quality, availability and flow is important to people and to habitats and species in the AONB. The North Wessex Downs AONB Partnership is committed to supporting the work of Catchment Partnerships, water companies, local planning





Page 62 Flooding, X Jones; SuDS, X Jones; Natural Flood Management, X Jones

authorities and other interested groups to help assess, protect and enhance these important assets.

7.10 One in six residential and commercial properties in England is at risk from flooding. In the North Wessex Downs, there has been localised flooding of villages in the river valleys in the winter. This is often associated with rising groundwater and springs rather than river flooding. Flood risk management may include the provision of sustainable measures to alleviate future flood risk, for example Sustainable Drainage Systems (SuDS) incorporating urban attenuation ponds, and Natural Flood Management (NFM) schemes involving attenuating surface water runoff from agricultural land, river restoration and river floodplain enhancement.

7.11 In summer, some rivers suffer from lack of flows because of water abstraction. This may then lead to a reduction in water quality and ecological diversity caused, for example, by reduced capacity to dilute inflows downstream from sewage treatment works or to transport silt resulting in its deposition. Pressure for abstraction from the chalk aquifers that feed these rivers is directly related to the rising demand for water, including from new development. Drainage structures and other features modify natural flow regimes. Climate change, the deterioration of assets, as well as continuing pressure to build in areas of high risk flood zones, will contribute to increased risk of flooding affecting local communities.

7.12 The waters of the chalk aquifers and rivers are a major source of potable water. Ground waters from within the river catchments are abstracted to meet demands for public water supply and for industry, agriculture and aquaculture (water cress and fish farms). The level of abstraction and effect on river flows varies across the area. The Lambourn has a near natural flow regime with minimal abstraction. In contrast, the River Pang was one of 40 rivers in England identified in the 1980s as suffering from low flows caused by over abstraction (from a groundwater source at Compton). Despite abstraction ceasing in 1997, prompted by increased nitrate levels, the Environment Agency continues to monitor the flow characteristics of the river.

7.13 Groundwater abstraction points in the Kennet valley are numerous, but the level of abstraction is low, amounting to only

5% of the available water resource. Following detailed studies by Thames Water, overseen by the Environment Agency, the Axford abstraction licence has been amended to safeguard flows in the River Kennet during low flows; in addition, the Ogbourne abstraction licence has been ended. These changes are part of a long-running programme of investigations and licence changes to make groundwater abstractions more sustainable across the AONB, although all licence reductions are still dependent on other sources of supply being available. Modelling indicates that abstraction is having a detrimental impact on river flows, although the proposed construction of a water supply pipeline from Farmoor Reservoir to Swindon is expected to reduce pressures for groundwater abstraction.

7.14 At the same time, the operational requirements of the Kennet and Avon Canal have an effect on the Kennet. Between Bath and the summit at Crofton Pumping Station the Canal is fed by the Bristol Avon; between the summit and Kintbury by the River Dun, a tributary of the Kennet; and between Kintbury and Reading by the Kennet. In-flows into the Canal from these river sources can result in less than optimum flows in the rivers, particularly in the summer months and in drier years. When the combined section of canal and river diverge, this can result in high levels of turbidity in the river. There has been significant progress amongst the various parties to minimise the impacts of the canal on the river, including the construction of bypass weirs at canal locks west of Hungerford to prevent canal water spilling over into the River Dun. It is a clear objective of the Canal and River Trust to optimise the use of water resources in the Canal and to use back-pumping to conserve water in the 'artificial' section between Bath and the Canal summit.

7.15 Under the Nitrates Directive, the majority of the North Wessex Downs is designated as a Nitrate Vulnerable Zone (NVZ). Within these zones, farmers are required to limit the application of manures and nitrogen fertilisers, subject to a closed season for the application of certain manures. They are also required to keep records of cropping, stocking and the application of nitrogen fertilisers and manures.

7.16 Further control of diffuse pollution is a requirement of the EU Water Framework Directive. There is an obligation to manage

North Wessex Downs AONB Surface Water Quality

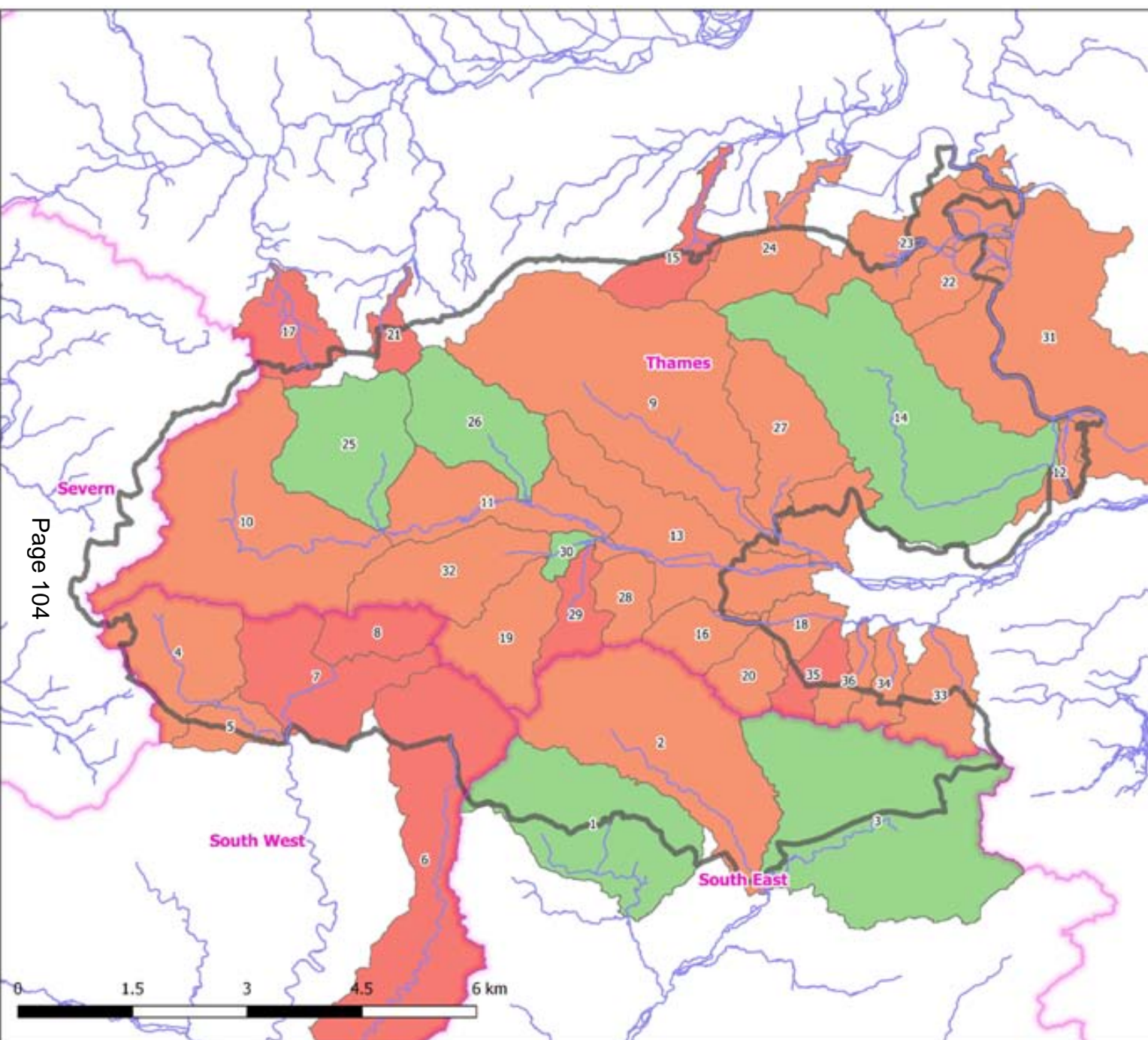
Showing main river basins, river catchments
and 2016 overall classification of ecological status.

Source: Environment Agency

Legend

- River Basin Districts
- Main Rivers
- AONB Boundary
- WFD Waterbody Catchments with 2016 Overall Ecological Status**
- Good
- Moderate
- Poor

No.	Waterbody Name	Ecological Status
1	Anton - Upper	Good
2	Bourne Rivulet	Moderate
3	Test (Upper)	Good
4	Etchingham Water	Moderate
5	Hampshire Avon (West)	Moderate
6	Bourne (Hampshire Avon)	Poor
7	Hampshire Avon (East) and Woodborough Stream	Poor
8	Hampshire Avon (East) and Deane Water	Poor
9	Lambourn (Source to Newbury)	Moderate
10	Upper Kennet to Marlborough	Moderate
11	Middle Kennet (Marlborough to Hungerford)	Moderate
12	Sulham Brook	Moderate
13	Middle Kennet (Hungerford to Newbury)	Moderate
14	Rang	Good
15	Letcombe Brook	Poor
16	Enborne (Source to downstream A34)	Moderate
17	Ray (Wiltshire) source to Lydard Brook	Poor
18	Enborne (downstream A34 to Burghclere Brook)	Moderate
19	Upper Dun	Moderate
20	Penwood Stream	Moderate
21	Uden Brook, Swindon	Poor
22	Cholsey Brook and tributaries	Moderate
23	Mill Brook and Bradfords Brook system, Wallingford	Moderate
24	Ginge Brook and Mill Brook	Moderate
25	Og	Good
26	Aldbourn	Good
27	Winterbourne	Moderate
28	Inkpen Stream (source to Kennet)	Moderate
29	Shalbourne (source to Kennet at Hungerford)	Poor
30	Kennet and Avon Canal and Dun above Hungerford	Good
31	Thames Wallingford to Caversham	Moderate
32	Frodfield Stream	Moderate
33	Baughurst Brook	Moderate
34	Kingsclere Brook (Source to Enborne)	Moderate
35	Earlstone Stream and Burghclere Brook (source to Enborne)	Poor
36	Etchinswell Brook (source to Enborne)	Moderate



60% of nitrates,
25% of phosphorous and 70%
of the sediments in diffuse
pollution are a result of farming

**Agricultural
diseases,** such as
bluetongue, are on the increase,
partly due to climate change

river basins to deliver good environmental outcomes in both surface waters and groundwater. Agriculture is recognised as one of the main sources of diffuse pollution of water courses and groundwater. DEFRA encourages Catchment Sensitive Farming (CSF) as a key approach to resolving this by managing land in a way that is sensitive to the ecological health of the water environment. While farming is not the sole cause of diffuse pollution, it does contribute approximately 60% of nitrates, 25% of phosphorus and 70% of sediments along with other pollutants which enter our surface waters.

Maintaining Air Quality

7.17 A variety of air pollutants have known or suspected harmful effects on human health and the environment. In most areas of Europe, these pollutants are principally the products of combustion from space heating, power generation or from motor vehicle traffic. Pollutants from these sources may not only prove a problem in the immediate vicinity but can travel long distances, chemically reacting in the atmosphere to produce secondary pollutants such as acid rain or ozone. The nearest monitoring site to the North Wessex Downs is at Harwell. Other sites are in Reading Town Centre, Newbury, Thatcham, Bath and Oxford. Pollution is low but there may be local issues, such as environmental quality relating to traffic pollution.

Climate Change

7.18 There is increasing evidence and acceptance that the global climate is changing, largely as a result of human activity and that we need to both mitigate the effects of high levels of atmospheric carbon and to adapt to the consequences of climate change. Government policies promote sustainable energy generation and more efficient consumption, and other actions aimed to achieve a low carbon economy. There is a broad consensus on how the climate of Southern England will change over the coming decades. These changes are expected to be progressive but gradual and may not be easily detectable over the 5 year period of

The ...
Partnership is
keen to refine its
understanding of
the impacts of
climate change



this Management Plan. However, strategies are needed now because of the time scale involved to implement effective actions. The main changes are likely to be warmer, drier summers; wetter, milder winters; and increased frequency of extreme weather conditions, such as storms.

7.19 Climate change may result in more rainfall occurring as winter deluges, falling on already saturated ground. This would provide the conditions for increased soil erosion, resulting in damage to historic features and more silt, nutrients and pesticides washing into rivers. These inputs arise predominantly from arable farmland and already have a significant impact on water quality and freshwater biodiversity. Drought and lower summer rainfall are likely to result in a contraction of the chalk stream network. Freshwater species will be lost from some of the winterbournes while some perennial streams will become seasonal



Page 106

winterbournes. There may be an increase in the popularity of streamside recreation as people seek shade in the hottest months.

7.20 Other significant changes also have the potential to affect the landscapes, wildlife and communities of the AONB. Woodlands may become dominated by oak and ash, which cope better than beech with the likely changes in climate. The range of crops grown by farmers will change and there may be more growing of biofuels. We have already seen increases in agricultural diseases including African horse sickness, bluetongue disease and Schmallenberg virus (SBV) that can be attributed in part to climate change. Water flows in rivers and streams could become more erratic. Species populations and habitats may expand, contract or migrate. These changes may alter the structure and function of ecosystems; new species may migrate into the area, some of which could bring disease or pests that may be detrimental to indigenous species. Tourism pressures could increase as people alter holiday patterns to remain in the UK. All of these factors could affect the plants and animals which inhabit the North Wessex Downs.

7.21 The UK Climate Change Risk Assessment and National Adaptation Programme are two initiatives that define these impacts. They are based on predictions put forward by the UK Climate Projections (UKCP09). The North Wessex Downs Partnership is keen to refine its understanding of the impacts of climate change and develop strategies for adaption to these effects.

7.22 'Making Space for Nature' outlined four key ways that we can adapt our ecological networks to a changing climate.

- ▶ Ensure that all parts of the network are in the best possible management.
- ▶ Increase the population sizes of vulnerable species.
- ▶ Reduce the risks of local extinction.
- ▶ Provide colonists for new sites.

7.23 To do this we must:

- ▶ Allow species to adapt by shifting their distributions naturally to stay within their preferred 'climate envelope' through increasing connectivity (habitat patches and corridors and a network of protected sites to provide a more permeable countryside).
- ▶ Enhance the opportunities for species to stay within their climate envelope through small-scale local movements (as opposed to being forced into long-distance dispersal) by promoting landscape level heterogeneity within the AONB.



Page 64 Chalk quarry, Westbury, X Jones;
Chalk, X Jones

Page 65 Chalk specialist species:
Chalkhill blue butterfly, X Jones

AONB Special Qualities: Natural Resources

- 7.24 Cretaceous, Tertiary and Quaternary **geological history**, with features such as Sarsen Stones.
- 7.25 This geology in turn influences the main **soil types** of the North Wessex Downs:
- ▶ Thin chalk soils of the open downland, now primarily under arable production.
 - ▶ The capping of Quaternary Clay with Flints over the chalk found as pockets of reddish brown clay

Page 66 White-clawed crayfish, X Jones

Page 67 Water abstraction, X Jones



containing flint pebbles. These areas are particularly characteristic of the Downland with Woodland and Wooded Plateau Landscape Types.

- ▶ Quaternary Coombe deposits found where accumulated frost-weathered debris was carried down slope by melt waters at the end of the last glaciation. These have created till deposits in the dry valleys of the downs providing richer pockets of soil, often under arable production.
 - ▶ Deep well-drained loamy soils over Greensand and river alluviums in the Vale of Pewsey, traditionally under pasture with large areas forming winter flood meadows.
 - ▶ A mixed soil mosaic to the east of Newbury with nutrient-poor acidic soils over plateau gravels intermixed with fertile loamy soils overlying the London Clay, characterised by the Medieval landscape of the Lowland Mosaic Landscape Type.
- 7.26 Carbon storage in the characteristic habitats of the North Wessex Downs such as chalk grassland and broadleaved woodland.
- 7.27 Rivers with shallow sloping banks, clean shallow 'washed' **river gravel beds** (riffles) contrasting with deeper shaded pools.
- 7.28 Often a complex pattern of **river channels** (as on the Kennet downstream of Marlborough) reflecting the past use of the river to supply water to an extensive network of water meadows and mills, most of which are now disused. Upper winterbourne sections and winterbourne tributaries, flowing only during winter and spring when groundwater levels are at their highest.
- 7.29 **Clear natural water** fed from the chalk aquifer by springs which issue in the valleys of the chalk dip slope at the point where the water table comes to the surface. Limited fluctuations in water temperature throughout the year, resulting from the filtration of groundwater as it percolates through the chalk.

Natural Resources: Key Issues, AONB Strategic Objectives and Policies

The North Wessex Downs faces a range of challenges with regards to its natural resources, which this Plan will address through the implementation of key objectives and policies

7.30 Key Issues

Key issues with the potential to have significant influence on the AONB’s Natural Resources Special Qualities:

- a) Lack of agreement on the levels of acceptable environmental limits within the AONB.
- b) The need to raise awareness of water quality issues.
- c) Accelerated water run-off and soil erosion, especially on steeper slopes and under ‘open’ arable crops, such as maize.
- d) Opportunities to encourage minimum tillage and careful application of inputs.
- e) Overall air quality is generally good but activities outside the AONB can have a significant effect across the area; impacts of air pollution from road traffic and agriculture on ecosystem health is of concern.
- f) Over abstraction of groundwater and chalk aquifer.
- g) Increasing water demand, especially during the summer months, as a result of climate change and changing lifestyles.
- h) Increasing water demand for crop irrigation as a result of climate change and more erratic weather patterns resulting in prolonged dry periods and intense summer rainfall.
- i) The influence of climate change on groundwater recharge patterns, overall water availability and elevated temperatures in chalk streams.

- j) Increasing water demand as a result of major development in the urban areas in and around the North Wessex Downs, also sometimes leading to export of water out of the AONB catchments.
- k) Loss of river habitats as a result of historical land drainage and channel modifications associated with past flood alleviation works and past industry (although some man-made features, e.g. mill leats, are of considerable historical importance).
- l) Decline in fish stocks and quality of fisheries.
- m) Excessive removal of bankside vegetation (on occasion associated with fisheries management).
- n) Watercourse maintenance to conserve habitat while reducing flood risk where feasible.
- o) Loss of winterbourne channels through agricultural cultivation.
- p) Increasing lock movements on the Kennet and Avon Canal taking water from the River Kennet and its tributaries.
- q) Pollution of rivers from point sources, including public and private domestic sewerage systems (with phosphorus discharges a particular problem), agriculture, commercial watercress beds, and fish farms.
- r) Impacts on ecology of rivers from diffuse sources of pollution – often individually minor but collectively significant – including run-off from roads, houses and commercial areas, run-off from farmland, and seepage into groundwater from developed landscapes of all kinds, resulting in raised nutrient levels and toxic algal blooms.
- s) Pollution pressure on the River Kennet generated by poor water quality and boat traffic on the Kennet and Avon Canal.

Air pollution from traffic and agriculture impacts on ecosystem health

Over abstraction of groundwaters is of major concern, particularly in light of increased water demands due to climate change



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7.31 AONB Strategic Objectives for 2019-2024: Natural Resources

- S.11 Promote and support measures to ensure chalk rivers and streams in the AONB achieve and are maintained at good ecological status including, for example, appropriate riparian planting to mitigate elevated water temperatures predicted as a consequence of climate change.
- S.12 Advocate full recognition in decision-making by relevant bodies of the importance of the AONB's natural capital assets of the AONB.
- S.13 Ensure that all landscape interventions recognise and address the implications of climate change for the special qualities of the North Wessex Downs and its setting.
- S.14 Encourage efforts to determine the significance of air pollution to maintaining natural capital assets of the AONB and its special qualities, including ecosystem function, cultural heritage and community wellbeing; and responses to address concerns.
- S.15 Advocate the recognition of the importance of the North Wessex Downs landscape for the environmental goods and services it provides to the economy and society as a whole, including heritage, water quality, soils, food production, wildlife, flood management, carbon storage, recreation, health and well-being.

7.32 AONB Policies: Natural Resources

NR 01	Support co-ordinated action, guidance and measures on soil health issues.
NR 02	Promote and encourage initiatives for the sustainable management of soil by land managers to minimise soil degradation through erosion, compaction, pollution and impoverishment, particularly in the case of the thin chalk downland soils.
NR 03	Support and provide landscape input to AONB catchment partnerships. Contribute to research, projects and co-operation of partners with an influence on watercourses and catchments.
NR 04	Encourage all partners to take water demand and its consequences for landscape, ecology and fisheries fully into account in decisions regarding planning, changes to land use or cropping patterns within the North Wessex Downs.
NR 05	Support the introduction of demand management measures for water use in those settlements that draw on the aquifers of the North Wessex Downs, and measures to monitor and reduce water wastage.
NR 06	Support efforts to ensure that no water is abstracted from catchments that are classified as 'no water available', 'over licensed' or 'over abstracted' under the Environment Agency's Catchment Abstraction Management Strategy.
NR 07	Support work to identify and address the sources of diffuse and point pollution within the North Wessex Downs through agencies, local groups and volunteer initiatives.
NR 08	Promote and help co-ordinate remedial action through the Catchment Sensitive Farming Initiative and other partnership schemes to restore and enhance degraded river sections within the North Wessex Downs.
NR 09	Work to ensure that no new abstraction licences are granted within the North Wessex Downs which export water out of the catchments of the AONB. Support measures to reduce abstraction and help businesses adopt new mitigation measures.
NR 10	Promote Sustainable Drainage Systems (SUDS) and natural flood management initiatives to maximise benefits, for example through restoration of traditional water meadow systems or shallow winter flooding in the floodplain to benefit people and wildlife.
NR 11	Promote restoration and continued maintenance of rivers and river corridors to further biodiversity and amenity objectives – re-creating natural river channels and re-linking rivers with their floodplains where this would not damage artificial channels of historic and cultural importance.
NR 12	Seek to develop a better understanding of the likely implications of climate change on the environment and economy of the North Wessex Downs.
NR 13	Support reductions in greenhouse gas emissions, such as carbon dioxide, nitrous oxide and methane, from all possible sources. Support mitigation measures including better on-farm management of fertiliser and animal waste, biomass heating from local fuel stocks and small-scale renewable energy generation appropriate within the protected landscape.
NR 14	Support and encourage greater domestic and commercial energy efficiency.
NR 15	Engage with opportunities to improve the availability and accessibility of sustainable modes of transport (e.g. bus and rail services, cycling) recognising in particular the health benefits of active modes (walking, cycling, riding etc) and promote use their use.
NR 16	Encourage greater use of timber in construction from sustainable woodland and in particular short local supply chains to support forestry, woodland and wood products businesses in the AONB.
NR 17	Promote carbon sequestration as an objective and benefit of habitat creation and management of woodland and permanent grassland.
NR 18	Encourage simple greenhouse gas and carbon accounting to monitor the effectiveness of changes.

theme 6 Development

illustration - including small settlements including thatched house, empty hills, river valley & houses, airfield, church, road network/car, denser housing, wind turbines? business unit(s)



“Great weight should be given to conserving landscape and scenic beauty in National Parks, the Broads and Areas of Outstanding Natural Beauty, which have the highest status of protection in relation to these issues.”

National Planning Policy Framework, 2018

There are 58 residents per km²

in the AONB, compared to 205 per km² in West Berkshire

9 local authorities

cover the AONB area, each one considering the designation within their Local Plans



A Changing Landscape

The North Wessex Downs is a sparsely populated landscape, retaining a strong sense of remoteness and tranquillity within the tightly packed South

8.1 The North Wessex Downs are a sparsely populated landscape. The population density of 58 residents per km² across the AONB compares to an average for West Berkshire of 205 per km². The open, largely uninhabited downlands retain a strong sense of remoteness and tranquillity, a very special perceptual characteristic within this otherwise densely populated part of southern England. Attractive villages nestle in the river valleys of the Pang, Bourne, Kennet and Lambourn and cluster in the low-lying land to the east of the AONB. High environmental quality makes strong direct and indirect contributions to the wider regional economy.

8.2 Despite the relatively low population density, there are development pressures on the North Wessex Downs. This is due to its location within South East England and its proximity to London. There is a need to manage these pressures with sensitivity both within and in the setting of the AONB in order to maintain a balance in promoting economic and social viability whilst retaining the character of the North Wessex Downs. Communities need to be economically viable and have adequate housing, amenities and facilities. However, the primary purpose of designation needs to be paramount when considering such issues.

8.3 There is also a need to ensure a consistent approach across the North Wessex Downs. The area extends across nine different local authority areas. Planning law requires that applications for planning permission must be determined in accordance with the relevant Development Plan, unless material considerations indicate otherwise. Therefore, the North Wessex Downs looks to its constituent local authorities to consider the designation within their Local Plans. This is set out in the CRoW Act 2000 and National Planning Policy Framework

There are development pressures on the North Wessex Downs ... due to ... its proximity to London

(NPPF). To assist its local authority partners the North Wessex Downs AONB Unit will:

- ▶ actively engage in the policy making process;
- ▶ provide advice on specific planning applications and appeals; and
- ▶ provide guidance through its Management Plan and Position Statements.

Relationship with the National Planning Policy Framework

8.4 The National Planning Policy Framework provides specific guidance for plan makers and decision takers in relation to AONBs.ⁱ It states that 'great weight' should be given to conserving their landscape and scenic beauty and that these designated areas have the highest status of protection in relation to these issues. It further states that the scale and extent of development in these areas should be limited. In particular major development should not be permitted in AONBs, except in exceptional

circumstances and where it can be demonstrated to be in the public interest. As a general guide to assessing the likely impact of development on the AONB, the North Wessex Downs AONB Unit defines 'major development' as set out in the Town and Country Planning 'Development Management Order'ⁱⁱⁱ This approach provides the basis to decide whether NPPF paragraph 172 is relevant in terms of impact on the area in a local context. Footnote 6 to NPPF paragraph 11 (restricting the presumption in favour of sustainable development in AONBs) is pertinent to this principle.

8.5 A key element of the NPPF's 'environmental objective' (supporting the defined purpose of the planning system to contribute to achieving sustainable development) is the protection and enhancement of the natural, built and historic environment. To support the overarching purpose and objectives, Local Plans should allocate land for development with the least environmental or amenity value, where consistent with other policies in the NPPF.ⁱⁱⁱ The strategic policies in Local Plans

should set out an overall strategy, and sufficient provision for, the conservation and enhancement of the natural, built and historic environment, including landscapes and green infrastructure.^{iv}

8.6 The NPPF provides specific guidance on measures protect, restore and enhance biodiversity assets and to secure measurable net gains for biodiversity, setting out principles to avoid a significant harm to biodiversity.^v Local Plan policies should clearly differentiate between land within and outside AONBs. Recognition of the special qualities of the North Wessex Downs by local authority partners will strengthen Local Plans. The North Wessex Downs AONB Unit will:

- ▶ advise their local authority and neighbourhood planning partners in the preparation of plans;
- ▶ advise on forming decisions on planning applications and appeals; and
- ▶ monitor objectives of Local Plans and development management decisions.

The Approach to Development

8.7 The North Wessex Downs AONB Partnership supports pre-application discussions from applicants and with the relevant Local Planning Authorities. The area is a ‘sensitive area’ as defined under the Environmental Impact Assessment Regulations. Some forms of development may require an Environmental Impact Assessment (EIA) or Landscape and Visual Impact Assessment (LVIA).

8.8 The AONB Partnership supports the emerging approach as set out in DEFRA’s 25 Year Environment Plan to extend the scope of the concept to achieve ‘net gain’ through development and to apply this beyond biodiversity to embrace wider natural capital benefits, including the landscape and natural beauty.

Local Economy and Rural Business

8.9 The North Wessex Downs Partnership believes that promoting and supporting local enterprise is a key part of conserving and enhancing the character and special qualities of the AONB. Local businesses are likely to:

- ▶ employ local people;



- ▶ provide services to improve the local quality of life;
- ▶ spend money locally;
- ▶ promote community cohesion; and
- ▶ have a smaller environmental footprint (by reducing the transportation of goods from across communities).

8.10 People like to live in a high quality environment. This attracts some businesses as it helps them retain staff. Support for small local businesses will provide local jobs and enhance the rural economy. For example, fast broadband is crucial for a healthy rural economy and we will work with relevant agencies to secure such infrastructure.

i (17 NPPF (2018) paragraph 172.
ii (18 Statutory Instrument (2010) No. 2184; Section 2(1).
iii (19 NPPF (2018) paragraph 171.
iv (20 NPPF (2018) paragraph 20.
v (21 NPPF (2018) paragraphs 174-177.

Page 71 Marlborough aerial view, X Jones
Page 72 Local community amenities, X Jones
Page 73 Rural business, X Jones

8.11 Significant employment areas exist within the area, for example the Harwell Campus which is home to the Diamond Light Source, the UK national synchrotron science facility. This is part of 'Science Vale' in Oxfordshire which has a national profile as a centre for science and innovation, and in particular for space technology. As a large, previously developed area, partly designated as Enterprise Zone, opportunities exist here for redevelopment and intensification of the site. Where such development occurs, it is important to recognise the AONB purposes and minimise any potentially adverse impacts on the special qualities of the AONB.

Additional Guidance

8.12 When preparing plans and planning applications, those responsible should make reference to:

- ▶ the North Wessex Downs AONB Management Plan;
- ▶ relevant AONB Position Statements and Guidance Notes;
- ▶ the North Wessex Downs Integrated Landscape Character Assessment; and
- ▶ the Historic Landscape Character Assessment.

Planning Conditions, Community Infrastructure Levy and Mitigation

8.13 It may be possible to overcome a planning objection to a development proposal by imposing a condition on the planning permission or by entering into a planning obligation (a 'Section 106 Agreement'). Where this is appropriate, we may recommend planning conditions or a legal agreement to secure control over development and/or forms of mitigation. This will align with tests as set out in National Planning Policy Framework and supporting Planning Guidance and will be secured by our local authority Partners in forming decisions on planning applications.

8.14 We will seek financial contributions through Section 106 Agreements where possible to mitigate harmful impacts on the special qualities of the AONB arising from new developments. We will also seek to access Community Infrastructure Levy (CIL) funds from

local authority partners to support identified landscape, ecological, community, green infrastructure and environmental projects.

Remoteness and Tranquillity

8.15 The sense of remoteness and tranquillity is fundamental to the character of the North Wessex Downs. It is central to the enjoyment and appreciation of the landscape. Dark night skies in the AONB contrast dramatically with surrounding urban areas. The absence of artificial light allows the full majesty of the night skies and stars to be appreciated unimpeded by the orange night time glow of our major urban areas. Light pollution can impact on wildlife, such as foraging bats. In some parts of the area there is already an ambient level of noise associated with transport networks and machinery. A certain level of activity and noise will always be expected within a largely farmed landscape and within the urban areas of the area.

8.16 These special perceptual qualities are a fragile resource and under threat from a combination of factors, including major development, such as wind turbines, intruding into the open downland. Concerns raised by local residents and users of the landscape over loss of these special perceptual qualities will inform decisions on particular development proposals. New uses or new developments that individually or cumulatively result in a material increase in lighting, noise and or activity into the countryside are likely to be opposed.

Sensitivities and Constraints of the Landscape to Wind Turbines

8.17 The North Wessex Downs Partnership commissioned a study to identify the sensitivities and constraints of the landscape to wind turbines. This work reveals that all Landscape Types within the area are constrained to a degree. There are specific sensitivities and values that would be adversely affected by such forms of development.

8.18 Four landscape types (Open Downland; High Chalk Plain; Downs Plain and Scarp; and River Valleys) are considered to be highly constrained in relation to wind turbine development,

where sensitivities to this form of development are high and any wind turbine is likely to have adverse impacts:

8.19 The remaining Landscapes Types (Downland with Woodland; Wooded Plateau; Vales; and Lowland Mosaic) are considered to be moderately to highly constrained in relation to wind turbine development. The particular landscape characteristics and configuration of these Landscape Types is such that it may be possible to find locations that are less constrained to some types of turbine development, although these locations are likely to be limited.

Other Renewable Energy Projects

8.20 As a response to climate change, there is a need to reduce greenhouse gas emissions. The security of energy supplies is also a concern. These factors are likely to lead to an increase in renewable energy generation. There are already many well established and sensitively located forms of renewable energy projects across the area. These include:

- ▶ micro-generation on individual residential and commercial properties;
- ▶ photovoltaic installations (some up to 1 ha in area);
- ▶ on farm bio-digesters;
- ▶ wood-fuel boilers; and
- ▶ hydro-electric generation projects within water courses.

8.21 Further information is contained with the North Wessex Downs AONB Position Statement on Renewable Energy concerning the likely acceptability of differing forms of renewable energy projects.

Green Infrastructure

8.22 'Green infrastructure' (GI) is the network of multi-functional open spaces and other environmental features, including parks and gardens, woodlands, green corridors, watercourses and water bodies ('blue spaces'), street trees and open countryside. There is an opportunity for new development to secure and enhance the area's GI network, including through the Community Infrastructure Levy (CIL). This will support the sustainable



Page 74 Harwell Campus, X Jones
Page 75 Solar panels, X Jones; Wind turbines, X Jones; Making charcoal, X Jones

Swindon is a sizeable town just outside the AONB, but its Urban Fringe Action Plan impacts on the area

The M4 and A34 are the main arteries in the North Wessex Downs, connecting to smaller A roads and rural lanes

management of natural resources; the delivery of sustainable development; biodiversity enhancement through habitat connectivity; local flood management; and the provision of opportunities to improve health and well-being through access to green and blue spaces. Schemes that improve links, including in particular public rights of way, for walkers, cyclists, riders, and carriage drivers, as well as securing biodiversity and landscape enhancements will be supported. Where appropriate, new and existing GI features should provide the greatest range of functions possible to maximise benefits for people and wildlife.

Urban Fringe and Setting

8.23 A number of sizable and expanding towns lie just outside the North Wessex Downs. In the west, the most notable is Swindon for which there is a specific strategy: the Swindon Urban Fringe Action Plan. This includes a part of the North Wessex Downs and notes that the agricultural economy close to Swindon is under pressure. Due to uncertainty over the future, marginal viability and urban pressures (including vandalism and litter dumping) it concludes that it could become an area of immense opportunity and multiple uses. However, targeted action is required to deliver this potential.

8.24 There are other proposals for growth outside the boundary but within the setting of the North Wessex Downs. These include developments at Wantage, Didcot, Andover and Devizes. The potential for harm on the setting of the area from large-scale urban extensions is substantial. Any new uses or development proposed outside but within the setting of the area should consider the North Wessex Downs AONB Position Statement on Setting. Proposals should include detailed measures to mitigate against harm on and into the area. Forms of mitigation may include strategic landscape buffers, restrictions on building heights, care over massing and scale, care over roofscape design, or avoidance of development in the most exposed locations.

Built Environment and New Housing

8.25 The North Wessex Downs AONB Partnership's approach to the provision of new housing is set out in the AONB Housing Position Statement. This states that in general, strategic levels



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of new housing within the AONB should be avoided except in exceptional circumstances, in line with national planning policy.^{vi} Land of least environmental or amenity value situated outside the protected landscape and its setting should be the first choice for development. Only where it is necessary to meet appropriate local needs will new housing be supported. This should be within existing settlements, preferably on previously developed sites. Good design and siting of all new developments in the North Wessex Downs is essential. They should reflect the local landscape character and architecture and make use of local materials.

8.26 The Position Statement also states that there will only be support for new open market housing development on greenfield land on the edges of Marlborough, Hungerford, Lambourn, Pewsey, and Pangbourne. In other areas there will be strict tests to minimise the impact on the landscape. In a far more limited role, small scale housing sites within or on the edges of the secondary larger villages may be supported where all landscape and other planning issues have been resolved. The provision of affordable homes through exception site policies could also be



possible in these locations. Need has to be demonstrated and landscape and environmental harm minimised.

8.27 Housing may also be delivered through the Neighbourhood Plan process. Such provision should still be in general conformity with any Core Strategy and be appropriate in terms of landscape and environmental impact.

Highways Infrastructure

8.28 The M4 (London to Wales) and the A34 (Southampton to Oxford) form the main arteries in a wider network of A-roads crossing the North Wessex Downs. Yet the overall impression is of a relatively sparse road network underlining the historical and current lack of settlement on the open downlands. The only part to have a dense network of winding rural lanes is the well wooded Hampshire Downs and the lowlands to the north east of Newbury – both areas with a Medieval settlement pattern.

More could be done to find ... sensitive solutions to the maintenance of the ... highway network

8.29 More could be done to find imaginative and sensitive solutions to the maintenance of the existing highway network and the design of new roads. These should be sympathetic to the character and qualities of the North Wessex Downs. Many rural lanes have a rich character of their own. The challenge is to retain that character whilst meeting modern highway safety needs. Particular problems occur when urban solutions are imposed on the rural setting. This results in a loss of local character and the addition of lighting and clutter. The North Wessex Downs team will collaborate with the Highways Authorities to improve the existing highway environment and seek improvements to proposed new schemes. The development of new private driveways should retain rural character and to reflect the historic qualities of settlements.

8.30 The North Wessex Downs AONB Unit has contributed to work that is helping to reduce the impact of highways infrastructure, such as through the Avebury World Heritage Site Transport Strategy. A Position Statement on Highways Design and Management will be produced to help provide guidance on this issue.

Minerals and Waste

8.31 It is national policy to avoid landbanks of non-energy minerals in AONBs.^{vii} Mineral schemes that are major developments within the area should be refused planning permission unless it can be demonstrated that there are exceptional circumstances and that the development is in the public interest.^{viii}

8.32 Waste proposals should substantially be meeting local needs. They should be of a scale relevant to the proposal and avoid greenfield sites. Any new facilities should be consistent with an up-to-date Local Plan, as defined in the National Planning Policy for Waste.

vi (22 NPPF (2018) paragraph 172.

vii (23 NPPF (2018) paragraph 205(a).

viii (24 NPPF (2018) paragraph 172.

Page 76 Cycling in green space, X Jones
Page 77 Rural lane, X Jones



AONB Special Qualities: Development

8.33 The sense of **remoteness and tranquillity** that comes from an undeveloped and rural quality with only limited human intervention, containing typically modest villages with distinctive and ancient settlement patterns:

- ▶ The **Open Downlands, Downland with Woodland and High Chalk Plateau** areas are generally very sparsely populated, containing scattered isolated farms, equestrian establishments or small hamlets sheltering in the dry valleys and folds of the chalk upland.
- ▶ **Wooded Plateau** contains a distinct pattern of settlement comprising a remote 'uninhabited'



western plateau, smaller settlements such as Froxfield and a concentration of villages in the east of the area, in the valley of the River Dun.

- ▶ In the **Downs Plain and Scarp** character area, attractive springline villages cluster along the base of the Northern ridge or along the valley of Avebury Plain. 20th century military installations, including Wroughton Airfield and a First World War camp near Draycot Foliat, are dominant and defining features of the area.
- ▶ The **Vales** are settled landscapes with a concentration of compact small towns, clustered villages, hamlets and many dispersed residential and farm buildings, while the River Valleys display a concentration of nucleated and linear settlement including tiny hamlets clustered around a church, many small villages and market towns.
- ▶ The Lowland Mosaic remains one of the most densely settled landscape types, with a diverse range of settlements ranging from large manor houses, villages, numerous hamlets and lines of houses along the roads and lanes.

8.34 **Distinctive architectural styles** that vary throughout the AONB but within specific areas create a sense of place and vernacular local character due to the availability of local building materials and traditional building styles. This includes traditional knapped flint and brick, timber framed farm buildings, thatch and tiled roofs, use of Sarsen Stone, blue flint and tile and clunch and cobb walls.

8.35 A **sparse road network**, but there is good access from a number of economically significant towns such as Swindon, Andover, Whitchurch, Basingstoke, Reading, Devizes, Newbury and Didcot resulting in an economy that is largely 'outward looking' towards these 'boundary towns' and beyond.

8.36 Within the North Wessex Downs, the **traditional land based and rural economy** contrasts with a growing high tech and creative sector.



Development: Key Issues, AONB Strategic Objectives and Policies

Development in the North Wessex Downs faces a range of challenges, which this Plan will address through the implementation of key objectives and policies

8.37 Key Issues

Key issues with the potential to have significant influence on the AONB's Development Special Qualities:

- a) The threat of expansion of the main urban areas just beyond the boundary of the North Wessex Downs, including the main centres of Swindon, Wantage, Didcot, Reading, Newbury, Basingstoke, Andover, and Devizes for example creating urban fringe pressures and impact on the setting of the AONB.
- b) New large free-standing dwellings as replacement dwellings in the open countryside.
- c) The change of use of land to domestic garden use.
- d) The loss of rural character through suburbanising influences from new development (new fencing, lighting, signage, parking areas, paved footpaths, loss of native hedgerows and creation of new garden areas).
- e) New housing developments on greenfield sites.
- f) The threat of incremental housing development outside settlements from conversions, redevelopments or rural workers accommodation which are not clearly justified to be beneficial.
- g) Impact on dark skies and tranquillity of high-powered external lighting, especially where poorly directed or in an exposed location (not usually subject to planning control).
- h) Potential for certain forms of development to intrude on the wider landscape, including masts, pylons, wind turbine developments, photovoltaic schemes, and minerals and

waste schemes, threatening the senses of remoteness and tranquillity, and landscape quality and heritage assets.

- i) Potential for harm from smaller wind turbine developments if poorly located in exposed locations in landscapes recognised for their sensitivity to this form of development.
- j) Unsuitable development of redundant previously developed and part-developed sites within the North Wessex Downs, especially redundant airfields and military sites (e.g. as at Wroughton), and the impact upon landscape quality and heritage assets.
- k) New developments at the junction of the M4 and A34 or along their corridors which spread the impact from development yet further into the undeveloped parts of the AONB.
- l) Impact from the racing industry from new gallops and facilities where inappropriately located and or designed.
- m) Impact from equestrian uses and structures generally where new development is expansive in area, in greenfield locations, poorly designed and/or located on exposed sites.

The expansion of the main urban areas just outside the AONB creates pressure on the area

High-powered external lighting impacts on the dark skies and tranquillity of the AONB



- n) Substantial new farm buildings where unjustified, poorly designed and or located in exposed locations.
- o) Development that results in a material loss of tranquillity and/ or impact on the dark night skies within the North Wessex Downs or its setting.
- p) Development that does not provide for or support existing Green Infrastructure.
- q) Development that does not provide for appropriate mitigation (including through the Community Infrastructure Levy)
- r) New noise-creating activities, for example from quad or bike courses, microlights, shooting schools, kennels, new industrial, minerals or waste operations.
- s) The illegal dumping of rubbish.
- t) Large-scale new commercial uses or inappropriate farm diversification projects.
- u) New road building and route upgrades, including the proposed Oxford to Cambridge Expressway development.
- v) Impact of road signage, street lighting and other highway clutter on landscape character, including within settlements. Measures which have an urbanising effect on AONB character and are thus generally inappropriate include: oversized, multiple and yellow-backed road signs; new street lighting in previously unlit locations; lighting that allows spillage or glare; road markings; concrete kerbing; illuminated bollards; fencing; and elaborate traffic-calming schemes.
- w) Opportunities to reduce costs and maintain or restore the character of rural roads through adoption of a low-key rural design approach to roads across AONB.

8.38 AONB Strategic Objectives for 2019-2024: Development

- S.14 Ensure that the formulation and implementation of planning policies across the North Wessex Downs takes full account of the purposes for AONB designation, the character and the special qualities of the North Wessex Downs and its setting.
- S.15 Advise on appropriate sustainable development that in itself conserves and enhances the environment through the planning system in the context of this nationally protected landscape.



8.39 AONB Policies: Development

DE 01	Encourage all proposals for new development, redevelopment and re-use to conserve and enhance the natural beauty of the North Wessex Downs. Oppose forms of development that fail to conserve and enhance the character and quality of the AONB and its setting and to make reference to the AONB's published guidance.
DE 02	Encourage high standards of design, comprehensive landscaping where required, traditional building styles, energy conservation and innovation that respect historic settlement patterns and the distinctive character of the North Wessex Downs.
DE 03	Encourage Local Plans, Supplementary Planning Documents and other policies to take account of the statutory protection of the AONB, in terms of location of development affecting the AONB and its setting, and specific AONB policy.
DE 04	Support the need for Local Plans and Supplementary Planning Documents and other policies to address issues such as landscape impact, local character, materials and historic structure and scale of settlements.
DE 05	Encourage the consideration of landscape, including historic landscape, impacts at the earliest opportunity in the planning process through preparation of Landscape and Visual Impact Assessment (LVIA), Landscape and Visual Appraisal (LVA) and Environmental Impact Assessment (EIA) reports as appropriate to the location.
DE 06	Encourage, support and promote the expansion of 'net gain' principles developed for biodiversity, to apply to wider natural capital assets, including in particular to landscape and natural beauty.
DE 07	Resist noise-generating developments and activities both within the AONB and its setting.
DE 08	Avoid and reduce light pollution, including control of lighting schemes or other developments that threaten the integrity of dark night skies within the North Wessex Downs.
DE 09	Encourage, support and promote good practice in the design and management of roads in the AONB and its setting that conserves and enhances the character of the landscape and settlements.
DE 10	Support appropriate and sustainable farm diversification activities where planning applications are supported by a whole farm plan and linked to design guidance.
DE 11	Encourage the use of planning briefs or master plans which guide developments within and on the edge of the North Wessex Downs and take account of AONB purposes.
DE 12	Encourage the retention of existing and provision of new 'Green Infrastructure'. Ensure that 'Green Infrastructure' (including new or enhanced biodiversity assets) is incorporated within the area of all 'major developments', both within and in the setting of the AONB.
DE 13	Support the development of strategies and integrated projects to manage the pressures and opportunities presented by the AONB's close proximity to its surrounding urban centres.
DE 14	Work with local communities to increase capacity and involvement in development processes.
DE 15	Support local communities to engage with local and national planning policy consultations.
DE 16	Encourage local communities to identify local needs and assist in the conservation and enhancement of local distinctiveness through the preparation and development of Neighbourhood Plans, Parish Plans, Village Design Statements, Neighbourhood Development Orders and other initiatives.
DE 17	Encourage economic growth, new responsible tourism opportunities and diversification of the local economy within the overall aim of conserving and enhancing the natural beauty of the AONB.
DE 18	Support broadband rollout where the installation of new equipment is in accordance with the national code of practice on siting of cabinets and masts and appropriate consideration is given to AONB purposes.
DE 19	Support training courses to encourage businesses within the North Wessex Downs to adopt sustainable approaches consistent with AONB objectives
DE 20	Resist developments that would substantially increase traffic volume in sensitive areas.
DE 21	Encourage local planning authorities to use powers available to them under Section 106 of Town & Country Planning Act, Community Infrastructure Levy and similar legislation to achieve the North Wessex Downs Management Plan objectives and activities.
DE 22	Support economic activities that embrace sustainable development principles at a scale and nature compatible with the special qualities of the North Wessex Downs.
DE 23	Support initiatives that seek to add value to land-based products sympathetic to the natural beauty of the AONB.

theme 7

Communities

illustration - including settlement of houses & cottages,
people, signage, roads/train/travel, army, business properties
or rural enterprise/farm shop signage



“Don’t be led away to think this part of the world important and that unimportant. Every corner of the world is important. No man knows whether this part or that is most so, but every man may do some honest work in his own corner.”

Thomas Hughes (1822-1896)

173 settlements

with Parish Councils exist in the North Wessex Downs, and two market towns

100,800 people live in the AONB, with approximately 48% of those recorded as in employment in 2011

A Landscape for Living

In the North Wessex Downs, there is a clear relationship between land stewardship, community, the economy and natural beauty, which combine to give the area its special character

9.1 The North Wessex Downs are not a wilderness. They are a distinct and recognisable area arising from a long history of human occupation and the sustainable use of their natural resources. There is a clear relationship between land stewardship, community, the economy and natural beauty; these features and functions combine to give the area its special character.

9.2 Within the North Wessex Downs there are 173 settlements with parish councils and two market towns, Marlborough and Hungerford. The total population of the AONB is just over 100,800 with approximately 48,500 (48%) recorded as being in employment (2011 Census). Around 30% of the active workforce is employed within the AONB; 60% commute to the surrounding urban areas and London, assisted by good rail connections. Many villages are now largely occupied by those commuting out of the area to work. This has stimulated rapidly rising house prices with very significant pressure placed on the affordable housing stock. In addition, villages are now left with a significantly reduced population during the day, undermining the viability of village services such as post offices, pubs and doctors' surgeries. There is a need for a broad mix of housing to maintain sustainable communities and support village services.

9.3 To have sustainable communities in the North Wessex Downs they must be places where people want to live and work, now and in the future. Sustainable communities should be:

- ▶ Vibrant and inclusive, with many community networks in place that bring people together for leisure and peer support purposes.
- ▶ In charge of their own destiny, able to identify their

own issues and access the skills and support needed to address them

- ▶ Places that promote and enable the health and wellbeing of everyone and provide straightforward access to the services and facilities needed by people of all ages
- ▶ Able to appreciate the unique nature of their environment and contribute towards its sustainability.

9.4 A number of parishes in the North Wessex Downs have undertaken community-led planning and the number of Neighbourhood Plans in the AONB is rising rapidly. Community-led plans include actions relevant to the social, economic and environmental objectives of the North Wessex Downs. We support this approach and provide advice and support to parishes where requested.

9.5 Most North Wessex Downs residents have poor access to services when compared to regional averages.

9.6 The North Wessex Downs Landscape Trust was established in 2016 "To promote for the benefit of the public the conservation, protection and improvement of the physical and natural environment in the North Wessex Downs Area of Outstanding Natural Beauty (AONB) and its setting. [and] To advance the education of the public in the conservation, protection and improvement of the physical and natural environment." It has the potential to play an increasingly important role in the wider (non-statutory) partnership that works to conserve and enhance the natural beauty of the North Wessex Downs AONB.

A broad mix of housing [is needed] to maintain sustainable communities and support village services

Employment and Training

9.7 The majority of the local economy is part of a larger 'urban economy'. Many businesses benefit from the area's high landscape quality to either attract staff or customers. Only 5% of the economically active population of the North Wessex Downs is directly involved in agriculture. Where buildings have been



re-used as part of economic activities, many of the new uses relate to high-tech industries. Small village industrial estates, such as that at Inkpen, are dominated by businesses whose employees commute in from surrounding areas. This is also true of employees in the horse racing industry.

9.8 The current fundamental changes in the area's land-based economy are requiring new skills and the re-learning of old skills. There is a need to understand, define and then meet training and education needs. Support comes from:

- ▶ National Training Organisations (such as LANTRA representing the land-based sector);
- ▶ Further education and training colleges;
- ▶ Representatives of community groups.

Travel and Transport

9.9 Local communities and visitors need access to services – a key issue for social inclusion. That access should be sustainable. The North Wessex Downs is within easy reach of three mainline railways:

- ▶ The Waterloo to Exeter line with stations at Basingstoke, Overton, Whitchurch and Andover;
- ▶ The Paddington to Penzance line with stations at Kintbury, Hungerford, Bedwyn and Pewsey (and a rail-bus link from Marlborough to Bedwyn);
- ▶ The Paddington to Bristol and South Wales line with stations at Pangbourne, Goring, Cholsey, and Didcot.

9.10 Outside the main towns that ring the North Wessex Downs, bus services are limited. Although the distribution of bus routes suggests that rural areas are well served, many of these services run only infrequently. However, a number of innovative and flexible community transport schemes are operating within the North Wessex Downs. These often rely on the support of charitable funding and volunteers.



AONB Special Qualities: Communities

- 9.11 Containing a **dispersed and small population** spread over a large area, the majority live in the small villages and the two market towns of Marlborough and Hungerford with the high downs including large expanses, without any significant habitation. The number of young people within villages is declining as they leave to relocate to areas with better service provision and cheaper housing, resulting in a higher proportion of middle aged and elderly people.
- 9.12 Unemployment is low and **economic activity** rates are high, with many jobs in high value-added industries within a short journey from villages in the AONB. Swindon, Newbury and Basingstoke in particular have developed international reputations within the ICT industry with some of the lowest unemployment rates in the country. The economic influence London, the Thames Valley and north Hampshire is most keenly felt to the south east and east of the AONB and in particular those villages with good access to mainline stations.
- 9.13 The **Armed Forces** still play a significant role in the local economy, especially in places such as Tidworth and Ludgershall to the south of the AONB on the Wiltshire Hampshire border.
- 9.14 **Good access to the wider area** and road network means that much of the AONB is highly accessible to commuters working in the adjacent towns. The east of the AONB has a greater pressure on housing stock and recruitment in West Berkshire, Basingstoke and Deane and South Oxfordshire.
- 9.15 A well-structured and resourced **farming industry**, with substantial assets of land, machinery, knowledge and entrepreneurial ability. Many examples of diversification into food processing, tourism and provision of space for economic activity can be seen across the North Wessex Downs.
- 9.16 Villages and small towns with a **strong sense of identity and well-being** linked to the historic landscape, active and resourceful community groups.
- 9.17 There is a strong local resonance and **affinity with the landscape** of the North Wessex Downs, particularly the individual downs and the river valleys and other outstanding features.

Page 80 Armed forces, X Jones; Road signs, X Jones

Page 81 Learning new skills, X Jones



Communities: Key Issues, AONB Strategic Objectives and Policies

Communities in the North Wessex Downs face a range of challenges which this Plan will address through the implementation of key objectives and policies

9.18 Key Issues

- a) Widespread lack of awareness of the North Wessex Downs AONB among local residents and businesses.
- b) The towns which surround the AONB are all expected to accommodate significant housing and employment development in the next 20 years.
- c) Increased volumes of traffic or an increasing demand for quicker journey times may lead to pressure for road widening and other 'improvement' schemes on roads in the AONB.
- d) Greater prosperity enjoyed by some people leads to other environmental impacts such as more over-flights by aircraft, more use of roads and rights of way for motorised leisure pursuits, and increased demand for second homes.
- e) Loss of affordable housing, reducing the social mix within settlements and leading to a loss of essential rural skills and services.
- f) Potential changes in demographic profile, social exclusion, access to services and loss of public transport routes and other key facilities.
- g) The trend of commuting to higher paid jobs outside the AONB whilst living in the area is resulting in rising house prices.
- h) High demand for traditional buildings to convert to residential use, so reducing the opportunities for business conversions.
- i) The positive benefits of a strong and active community spirit in many AONB communities, including a rich artistic and cultural life.

- j) Perceived limitations on opportunities for businesses in inaccessible locations.
- k) Opportunities and risks for the AONB associated with new instruments such as Neighbourhood Plans, which may form an increasingly important element of local decision-making
- l) Financial pressures reducing the ability for town and parish councils to participate in partnerships and community activities.
- m) Lack of understanding of the impacts of daily life style decisions on the environment of the North Wessex Downs – from individual travel decisions to the use of water as if it were an unlimited natural resource.
- n) Increasing volume of HGVs, delivery vans and commuter traffic on rural lanes. 'Rat-running' on minor lanes to escape congestion on the main arterial roads.
- o) Government requirements that businesses running apprenticeship schemes must have business premises (many traditional land-based contractors do not have formal business premises).
- p) The need for better understanding and awareness of the links between high environmental quality and ecosystem services and local business.
- q) There are opportunities to increase involvement in local community activities to improve social cohesion and sense of belonging.
- r) The need for local sources of employment and opportunities for local people to develop skills that could support them into self-employment or enterprise.
- s) The need for a wide range of skills training for land managers and other rural enterprises within the North Wessex Downs.

House prices are rising as more people commute and buy second homes, reducing affordable housing

Traffic increases on rural lanes to escape congestion elsewhere puts pressure on the environment





9.19 AONB Strategic Objectives for 2019-2024: Natural Resources

- S.16 Support the development of the North Wessex Downs Landscape Trust in pursuit of its charitable purposes to promote actions which underpin the conservation and enhancement of the AONB.
- S.17 Support and facilitate community-led initiatives that help deliver AONB purposes and Management Plan objectives.
- S.18 Encourage an enhanced sense of respect and pride in the North Wessex Downs amongst local people and their increased participation in activities that raise the understanding and profile of the AONB.
- S.19 Assist the development of connectivity, based on principles of planning and integrating multi-functional green infrastructure assets, from neighbouring urban areas, facilitating active and sustainable access to the AONB to make it easier for these communities to experience and benefit from the natural beauty of the North Wessex Downs.

9.20 AONB Policies: Communities

CO 01	Support efforts to raise the profile of the North Wessex Downs AONB among communities within and surrounding the area.
CO 02	Provide parishes and all other relevant community groups and individuals with information and training as necessary to raise awareness of the special qualities of the AONB and the need to conserve and enhance it.
CO 03	Encourage, support and celebrate local communities' engagement in the planning, conservation and enhancement of their local environment, protecting its natural beauty and enhancing the sense of local pride and ownership.
CO 04	Support projects to promote community use of renewable energy sources consistent with AONB objectives.
CO 05	Publicise relevant community activities and events across the North Wessex Downs.
CO 06	Support community initiatives aimed at retaining rural services, including the combining of services where this will improve their viability.
CO 07	Support initiatives to foster awareness, understanding and appreciation of the AONB landscape in local schools and encourage greater connectivity with nature and the environment in line with proposals in DEFRA's 25 Year Environment Plan.
CO 08	Support initiatives to address the specific needs of different groups within and around the AONB, such as access to training and social activities for young people and engagement with under-represented disadvantaged groups.
CO 09	Support provision of reliable and affordable broadband and mobile telephone connections throughout the North Wessex Downs in ways that respect the special qualities of the area.
CO 10	Ensure the development and implementation of transport plans and programmes addresses the needs of North Wessex Downs communities, reduces transport impacts on the environment, and conserves and enhances the special qualities of the landscape.
CO 11	Support measures to provide integrated passenger transport, including easily accessible information, across the North Wessex Downs that serves the needs of local people and visitors.
CO 12	Secure Travel Plans for new developments with significant traffic generation within the North Wessex Downs to encourage active and sustainable travel.
CO 13	Support good practice examples of community approaches that respond to locally identified needs and promote them as an inspiration to others (e.g. the establishment of local housing trusts, support for new village shops, community transport schemes, etc).
CO 14	Support communities in landscape-led approaches to enabling the availability of housing for identified local needs that will be – and will remain – genuinely affordable in perpetuity, consistent with AONB purposes.



Page 83 Training young people, X Jones; Rural enterprise, X Jones; Building new houses, X Jones

Borough Council - Cabinet - 12 June 2019

theme 8

Tourism, Leisure and Access

illustration - including walkers/contemplators/
wildlife-watchers, monuments, canal, historic house,
small row of shops, fence/gate/path etc

“Out on that almost trackless expanse of billowy Downs such a track is in some sort humanly companionable; it really seems to lead you by the hand.”

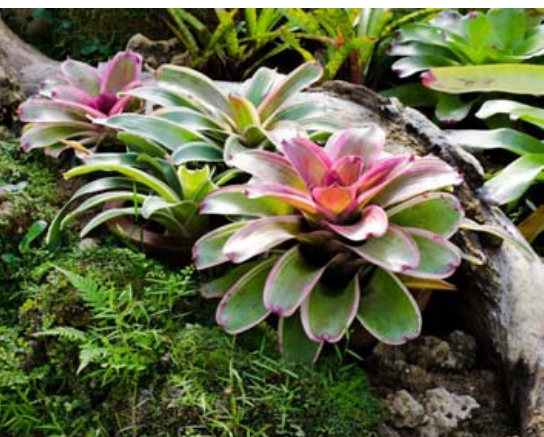
Kenneth Grahame (1859-1932)

Tourist attractions

include Avebury World Heritage Site, Uffington White Horse, the Ridgeway and Thames Path, and the Kennet and Avon Canal

2,200 full time jobs

are supported by visitors to the AONB



A Landscape for Leisure

The magical landscape of the North Wessex Downs has attracted naturalists, antiquarians and travellers throughout history

Tourism and Leisure

10.1 The North Wessex Downs is a landscape rich in historic sites and natural features. This magical landscape has attracted naturalists, antiquarians and travellers throughout history. Tourist attractions of international renown within the North Wessex Downs include the 25 km² (9.6 square miles) Avebury World Heritage Site (taking in Avebury Village, the Avebury Henge complex, as well as Silbury Hill, Windmill Hill and the West Kennet long barrow); the White Horse at Uffington; the Ridgeway and Thames Path National Trails; and the Kennet and Avon Canal providing a strategic waterways link between the Thames and Bristol Channel. But it is the spectacular scenery, highly attractive villages, and sense of isolation that are the primary recreational and tourism attractions of the area.

10.2 Although not large in number, there is a range of paying visitor attractions within the North Wessex Downs. These include Basildon Park, Lower Basildon (run by the National Trust) and Highclere Castle, near Newbury (owned by the Earl of Carnarvon), the Crofton Beam Engines and Pumping Station on the Kennet and Avon Canal at Great Bedwyn and the Living Rainforest environmental centre at Hampstead Norreys. There are many more attractions that could benefit from greater collective promotion and support.

10.3 Despite its close proximity to major areas of population, the North Wessex Downs is not well used as a place for quiet enjoyment. Green tourism offers enormous opportunities for the North Wessex Downs and a good business reason for conserving and enhancing the landscape. There may be opportunities for the tourism sector to support investment in rights of way

Green tourism offers enormous opportunities for the North Wessex Downs

improvements and the provision of accommodation, facilities and information.

10.4 At present, visitors to the AONB directly support around 2,200 full time jobs. Of all visitors, 18% are from overseas, most of whom are travelling for business purposes and stay for a single night, during Monday-Thursday. Well over 90% of all foreign visitors are either business or family related. Nearly half of all visitors to the area stay with family or friends. The average length of stay by UK visitors is two days and it is estimated that a visitor spends an additional £27 in the North Wessex Downs. More than half of all serviced accommodation providers are un-graded for quality. There is potential to improve the performance of the area as a short break destination. This is especially with the development of bespoke activity packages, such as self-guided off road cycle routes. The area can appeal particularly to affluent young and older couples from London and the Home Counties. That would bring real benefits to the rural economy.

10.5 The North Wessex Downs can be an area for green tourism, with easily accessible information about its wildlife, culture and history, and with many opportunities to explore, on foot, by bike and on horseback. In response the AONB Partnership has implemented two projects, the South East Protected Landscapes 'Our Land' and 'Leader' funded 'Love Your Land' initiative. Through a growing network of tourism businesses it is hoped that the value of the landscape will be reflected more widely in the tourism 'offer'.

Rights of Way and Access

10.6 Access to the countryside is an important part of the lives of people who live in the area and also for visitors as a tourism asset. The importance of using and enjoying woodlands and green spaces as part of an everyday healthy lifestyle has been demonstrated by Forestry Commission research. Exercise in the North Wessex Downs can have positive effects on many aspects of health and well-being. The North Wessex Downs will look to build

on initiatives such as the circular walks developed in partnership with the Ridgeway National Trail. The lack of convenient public transport imposes limits on the benefits and use of the resource.

10.7 Access and the needs of recreational users must be balanced with land managing interests, as well as other issues such as conservation. Greater and easier access should be encouraged where this can be achieved without undue cost to conservation or the landowner’s use of the land. There may be opportunities from the growth of settlements on the fringes of the North Wessex Downs to offset some of the impact through improving and extending access.

10.8 The CRoW Act established access land which the public has the right to enjoy under certain conditions. There are 1,189 ha of open access land and 694 ha of registered commons in the North Wessex Downs. There are also permissive arrangements by which landowners grant access voluntarily or as part of inheritance tax agreements. At present some of this access can be difficult to determine due to the patchwork nature of its provision. In addition, there are 100 hectares of National Trust land to which there is access. An analysis of accessible natural greenspace provision in South East England a decade ago (February 2007) found that the North Wessex Downs AONB had the smallest proportion of all accessible natural greenspace (4% of the total) across the South East Protected Landscapes. No more recent data have been uncovered to indicate whether this has changed in recent years.

10.9 Of the accessible natural greenspace, 59% was woodland. In general woodlands with open or partial access are owned by either the Forestry Commission, the Woodland Trust or the National Trust. A surprising 69% of the woodland area has a public right of way either crossing through or along one edge of a woodland. However, ‘open access’ to woodland is at a different scale. Just 14% of the total AONB woodland area has open access.

10.10 One of the most important resources of the North Wessex Downs is its extensive rights of way network, providing access to some of the most spectacular views and secluded valleys in southern England. Not only does it underpin the recreational and tourism sectors but also affords some opportunities for sustainable and safe journeys to school and work. Important



Test Valley Borough Council - Cabinet - 12 June 2019

Page 85 Family walk, X Jones
Page 86 The Living Rainforest, X Jones
Page 87 Walk through bluebells, X Jones

national and regional walking routes within the North Wessex Downs are set out in the Table below. In addition, a very large number of other paths are promoted as recreational walking routes by the National Trust, Partner local authorities, and the Ramblers Association.

Route name	Distance within the AONB	
	kilometres	miles
Ridgeway National Trail	88	55
Thames Path National Trail	14	9
Test Way	22	14
Wayfarers Walk	27	17
Lambourn Valley Way	29	18
Kennet and Avon Canal towpath	48	30

Table: Walking routes of National and Regional significance in the North Wessex Downs

Page 88 Wayfaring event, X Jones
 Page 89 Celebrating the Downs, X Jones;
 Local produce, X Jones



10.11 There are a large number of advertised cycle routes (on and off-road) that pass through the area, taking advantage of quiet lanes, byways and bridleways. Route 4 of the Sustrans National Cycle Network also runs for 47 km (29 miles) through the North Wessex Downs, in part following the Kennet and Avon Canal towpath.

10.12 The 'Three Downs Link' is a multi-user recreational route connecting The Ridgeway with the South Downs Way, utilised by horse riders, alongside cyclists and walkers. The Ridgeway is promoted as a National Trail for horse-riding. There are a number of shorter riding routes promoted by the British Horse Society that utilise the Ridgeway and link with the much wider multi-use network. Responsible recreational cycling and horse riding are two of the key activities to encourage in the North Wessex Downs. Supporting the provision of facilities such as accommodation with access to stables or drying rooms and the construction of bike wash facilities and cycle hubs are examples of how this could be achieved.

10.13 The CRoW Act requires every county and unitary authority to set out their plans for improvement of the Rights of Way network. This is through the production of a 'Rights of Way Improvement Plan' (ROWIP; sometimes called a Countryside Management Plan or a Countryside Access Improvement Plan). These plans set out how an authority will maintain countryside access resources and take opportunities for improving and promoting access to the countryside. The North Wessex Downs Partnership supports the work of the Wiltshire, Hampshire, Oxfordshire and Mid- and West Berkshire Local Access Forums (LAFs).

Strategic development in relation to the 'London City Region'

10.14 An initiative of the South East and East Protected Landscapes Group (SEELP) brings together the dozen AONBs and National Parks which surround London. These provide the basis for an interconnected network of valuable green spaces stretching from central London across south east England, and an opportunity to collaborate at an appropriate scale to promote the enjoyment of, and care for, these diverse, treasured landscapes by the growing population of the City Region.

10.15 The North Wessex Downs is a partner in SEPLG, sharing the seven key objectives in the Group's 25 year vision in relation to the protected landscapes of the London City Region to:

- ▶ conserve their intrinsic value;
- ▶ recognise their ecosystem value;
- ▶ maintain natural buffers;
- ▶ improve access and connections;
- ▶ promote appropriate jobs and industry;
- ▶ support physical and mental health and wellbeing;
- ▶ and engage stakeholders, work together.

AONB Special Qualities: Tourism, Leisure and Access

10.16 Offering some of the finest **cultural landscape** in England including chalk downland, river valleys, ancient woodland, historic sites. There is recognition of the landscape in literature and the arts, with locations such as Watership Down, Uffington White Horse and the Wittenham Clumps inspiring well known works.

10.17 **Historic attractions** reflecting the industrial and socio-economic history of the area including the Kennet and Avon Canal, Didcot and Swindon Railway Museums, Crofton beam engines and the Wilton Windmill.

10.18 **Picturesque market towns** and small villages with independent shops, superb pubs, restaurants and plenty of B&Bs and hotels. A growing reputation for local food and produce.

10.19 **Rich archaeological history** and evidence of our ancestors that can be found in greater concentrations than much of the country.

10.20 The **great country houses** at Highclere, Basildon Park, Littlecote and Ashdown and the medieval, Norman and Saxon churches.

10.21 The **extensive Rights of Way** network offering many opportunities for quiet enjoyment of the countryside away from crowds, by ramblers, cyclists and horse-riders,



including the Thames Path and Ridgeway National Trails, access land, commons and accessible woodland

10.22 A 'hot spot' for antiques between the towns of Hungerford, Marlborough and the village of Pewsey.

Tourism, Leisure and Access: Key Issues, AONB Strategic Objectives and Policies

Tourism, Leisure and Access in the North Wessex Downs faces a range of challenges which this Plan will address through the implementation of key objectives and policies

10.23 Key Issues

Key issues with the potential to have significant influence on the AONB's Tourism, Leisure and Access Special Qualities:

a) The opportunity to raise the profile of North Wessex Downs as a short break destination and the opportunities for quiet recreation and green tourism that it can offer.

- b) Co-ordinated marketing of the North Wessex Downs as a whole remains weak, despite significant progress under the last AONB Management Plan.
- c) Tourism provision in the AONB is fragmented and poorly co-ordinated, supporting few jobs and limited income.
- d) Multiple destination management organisations across the AONB increase fragmentation.
- e) Generally poor (but increasing) recognition amongst AONB communities of the opportunities that association with a landscape of national importance offers for quiet recreation and green tourism and their associated economic benefits, e.g. for local food.
- f) Potential for insensitive, inappropriate or excessive tourism development to harm the special qualities of the AONB landscape.
- g) Popularity of a few 'honeypot' locations with resulting sprawl of car parking, wear and tear on verges and paths, litter and lower enjoyment, and potentially intrusive traffic management measures.
- h) Opportunities arising from changes to the management and promotion of the Ridgeway and Thames Path National Trails.



Limited public transport links between key attractions and amenities reduces sustainable options

Noise pollution is associated with certain recreational pursuits, such as trail biking and flying aircraft

- i) Infrequent public transport links to and between points of access, key attractions and accommodation. Very limited services at some railway stations, such as Pewsey, reduces sustainable transport opportunities.
- j) Increasing pressure on funding for management and maintenance of rights of way, poor condition and inadequate waymarking of some rights of way, and poor connectivity of the rights of way network in some areas for circular walks and rides.
- k) Irresponsible use of the rights of way network by motorised vehicles, of particular concern along the route of the Ridgeway.
- l) Noise associated with some recreation pursuits, including that from trail bike courses and powered aircraft, affecting tranquillity and others' enjoyment.
- m) Need to encourage responsible and courteous use, where motorised users have a legitimate right of access that is compatible with AONB purposes, that recognises the needs of other users, for example as promoted by the Trail Riders' Fellowship (TRF).
- n) General lack of facilities for the non-horse owner to gain access to the recreational riding opportunities of the North Wessex Downs.
- o) Lack of indication such as road signs that visitors are entering or in the AONB.
- p) Lack of information and provision for the less able and other disadvantaged groups to access and enjoy the North Wessex Downs.
- q) The predicted growth in the population of London is expected to increase visitors and the associated opportunities for, and pressures on, all protected landscapes in south east England.

Page 90 Photography class, X Jones

10.24 AONB Strategic Objectives for 2019-2024: Tourism, Leisure and Access

- S.20 Facilitate opportunities for more people of all abilities to access and enjoy the North Wessex Downs that respect and promote the special qualities of the area and its setting.
- S.21 Support well managed and sustainable tourism and recreation businesses to promote the North Wessex Downs as a destination for responsible tourism that respects and promotes the special qualities of the AONB and its setting.
- S.22 Encourage an enhanced sense of respect and pride in the North Wessex Downs amongst local people and their increased participation in activities that raise the understanding and profile of the AONB.
- S.23 Work in partnership with other AONBs and National Parks in southern and eastern England to promote the value and contribution of nationally protected landscapes to the future of the 'London City Region'.



10.25 AONB Policies: Tourism, Leisure and Access

TLA 01	Promote a strategic, partnership approach to planning and marketing green tourism and improved countryside access in the North Wessex Downs.
TLA 02	Work with destination management organisations, protected landscapes and other partners to promote responsible tourism in the North Wessex Downs, including through the Great West Way initiative.
TLA 03	Support the development of markets for short break opportunities that emphasise the special qualities of the North Wessex Downs.
TLA 04	Nurture tourism businesses and help to develop tourism network across the North Wessex Downs. Support constructive and community-led projects that benefit the tourism economy.
TLA 05	Promote greater accessibility to the North Wessex Downs for users of all abilities for quiet enjoyment and improved health and well-being.
TLA 06	Encourage the provision of easily accessible information regarding access to and around the North Wessex Downs by public transport.
TLA 07	Identify and promote with relevant partners signs or other ways of indicating to visitors that they are in the North Wessex Downs that do not conflict with AONB purposes.
TLA 08	Encourage greater recognition among commercial transport providers such as train operating companies of the recreational / leisure potential of stations in and around the North Wessex Downs.
TLA 09	Support more and better monitoring of the distribution and demography of visitors and promote management approaches that reduce pressure on sensitive habitats.
TLA 10	Support events such as walking festivals that celebrate the special qualities of the North Wessex Downs, introduce new audiences to the landscape and contribute to a viable visitor economy.
TLA 11	Work with local authorities, Local Access Forums and others to manage and improve the network of public rights of way, ensuring that relevant plans for development and delivery of access to the area take full account of the local distinctiveness, character and quality of the North Wessex Downs and its setting.
TLA 12	Support efforts by user groups to promote and encourage responsible use of rights of way, including byways, consistent with AONB purposes.
TLA 13	Encourage the creation and maintenance of new permissive and definitive routes that link existing routes and enable recreational walkers, cyclists, riders and carriage-drivers to avoid busy roads.
TLA 14	Identify spinal and circular routes to be promoted in AONB publicity that are supported by the recreation and tourism infrastructure e.g. bicycle hire, farmhouse B&B/bunk barns and recreational bus links
TLA 15	Support increased provision and management of accessible greenspace and the promotion of new and existing recreational opportunities in line with AONB purposes.
TLA 16	Recognise and protect those areas which are too sensitive to intrusion or disturbance, for example archaeologically or ecologically, for the promotion of public access.
TLA 17	Support research, tools and projects which support the development of a thriving recreation and tourism sector.
TLA 18	Support initiatives to help communities and businesses reduce the outflow of revenue, retaining and recycling wealth in the area for longer.
TLA 19	Promote and support the vision and activities of the South East Protected Landscapes Group to integrate development of the London City Region with the protection and enhancement of the protected landscapes surrounding the capital.

Stakeholder Responsibilities

Successful implementation

Implementation of the Plan is the responsibility of everyone whose activities affect the special qualities of the North Wessex Downs

The AONB Management Plan belongs to the AONB Partnership, and most of all to the local authority partners which have a statutory duty to produce it. It is not end in itself; success requires implementation. Implementation is not the sole preserve of the AONB Unit; rather it is the responsibility of everyone whose activities affect the special qualities of the landscape. Central among these are all the bodies which, under s.85 of the Countryside and Rights of Way Act 2000, have a statutory Duty of Regard for the purposes for which the AONB was designated: to conserve and enhance its natural beauty.

The following table outlines some of the main stakeholder groups and the principal opportunities for them to contribute to the conservation and enhancement of the North Wessex Downs AONB. This is by no means an exhaustive list and we welcome suggestions for further partners or examples of how these groups can help to deliver the North Wessex Downs AONB Management Plan 2019-24.



Figure X: Stakeholders and Opportunities to Contribute

Partners	Principal Opportunities	Delivery (examples)
Chambers of commerce	North Wessex Downs profile/marketing; tourism; local products.	Member information and events; North Wessex Downs tourism collaboration; Great West Way tourism initiative; local supplier networks; visitor payback.
Consultants and Agents	Awareness, understanding and recognition of the character and sensitivities of the North Wessex Downs landscape.	Sensitivity to the heritage, natural environment, local economy and communities in developing and refining proposals and raising awareness among client base.
Educational institutions	Awareness, deeper understanding and pride in the landscape.	Engagement with landscape through the curriculum; research, collaborative projects; field trips; farm visits; outdoor classrooms/Forest Schools.
Energy companies	Landscape conservation/enhancement; energy conservation; climate change.	Reporting on efforts to conserve and enhance the North Wessex Downs under s.85 Duty of Regard (CRoW Act 2000); customer energy conservation advice; undergrounding or mitigating the impact of powerlines; appropriate renewable energy generation; infrastructure planning, design and management.
Farmers and land managers	Wildlife habitat; landscape character; local food; public awareness and understanding; natural resource management; tourism; responsible access; climate change.	Environmental Land Management Schemes; partnership conservation projects (e.g. farmer-led groups); catchment-sensitive farming; control of outdoor lighting; appropriate diversification projects; farm visits; carbon sequestration; rights of way maintenance; permissive access; appropriate farm-scale renewable energy generation.
Health sector, inc. commissioning bodies, GPs, support groups	Access to the landscape for mental and physical health and well being benefits.	Green prescribing; walking for health; conservation volunteering; projects aimed at specific groups e.g. dementia sufferers; access improvements; public/active transport.
Highway authorities	Road decluttering; landscape character; dark skies; green and active travel/access; tranquillity; climate change; tourism; layout and design of new and redevelopment.	Reporting on efforts to conserve and enhance the North Wessex Downs under s.85 Duty of Regard (CRoW Act 2000); Local transport planning; road maintenance and safety programmes; signs audits; community collaboration e.g. on clutter, speed enforcement, public transport; land use planning; National Trail partnerships; Local Access Forums; Rights of Way Improvement Plans.
Individuals	Natural resources; heritage and nature conservation; water abstraction; dark skies; tranquillity; local products; settlement character; climate change.	Participation in local projects; water and energy conservation; buying local; control of external lighting; conservation gardening; responsible access; green travel; pollution avoidance; planning and design.
Landscape-scale conservation initiatives	Landscape and nature conservation and restoration; ecosystem goods and services; community engagement; climate change.	Identifying local environmental networks; engaging the public, private and voluntary sector in collaborative protection and enhancement of the North Wessex Downs; educating young people and communities regarding the benefits of the natural environment.

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Figure X continued: Stakeholders and Opportunities to Contribute

Partners	Principal Opportunities	Delivery (examples)
Local authorities (including planning authorities)	Landscape and nature conservation; historic environment; settlement character; water abstraction; tranquillity; access, rights of way; AONB profile; public awareness and understanding; dark skies; affordable housing; diversification; ecosystem goods and services.	Reporting on efforts to conserve and enhance the North Wessex Downs under s.85 Duty of Regard (CRoW Act 2000); development plans; planning advice, decisions, conditions and enforcement; green travel plans; supplementary planning guidance; AONB signage; rights of way and interpretation; duties specified by NERC Act 2006.
Local businesses	Local products; tourism; North Wessex Downs profile; dark skies; natural resources; climate change.	Local sourcing; marketing; North Wessex Downs tourism promotion; Great West Way tourism initiative; promotion of green/active travel; control of external lighting; energy/water conservation; waste minimisation.
Local Enterprise Partnerships	Landscape and nature conservation and restoration; diversification; sustainable prosperity; local products; ecosystem goods and services; climate change; tourism.	Strategic investment in natural capital and green infrastructure; diversification support programme/s; green/active travel; landscape-scale environmental initiatives; environmental land management schemes.
National statutory agencies (including Environment Agency, Forestry Commission England, Historic England, Highways England, Natural England)	Historic environment; landscape and nature conservation; rivers and water quality; tranquillity; ecosystem goods and services.	Reporting on efforts to conserve and enhance the North Wessex Downs under s.85 Duty of Regard (CRoW Act 2000); land use planning; green infrastructure; environmental land management schemes; land management advice; natural capital assessments; partnership conservation projects (e.g. Farmer-led groups; woodland management advice, support and marketing; River Basin Management Plans; Conservation Area Appraisals; Catchment Partnerships and Catchment Management Plans; Route Management Strategies; Stonehenge and Avebury World Heritage Site Management Plan.
Non-governmental organisations (including Action for the River Kennet, Canal and Rivers Trust, CPRE, Earth Trust, Friends of the Ridgeway, Kennet and Avon Canal Trust, National Trust, RSPB, Trust for Sustainable Living, Wildlife Trusts.	Landscape, heritage and nature conservation and restoration; North Wessex Downs profile; settlement character; water abstraction; diffuse pollution; tranquillity; dark skies; affordable housing; responsible access; tourism; farm diversification; ecosystem goods and services.	Member/supporter communications; public information and interpretation; estate management; collaborative projects; planning and design; recreation marketing and management; green/active travel; North Wessex Downs tourism promotion; Great West Way tourism initiative.

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Figure X continued: Stakeholders and Opportunities to Contribute

Partners	Principal Opportunities	Delivery (examples)
North Wessex Downs Landscape Trust	North Wessex Downs profile and marketing; public awareness, understanding, pride in and care for the landscape; community engagement; education; health and well being; tourism promotion; landscape, heritage and nature conservation; decluttering; tranquillity; dark skies.	Public communications, presentations and events; fundraising; neighbourhood planning; community projects; 'green prescribing'; educational talks/visits/projects; publications (e.g. walks leaflets);
Parish and town councils	North Wessex Downs profile and marketing; community identity and pride; community engagement; tourism; landscape and nature conservation; decluttering; historic environment; settlement character; tranquillity; dark skies.	Public communications and events; parish / town / neighbourhood planning; community projects; Village Design Statements; property and grounds management; publications (e.g. walks leaflets); control of external lighting; community transport; local sourcing.
Rights of way and countryside access forums and groups	Access to the North Wessex Downs; raising the profile and marketing; tourism; links to landscape and nature conservation.	Improving responsible access; contributing to collaborative marketing and tourism initiatives; recognition of the North Wessex Downs in Countryside Access Improvement Plans.
Tourism marketing bodies	North Wessex Downs profile / marketing; green/active travel; tourism; local products.	Destination marketing strategies; collaborative projects (e.g. Great West Way); North Wessex Downs tourism promotion; local supplier networks; National Trail partnerships; visitor payback.
Transport operators	Green travel; access; North Wessex Downs profile/marketing; sustainable tourism; tranquillity.	Business and marketing strategies; collaborative initiatives with local businesses and communities; AONB signage; National Trail partnerships.
Water companies	Water abstraction and consumption; water quality; diffuse water pollution; catchment sensitive farming; habitat conservation and enhancement.	Reporting on efforts to conserve and enhance the North Wessex Downs under s.85 Duty of Regard (CRoW Act 2000); public information and advice; Water Resources Management Plans; Five-Year Plans; collaborative projects with local partners; demand management measures; use of abstraction licences; estate management; control of external lighting.

1-2 summary pages of achievements from last plan -
photographic form?

Glossary

References?

List of figures?

Back page: contact details, quote, price/barcode?

Wraparound image from front? (depends on binding), or seaprte image and colour

ITEM 9 Introduction of Debit/Credit Card and Contactless Payment Methods for Parking Tickets

Report of the Planning Portfolio Holder

Recommended:

- 1. The Council replace its cash only pay and display ticket machines with new ticket machines capable of accepting debit/credit card and contactless payment methods in addition to cash, as set out in Option 2 at a total cost as set out in Exempt Annex 4 to the report.**
- 2. That the Head of Estates and Economic Development in consultation with the Planning Portfolio Holder be authorised to take such steps as necessary to implement Option 2.**
- 3. That funds to cover the cost of the contract (as set out in Exempt Annex 4) be allocated from the New Homes Bonus Reserve for the purchase and installation of 43 replacement pay and display ticket machines.**

Recommendation to Council

SUMMARY;

- This report considers the options for the introduction of debit/credit card and contactless payment methods for the purchase of pay and display parking tickets, beyond the two “clock in clock out” machines in the Chantry Centre that have proved unreliable. Options considered were;
 1. Retain current cash only system.
 2. Replace existing pay and display ticket machines with new machines that accept card and contactless payments.
 3. Upgrade existing pay and display ticket machines to accept card and contactless payments.
 4. Replace older ticket machines and upgrade newer machines.All the options above include the retention of the 2 “clock in clock out” pay on exit machines at the Chantry Centre.
- It is considered that option 2, new pay and display ticket machines, provides the best long term value for money option to enable debit/credit card and contactless payment.

1 Introduction

- 1.1 The Council own and operate 22 pay and display car parks, generating an income of circa £2 million per year.

- 1.2 The current payment methods on offer are; cash pay and display, RingGo cashless parking and Chantry Centre pay on exit “clock in clock out”. Cash currently accounts for 76.7% of the total income, RingGo 20.6% and Chantry Centre “clock in clock out” 2.7%.
- 1.3 In January 2016, the Council introduced as a pilot, the “clock in clock out” pay on exit system at the Chantry Centre Car Park. This system enables customers to pay for parking by debit or credit card. At the start of their parking stay customers simply insert a payment card into one of the two pay machines in the car park foyer and enter their vehicle registration. At the end of their stay they reinsert the payment card. The parking charge is calculated and deducted from the card account. This system has proved popular but unreliable due to problems connecting to the bank and the authorising of card payments via the two stage operation “clock in clock out” and issues with the system software.

At present there is no reliable alternative “clock in clock out” system meaning that the further roll out of this system cannot be recommended. This report proposes retaining the current, albeit unreliable system alongside the new pay and display machines. The new pay and display machine provider has indicated that they hope in the future to be able to provide a more reliable alternative to the current “clock in clock out” system. At that time it may be appropriate to revisit this issue.

2 Background

- 2.1 The ability to pay by credit/debit card or other contactless methods is now part of our everyday lives. Cash transactions in general have been in decline over the last few years and customers now expect to be able to pay for services via non-cash methods.
- 2.2 In 2017, the British Retail Consortium’s (BRC) annual Payments Survey revealed that cards accounted for more than 50 per cent of all retail transactions. *“For the first time the volume of retail purchases made by card now accounts for more than half of all customer transactions, according to the BRC’s latest annual Payments Survey, released today. This has partly been driven by UK customers increasingly using cards for lower value payments”.*
- 2.3 In the 2018 report, the BRC reported that *“For the first time the value of retail purchases made by card now accounts for more than three quarters of all retail sales, according to the BRC’s latest annual Payments Survey, released today. This has partly been driven by UK customers increasingly using cards for lower value payments, traditionally dominated by cash.”*
- 2.4 Payment by debit and credit card for parking is currently only available at the Chantry Centre Car Park “clock in clock out” system. This system, in its current format provided by the Council’s current ticket machine provider, has proved unreliable. The existing “clock in clock out” system is therefore not being rolled out to other car parks. It is currently not possible to pay for parking in the Council’s car parks by contactless payment methods.

- 2.5 Investigations have therefore been carried out into alternative ways of allowing customers to pay for car parking using debit/credit card and contactless payment methods. This report sets out the options for introducing these payment methods via pay and display ticket machines.
- 2.6 It is anticipated that expanding the methods of payment could encourage customers to stay longer in the car parks. By using card and contactless payment methods, customers can choose how long they would like to park for, rather than the amount of change they have to hand being a limiting factor. Although it cannot be quantified how many customers may have visited a car park and cut short their stay because they did not have enough change, offering these additional payment methods would provide the facility to purchase tickets for as long a stay as they wish.
- 2.7 Convenience is cited to have played a large part in the uptake of contactless pay methods introducing a 'tap and go' mentality specifically aimed at lower value transactions. They offer a convenient, more secure way for customers to make a payment.
- 2.8 With the introduction of Apple Pay and Android Pay as contactless payment methods, customers can use their mobile phone instead of their credit/debit card.
- 2.9 Trends show that cashless pay methods are being used more and more which leads to a growing customer expectation that these facilities will be available to them.

3 Corporate Objectives and Priorities

- 3.1.1 Providing convenient methods of paying for parking will support the Council's corporate priorities "**Work and do business**" and "**Enjoy the natural and built environment**" by encouraging people to use the car parks in Andover and Romsey and hopefully this will result in more visitors to the leisure centres and town centres.
- 3.2 Town Centres form one of the Council's four strategic priorities of its new Corporate Plan – Growing our Potential. This has been informed by large-scale public engagement during the summer of 2019 in which more than 2000 people took part. The evidence from this and from the wider place-based partnerships that the Council is part of, namely Andover Vision and Romsey Future, have all identified that one of the principal keys to the success of our town centres is generating footfall and ensuring accessibility. This can be achieved by ensuring town centres have a diverse offer which includes a mix of retail, family friendly events and leisure activities. Also within this context matters relating to the ease and accessibility of car parking have featured as an important topic when talking about the future vitality of town centres.
- 3.3 Research shows that card payments now account for over half of all purchases, with contactless making up a third of all card payments.

4 Consultations/Communications

- 4.1 A survey of the payment methods available at neighbouring local authorities has been carried out. Of the 15 authorities consulted, nine accept payment by credit/debit card in all their car parks. Only two don't offer payment by debit/credit card in any of their car parks. The results of the survey are at Annex 1.
- 4.2 The newly established Andover Business Improvement District has instituted and maintained a dialogue with the Council around parking in Andover Town Centre. The BID believes that the modernisation of car parking through contactless etc payment will be of tangible benefit to the town centre.

5 Options

- 5.1 In order to establish what the capital cost would be, and the likely revenue cost, of upgrading or replacing the Council's cash only pay and display ticket machines to enable them to accept debit and credit card payments in addition to cash, a tender exercise has been undertaken.
- 5.2 The tender also included an option to include alphanumeric key pads to enable vehicle registrations to be recorded. Having the ability to include vehicle registrations has a number of advantages and disadvantages:
- Reduces fraud.
 - Makes consideration of appeals for flipped or lost tickets easier to consider.
 - May facilitate future parking offers that might be limited to once per day.
 - May enable "clock in clock out" pay on exit to be introduced in the future to all car parks.
 - Facilitates ticketless parking in the future.
 - Users of the car parks may be inconvenienced by having to know and input their vehicle registration at the time of purchasing a ticket.
- 5.3 Having considered the potential inconvenience to users of the car park, it is not proposed to introduce alphanumeric key pads at this time.
- 5.4 Prices were requested for two options to provide card payment facilities;
- Lot 1 Replace all 43 cash only pay and display ticket machines with new machines capable of accepting debit/credit card and contactless payments in addition to cash.
- Lot 2 Upgrade the existing pay and display ticket machines to accept debit/credit card and contactless payments in addition to cash.
- 5.5 The most economically advantageous provider for both options was the tenderer detailed in Exempt Annex 4. They scored highest on both quality and cost. The capital costs for each Lot option are detailed in Exempt Annex 4.

5.6 The options available to the Council are:

- Option 1 Retain the existing cash only pay and display ticket machines.
- Option 2 Replace the existing cash only pay and display ticket machines with new machines capable of accepting debit/credit cards and contactless payments in addition to cash.
- Option 3 Upgrade the existing cash only pay and display ticket machines to accept debit/credit cards and contactless payments in addition to cash.
- Option 4 Replace older pay and display ticket machines and upgrade newer pay and display ticket machines.

6 Option Appraisal

6.1 **Option 1** Retain the existing cash only pay and display ticket machines.

6.1.1 Advantages:

- No capital expenditure.
- No additional transaction costs. Cash is the cheapest method of receiving low value payments.

6.1.2 Disadvantages:

- Does not meet the objective of offering the public the option to pay for parking via debit/credit card and contactless payment methods.
- Greater security risk from theft, especially at remote car parks.

6.2 **Option 2** Replace the existing cash only pay and display ticket machines with new machines capable of accepting debit/credit card and contactless payments, in addition to cash. New machines are able to be fitted to fixing points of the existing ticket machines.

6.2.1 Advantages:

- Enables card and contactless payments.
- Provision of new ticket machines at relatively low additional cost in comparison to upgrading existing ticket machines.
- Increased residual life of equipment.
- Consistent appearance of ticket machines within all car parks.
- Existing ticket machine foundations can be used.

6.2.2 Disadvantages:

- Increased cost over upgrade option.
- Would result in some ticket machine cabinets that are only 5 years old being replaced. These machines could be sold second hand.

6.3 **Option 3** Upgrade the existing cash only pay and display ticket machines to accept debit/credit cards and contactless payments in addition to cash. The upgrade involves replacing the ticket machine door and all internal parts apart from the vault and cash box.

6.3.1 Advantages:

- Lowest capital cost to enable card and contactless payments.
- The upgrade option is essentially the replacement of all internal parts of the ticket machine other than the cash vault and the cash box.

6.3.2 Disadvantages:

- A number of the older ticket machine cabinets, while fully secure and functional, are showing signs of wear, which would not be solved by the upgrade option.
- The upgraded ticket machines are not as visually attractive as the replacement new ticket machines.
- Result in ticket machine cabinets of varying ages up to 15+ years old.
- In the long term the saving between the upgrade and renewal option is relatively low in comparison to the extended life of the ticket machine cabinets.
- The layout of the components and instructions on the upgrade doors is not as user friendly.

6.4 **Option 4** Replace older pay and display ticket machines and upgrade newer machines.

6.4.1 Advantages

- This option could replace all the MP104 and MPC104 ticket machines that are 12 to 16 years old and upgrade the CWT machines which are up to 5 years old. This would provide a cost effective solution to replace older ticket machine cabinets.

6.4.2 Disadvantages

- Would result in not all ticket machines being replaced with new machines of the same appearance.
- In the long term the saving between the upgrade and renewal option is relatively low.
- The layout of the components and instructions on the upgrade doors is not as user friendly.

7 **Risk Management**

- 7.1 An evaluation of the risks indicate that the existing controls in place mean that no significant risks have been identified at this time.

8 **Resource Implications**

- 8.1 **Cash Collection.** The introduction of card and contactless payment will have an impact on the volume of cash collected and the frequency of cash collections resulting in a saving to the Council. However, this cost saving will not fully offset the additional cost of transaction charges associated with card and contactless payments. The cash collection is undertaken by an external contractor and therefore there will be no staff implications as a result of

reduced cash collections.

- 8.2 **Ticket Machine Maintenance.** It is planned that the Council will continue to undertake ticket machine maintenance in house. The upgrading or renewal of ticket machines will therefore not have a staff resource implication.
- 8.3 **Financial Implications.** Option 2 would result in a one off capital expenditure as shown in Exempt Annex 4. As the provision of a convenient way to purchase parking tickets will benefit the community, it is considered appropriate to fund the capital cost from the New Homes Bonus Reserve.
- 8.4 **Revenue.** Due to the Payment Services Provider (PSP) and Acquirer Bank charges, payment by debit/credit card and contactless payment methods is more expensive than the current cash collection contract. At Exempt Annex 2 is a comparison of the payment collection cost of the various payment methods.
- 8.5 It is anticipated that over the initial five years of the contract, 60% of cash transactions will move to debit/credit card or contactless payment methods. This is the best projection of future trends. With contactless payment becoming more popular, the percentage of transactions moving from cash to card and contactless may exceed 60%.
- 8.6 Assuming that 60% of transactions move to debit/credit card and contactless payment methods, based on 2018/19 ticket sales data, this will result in an annual budget pressure of £57.9k. Over the life of the ticket machine, the move from cash to card/contactless could exceed the 60%. For comparison purposes, the annual budget pressure would be £94.1k if 100% of cash transactions moved to card/contactless payment methods. A breakdown of the revenue, additional costs and cost savings is at Exempt Annex 3.
- 8.7 In 2019/2020, assuming the new ticket machines are deployed in October 2019 and that the initial take up of card and contactless payment methods in the remainder of 2019/20 is 30%; the net budget pressure is projected to be £15.4K. This can be accommodated from existing revenue budgets.
- 8.8 From 2020/2021, the net budget pressure as a result of the introduction of card and contactless payment methods will need to be accommodated. Options identified are:
- (i) Accept budget pressure and build into future budgets.
 - (ii) Increase parking charges to offset budget pressure.
 - (iii) Introduce a minimum purchase value for card and contactless payment methods to reduce budget pressure.
- 8.8.1 Accept budget pressure and build into future budgets. This would create an ongoing pressure on the Council's finances. With the ever increasing use of card and contactless payment methods, in the long term the use of these methods of payment is likely to become the norm.
- 8.8.2 Increase parking charges to offset the budget pressure. Parking charges have not been increased since April 2016.

- 8.8.3 Introduce a minimum purchase value for card and contactless payment methods. Exempt Annex 4 sets out the financial details for card charges assuming the tender submitted by the tendered recommended in Exempt Annex 4 is accepted. The card charges comprise an Acquirer Bank charge and a PSP charge, and dependent on the provider in question, these may be a fixed cost per transaction and/or a percentage charge. Fixed charges make low value transactions proportionally more expensive than higher value transactions. Setting a minimum card/contactless purchase value would therefore reduce the budget pressure. If minimum purchase values were introduced, the budget pressure would reduce as follows:

Minimum Purchase Value	Budget Pressure
No minimum value	£57.9k
£1.00	£45k
£1.60	£27.3k

A breakdown of costs is shown at Exempt Annex 3.

- 8.8.4 The budget pressures reported in 8.8.3 above have been calculated assuming 60% of cash transactions move to card/contactless payment methods. A decision on minimum purchase values for card and contactless payment methods can be made at a later date.

9 Legal

- 9.1 The ticket machines and processes to be provided are Payment Card Industry (PCI) Security Standards compliant.
- 9.2 The tender for the replacement of the pay and display ticket machines (Lot 1) and upgrade of pay and display ticket machines (Lot 2) has been tendered in accordance with the Council's Contract Standing Orders.
- 9.3 No legal implications have been identified.

10 Equality Issues

- 10.1 The EQIA has not identified any potential for discrimination or adverse impact and all opportunities to promote equality have been taken.

11 Other Issues

- 11.1 Community Safety – None identified
- 11.2 Environmental Health Issues - No impact
- 11.3 Sustainability and Addressing a Changing Climate – Potential for reduced CO2 emissions as a result of reduced cash collection journeys.
- 11.4 Property Issues - Nil
- 11.5 Wards/Communities Affected - All

12 Conclusion and reasons for recommendation

12.1 Having considered the advantages and disadvantages set out in section 6 it is considered that Option 2, to replace the existing cash only pay and display ticket machines with new machines capable of accepting debit/credit card and contactless payments, in addition to cash, provides the best long term value for money option to enable debit/credit card and contactless payment.

12.2 The recommendation is that;

- The Council replace its cash only pay and display ticket machines with new ticket machines that are capable of accepting debit/credit card and contactless payment methods in addition to cash, as set out in Option 2.
- That funds to cover the cost of the contract (as set out in Exempt Annex 4) be allocated from the New Homes Bonus Reserve for the purchase and installation of 43 replacement pay and display ticket machines.

Background Papers (Local Government Act 1972 Section 100D)

None

Confidentiality

It is considered that Exempt Annexes 2, 3 and 4 to this report contain exempt information within the meaning of paragraph 3 of Schedule 12A of the Local Government Act 1972, as amended. It is further considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

No of Annexes:	4	File Ref:	N/A
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(Portfolio: Planning) Councillor Adams - King

Officer:	Steve Raw	Ext:	8721
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Report to:	Cabinet	Date:	12 June 2019
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ANNEX 1 – to Introduction of Debit/Credit Card and Contactless Payment Methods for Parking Tickets, 12 June 2019

Neighbouring Local Authority Parking Payment Methods

Authority	Parking Payment methods			Comments
	Debit/ credit Card	Apple Pay	Android Pay	
Test Valley	Partial	No	No	Only available in Chantry Centre MSCP via “clock in clock out” system.
Eastleigh	Partial	No	No	Facility to take card payments at three sites, the MSCP, The Swan Centre car park and Itchen Valley Country Park. None of these currently take Apple or Android pay, but this is questioned by some customers so it may be something we look into in the future.
New Forest	Yes	No	No	Card payment machines in our car parks but they do not accept Apple pay or Android.
Winchester	Partial	Partial	Partial	In approximately a third of all locations. Apple/Android Pay currently available in 13 locations and further 3 sites planned.
Basingstoke	Yes	No	No	The new machines installed last year (2018) now mean all car parks in Basingstoke have pay by card option (both contactless and chip and pin.) This has been very successful. The card machines offer two options, pre-pay or check-in/check-out. Basingstoke are currently experiencing the same problems as Test Valley with the check in/check out system. No pay by phone options offered.
Fareham	Yes	Yes	Yes	Yes in both our pay and display and barrier operated car parks, contactless and card insertion.
Havant	Yes	No	No	Across all the car parks. However, pay by phone is not available at the current time.
East Hampshire	Yes	Yes	Yes	
Gosport	Partial	No	No	In the process of upgrading all our car park machines to offer card facilities including contactless. At the moment half have a card facility. This does not include apple pay or google pay.

Hart	Yes	Yes	Yes	Hart District Council have card payment facilities on all ticket machines, they all accept Apple and Android pay.
Rushmoor	Yes	Yes	Yes	New machines installed October 2017. Also have pay by phone.
Portsmouth	Yes	No	No	Payment by card in car parks with card contactless payments but don't currently offer the ability to accept Apple Pay Android Pay. Cashless parking through RingGo.
Southampton	Partial	No	No	The majority of the parking machines in Southampton now take card. However, they are not able to take payment by Apple Pay and Android Pay.
West Berks	Yes	Yes	Yes	We accept card payments in our four pay on foot car parks. At all of our pay to park locations there is the facility to pay by mobile phone and this includes Apple Pay.
Isle of Wight	No	No	No	We do not offer card payments in our car parks, other than the PayByPhone service.
Wiltshire	No	No	No	MiPermit system, which you can download as an app to your phone to pay by phone via the app. However, there is no contactless / chip and pin / pay by phone facility on the card payment machines themselves.

Note. From Jan 2016 all new card payment devices must be able to accept contactless.

ITEM 10

Member Champions

Report of the Leader of the Council

Recommended:

That Member Champions be appointed to the following roles for 2019/20:-

**Armed Forces
Community Safety and Resilience
Culture and Heritage
Equality and Diversity
Member Development/Community Councillor Role**

SUMMARY:

This report proposes the appointment of Member Champions for 2019/20.

1 Introduction

- 1.1 In 2017 Cabinet approved the introduction of a Member Champions scheme in order that it could benefit from the experience, knowledge and interests of non-Cabinet members, in particular thematic areas.

2 The Role of TVBC Member Champions

- 2.1 The role of a Member Champion is to act in an advisory capacity to Cabinet in respect of specific areas of responsibility and, in particular, in the development of ideas that will help deliver the aims of the Council's Corporate Plan and Corporate Action Plan. It was agreed that Cabinet will commission Member Champions within their particular area of responsibility to:

- Research good practice in other Councils and organisations
- Liaise with external bodies such as the Local Government Association (LGA) to identify relevant research and ideas that could help further the Council's corporate aims.
- Consider what impact any proposed changes to Council policy and or, services might have on their specific area of responsibility. This might involve liaising with relevant groups within the Borough.

3 How the role works in practice

- 3.1 Cabinet members, in consultation with their Cabinet colleagues, have the ability to request that a Member Champion undertakes work, as described in paragraph 2 above, on behalf of Cabinet.
- 3.2 If a Member Champion wishes to instigate a piece of work, the matter will be first discussed with the Leader and the relevant Portfolio Holder. If they are in support of the proposal, the Portfolio Holder will discuss the merits of the proposal with the Head of Service (or Corporate Director where there is no Head of Service lead) and then present the idea to Cabinet members for consideration and discussion.
- 3.2 If endorsed by Cabinet members the Member Champion, Portfolio Holder and relevant Head of Service will meet to discuss a way forward.
- 3.3 The Member Champions' roles were established specifically to support Cabinet although the champions themselves need not necessarily come from the ruling group. The roles should not encroach on the independent scrutiny role of OSCOM or indeed into the role of Cabinet members. Member Champions do not have the authority to commit resources on behalf of the Council or to instruct officers to undertake work on their behalf.

4 Member Champion Thematic Areas 2019/20

- 4.1 Following consultation with Cabinet members it is suggested that the following appointments be made for 2019/20:-

Armed Forces

Community Safety and Resilience

Culture and Heritage

Equality and Diversity

Member Development/Community Councillor Role

5 Appointment Process

- 5.1 The Member Champions are appointed by Cabinet on an annual basis at its June meeting. The role does not attract a Special Responsibility Allowance.

6 Resource Implications

- 6.1 There are no resourcing implications arising from this report.

7 Legal Implications

- 7.1 There are no legal implications arising from this report.

8 Equality Issues

- 8.1 No equality issues have been identified in adopting the recommendations arising from

9 Other Issues

- 9.1 Community Safety – None
- 9.2 Environmental Health Issues – None
- 9.3 Property Issues – None
- 9.4 Wards/Communities Affected – All

10 Conclusion

- 10.1 The introduction of Member Champions has involved more members in the process of policy development and at the same time has allowed Cabinet to benefit from the experience, knowledge and interests of non-Cabinet members.

<u>Background Papers (Local Government Act 1972 Section 100D)</u>			
None			
<u>Confidentiality</u>			
It is considered that this report does not contain exempt information within the meaning of Schedule 12A of the Local Government Act 1972, as amended, and can be made public.			
No of Annexes:	0	File Ref:	N/A
(Portfolio: Leader) Councillor Phil North			
Officer:	Andy Ferrier	Ext:	8121
Report to:	Cabinet	Date:	12 June 2019

ITEM 11

Exclusion of the Public

Recommended:

That, pursuant to Regulation 4 of the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, the public be excluded from the meeting for the consideration of the following report on the following matters on the grounds that they involve the likely disclosure of exempt information as defined in the following Paragraphs of Part 1 of Schedule 12A of the Local Government Act 1972, as amended, indicated below. The public interest in maintaining the exemption outweighs the public interest in disclosing the information for the reason given below:

Valley Housing Outturn and Business Plan Update

Paragraph 3

It is considered that this report contains exempt information within the meaning of paragraph 3 of Schedule 12A of the Local Government Act 1972, as amended. It is further considered that the public interest in maintaining the exemption outweighs the public interest in disclosing the information because the information relates to the financial or business affairs of both the Council and third parties.

Upgrade of car park ticket machine to take debit, credit and contactless payments

Paragraph 3

It is considered that Exempt Annexes 2, 3 and 4 to this report contain exempt information within the meaning of paragraph 3 of Schedule 12A of the Local Government Act 1972, as amended. It is further considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.